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TEXAS A&M

#### Outline

- Definition and concepts
- Patterns of world immigration over time
- Immigration to the United States
- What's driving Mexico-US migration?
- Immigration policies in the United States
- Policies not based on evidence
- Border security and immigration
- Public attitudes toward immigration
- Economic effects of international migration
- Asylum procedures in the United States
- Syrian refugee crisis



#### Definitions and concepts

- The first international migration of humans are believed to have occurred about 60,000 years ago
- International migration is a geographical movement involving a change in residence that crosses the boundaries of two or more countries
- International migration has both positive and negative impacts upon the areas of origin and destination



### Immigration and emigration

- Immigration refers to the movement of people to a new country for the purpose of establishing permanent residence
  - An immigrant is a person who crosses an international boundary with the intention to live permanently in a new country
- Emigration refers to the permanent departure of people from a country
  - An emigrant is a person who moves away from a country with the intention of establishing a permanent residence elsewhere

### Long-term immigration

- In every international migration, a migrant is simultaneously an immigrant and an emigrant
- Long-term immigration
  - The residence establishment in the destination country is usually at least one year
  - Long-term immigrants comprised around 3.2% of the world's population in 2013
- In recent decades, the number of long-term immigrants has increased dramatically
  - 75 million in 1964
  - 120 million in 1990
  - 190 million in 2006
  - 232 million in 2013



### Remigration: return migration

 Remigration refers to the return of international migrants back to their countries of origin

 A remigrant is an international migrant who returns back to re-establish permanent residence in his/her original country of residence



#### **Tourists**

- Tourists and visitors are different from international migrants
- Their visits to another country is usually shortterm
- Their visits do not involve establishing permanent residence in the destination country



### Four broad immigrant groups

- A refugee/asylee is someone who involuntarily emigrates from his/her native country to a (often neighboring) new country due to persecution, violence, or deprivation
- A migrant from a former colony is someone who moves from a decolonized country to its former imperial country seeking better living conditions
- An economic migrant is someone who voluntarily moves to live in a destination country for economic reasons
- An "ethnic privileged" migrant is someone, who is a descendent of a nation's ethnic core group, living outside of the mother-country for generations

## Definition of "generations"

- 1st generation: foreign-born population (immigrants)
- 1.5 generation: distinction for those who came as children
  - Researchers often lump together children who arrived up to age 12 as the 1.5 generation
  - Or they disaggregate in the following groups
    - 1.25 generation: those who came from ages 13–18
    - 1.5 generation: those who came from ages of 6–12
    - 1.75 generation: those who came from infancy to age 5
- 2nd generation: U.S.-born (native-born) children of immigrants
- 3rd generation: grandchildren of immigrants



# Massey's laws of international migration

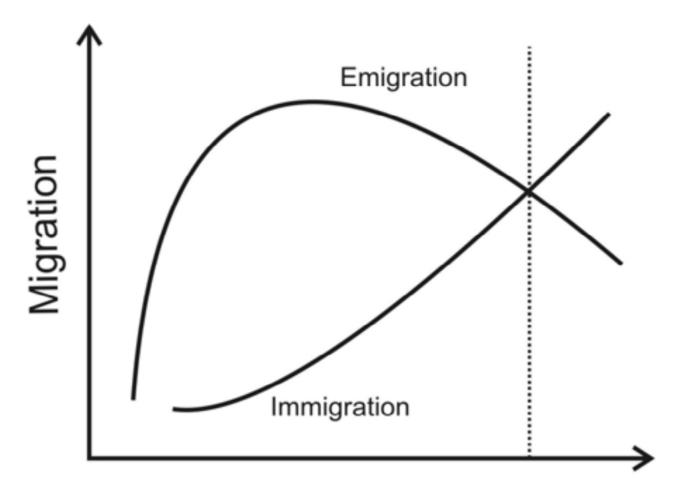
- Immigration is a lot easier to start than it is to stop
- Actions taken to restrict immigration often have the opposite effect
- The fundamental causes of immigration may be outside the control of policymakers
- Immigrants understand immigration better than politicians and academicians
- Because they understand immigration better than policymakers, immigrants are often able to circumvent policies aimed at stopping them



#### Development and migration

- Structuralism (neo-Marxist, center-periphery) criticizes functionalist theory (neo-classical, push-pull)
  - Functionalist assumes socioeconomic forces tend towards equilibrium through migration
  - Structuralism sees a general pattern of disruptions, dislocations, and migrations intrinsic to capitalism
- However, they share these assumptions
  - More development leads to less emigration
  - Higher development differences across areas (spatial disequilibrium) leads to more migration

### Migration transition theory



Development

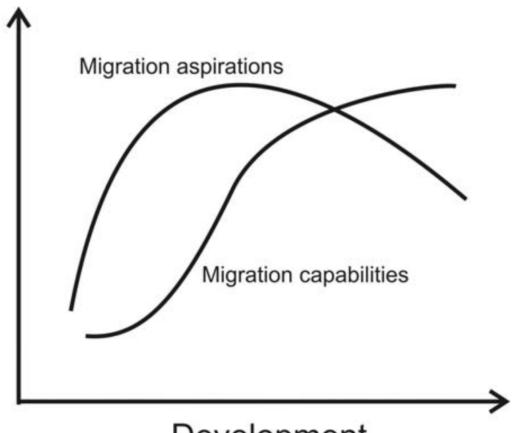


Source: de Haas (2010).

#### Capabilities and aspirations

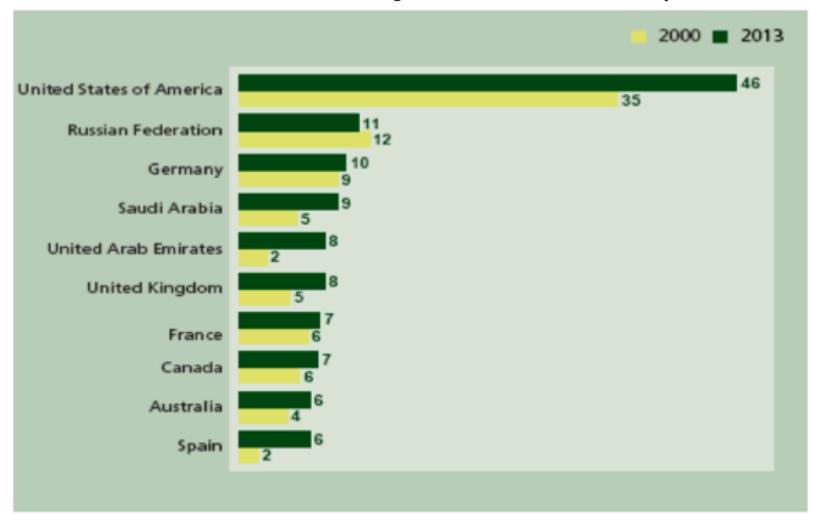
- Migration theory should include structural constraints and independent choices (agency)
- We can incorporate notions of structure and agency in migration theory by conceptualizing migration at the micro-level as a function of...
  - Migration capabilities: individuals mobilize human, social, and material capital in order to migrate
  - Migration aspirations for personal, social, economic, and political opportunities, which vary for different people, based on their education, information, and social networks

# Hypothesized effect of human development on migration capabilities and aspirations



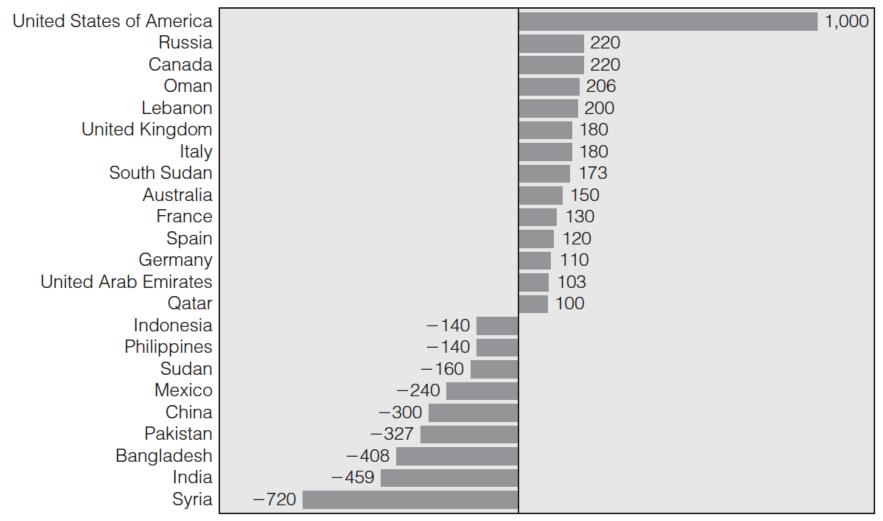


# In 2013, more than 50% of the international migrants in the world resided in just 10 countries (in millions)



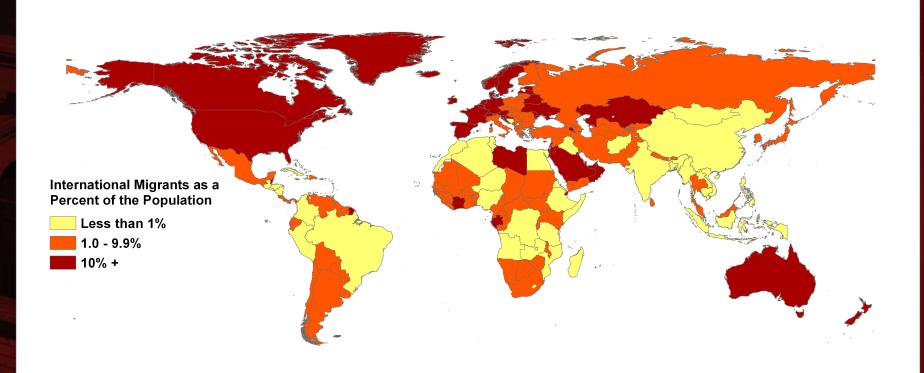


# Major origins and destinations of international migrants, 2010–2015



Annual Net Migrants 2010–2015 (thousands)

# Percent that is foreign (stock), 2013







# Patterns of world immigration over time

- The first modern humans began in sub-Saharan Africa about 195,000 years ago
- By 35,000 years ago, humans were found at opposite ends of Eurasia, from France to Southeast Asia and even Australia
- How modern humans went about colonizing "these and other drastically different environments during the intervening 160,000 years is one of the greatest untold stories in the history of humankind" (Goebel, 2007)



### First international migration

- About 50,000 to 60,000 years ago, humans began to migrate out of Africa, first to southern Asia, China, Java, and later to Europe
- Then, they began migrating to the Americas around 14,000 years ago
- Movements were often through land areas and short sea routes



### Migration by army invasion

 After first migrants, population flows to a new territory were usually preceded by an invasion of armies

 An example could be found in the raiding activities by the Scandinavian pirates (the Norse or Vikings) in England, Ireland, and France between 800 and 1066 AD



#### Forced migration

- International migrations/invasions could also involve the enslavement and forced migration of the defeated peoples to the land of the conquerors
- For example, during the 5<sup>th</sup> century BC, living in Athens were about 75,000 to 150,000 slaves from both Africa and Asia
  - They represented about 25% to 35% of Athens' population



#### Transoceanic migrations

- After the 14<sup>th</sup> century, international migrations/invasions became transoceanic
- Territorial exploration led by large naval expeditions played a role in the dynamics of human migration to other parts of the unknown world
- European emigrants as a share of the world population
  - 3% in 1750
  - 16% in 1930



#### Intercontinental migration

- The largest period of European overseas migration occurred between 1840 and 1930
  - 52 million people emigrating primarily to North America
- Intercontinental migration from Asia before World War II was smaller in scale
  - Asian Indians emigrated to British Guiana, East
     Africa, Fiji, Mauritius, and Trinidad
  - Japanese and Filipino migrants moved to Hawaii
  - Japanese to Brazil
  - Chinese to the United States



### Slave migration

- The largest intercontinental slave migration in recorded human history occurred between 1650 and the 1800s
  - Around 9.6 million (11 million if we count those who died during the sea voyages) enslaved Africans were brought to the New World involuntarily
- World consequences of these large migrations
  - Geographic redistribution of the global population
  - Pressures of the population on land and resources in the Old World were relieved
  - Birth and death rates were delayed in European countries with large emigration, while birth rates were high in the destination countries in Americas



#### Geographic distribution

- The geographic distribution of races has also changed dramatically
- By 1930
  - About 1/3 of all whites no longer lived in Europe
  - More than 1/5 of all blacks no longer lived in Africa
- Since the 1930s, there have been several major international migration movements
  - Most migrants being refugees and asylum seekers



#### World War II

- Large numbers of Jews and political refugees fled Germany
- 20 million Eastern and Central Europeans were uprooted from their homelands between Adolf Hitler's rise to power in the 1930s and the end of World War II
- When WWII ended, about 3 million Japanese were returned by decree to Japan from other Asian nations



#### Other migrations in the 1940s

- After the partitioning of India in 1947 into India and Pakistan
- More than 7 million Muslims fled from India to Pakistan
- A comparable number of Hindus moved from Pakistan to India
- In 1948, thousands of Palestinians were displaced from the territory that is now Israel

#### Southeast Asian

- In the 1970s, millions of Southeast Asians were uprooted owing to political and economic upheavals
  - This resulted in one of the largest and most tragic refugee migrations in history
  - Ten million refugees migrated from what had been East Pakistan (now Bangladesh) to northern India in 1971
  - Subsequently, millions of Asians escaped from Cambodia, Vietnam, and Laos into Thailand and elsewhere



#### Afghanistan

- The 1979 Soviet invasion of Afghanistan generated massive numbers of refugees
- About 6.5 million Afghan refugees between 1988 and 1991
- Another 5 million from the early 1990s to 2000 fleeing Afghanistan
- By the early 2000s, about one in four Afghans were refugees

#### Modern refugee era

- The modern refugee era began at the end of the Cold War around 1991
- Many developing countries were still engaged in violent conflicts after losing support from their superpower backers
- Around 2001, there were 3.6 million Afghans found in Pakistan and Iran
- In 2003, several million refugees fled Iraq due to the invasion by the United States

#### **UNHCR**

- The United Nations High Commissioner for Refugees (UNHCR) estimated there were 46.3 million refugees in the world in 2014
- Syria, Afghanistan, Somalia, Sudan, and South Sudan sent out the largest numbers of refugees
- Pakistan, Lebanon, Iran, Turkey, and Jordan are the countries receiving the largest numbers





### Immigration to the United States

- Around 98.5% of U.S. residents are either immigrants or descendants of immigrants
  - In 2010, about 1.5% (4.2 million) did not self-identify as immigrants or descendants of immigrants
  - American Indians, Alaska Natives, Native Hawaiians
- Immigrants of other countries are mostly migrant workers and rarely become citizens
  - United Arab Emirates: 84% foreign born, migrants have restrictive rights, seldom become permanent immigrants
- U.S. receives most immigrants of all the countries in the world: 46 million
  - 14% of U.S. population: this fraction is smaller than other countries: UAE, Qatar, Saudi Arabia

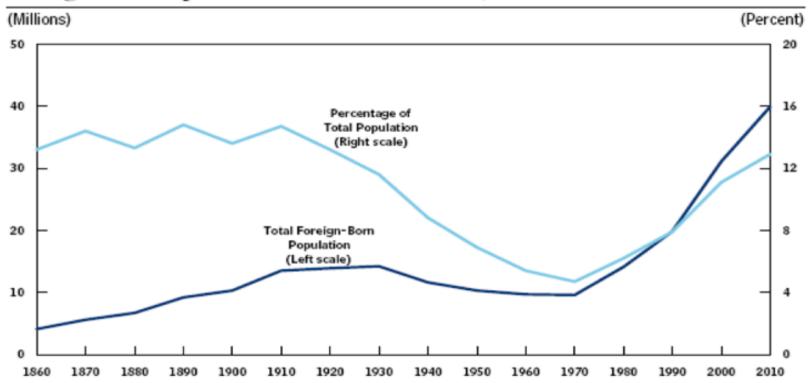


### Immigration to the United States

- "Exceptional America" (Seymour Martin Lipset)
  - International migrants are positively self-selected
  - They are usually more highly (economically) motivated than the average population of their origin countries
- Legal and undocumented international migrants to the U.S. are less likely to commit serious crimes and to be imprisoned, compared to the native U.S.-born population
  - Yet, immigrants have been perceived as "threats" in political and public discourse

Figure 9.2

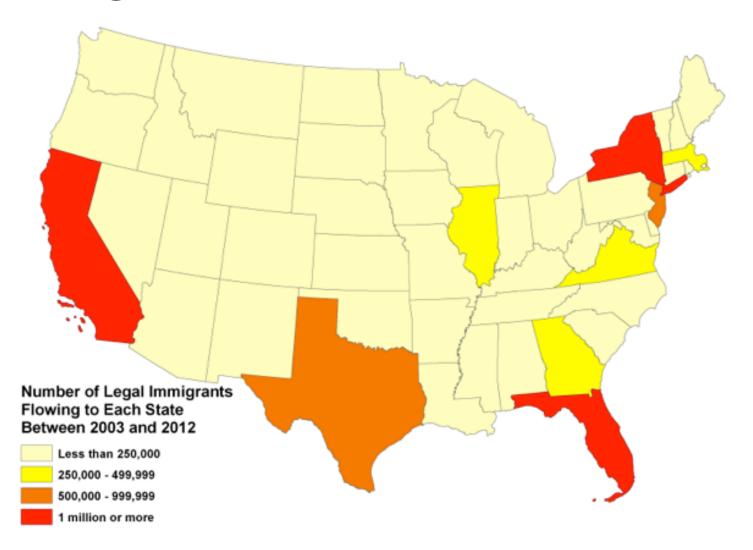
#### Foreign-Born Population in the United States, 1860 to 2010



Source: Congressional Budget Office, 2013.

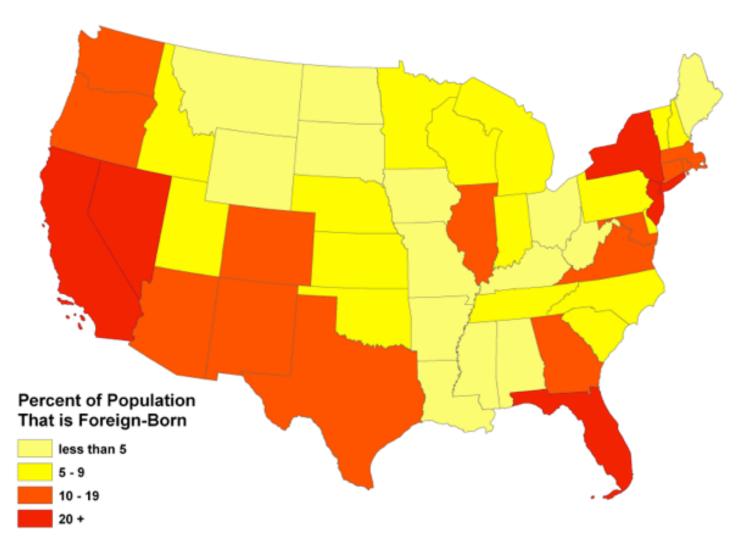


# Migration flow, 2003–2012





# Migration stock, 2012



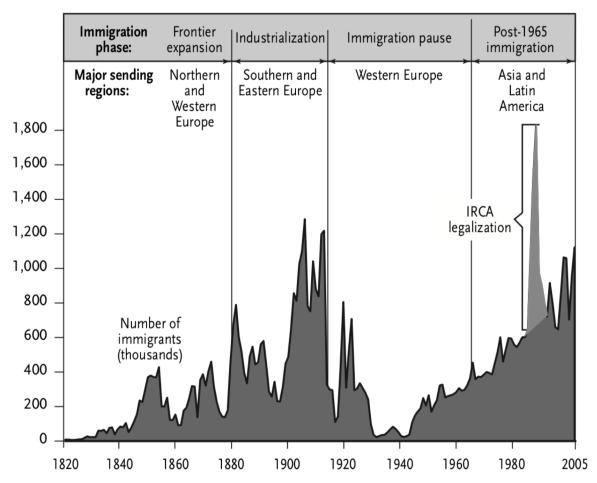


# Immigration: Shaping and reshaping America (Martin, Midgley 2006, 2010)

- Millions of foreigners enter the United States each day
- 14.5 million immigrants were accepted as permanent legal U.S. residents between 1990–2005
  - An average of almost a million a year
- The recent waves of immigrants have brought greater diversity to the U.S. population
  - Europe was the source of most immigrants throughout our history
  - Most immigrants now come from Latin America and Asia
- Illegal immigration began rising in the 1970s



### Legal Immigration to the United States, 1820-2005



Note: IRCA adjustments refer to the amnesty provisions of the Immigration Reform and Control Act of 1986, under which 2.7 million undocumented foreign U.S. residents obtained legal immigrant status.

Source: DHS, *Yearbook of Immigration Statistics*: 2005 (www.dhs.gov, accessed Oct. 12, 2006): table 1.

Source: Martin, Midgley 2006.



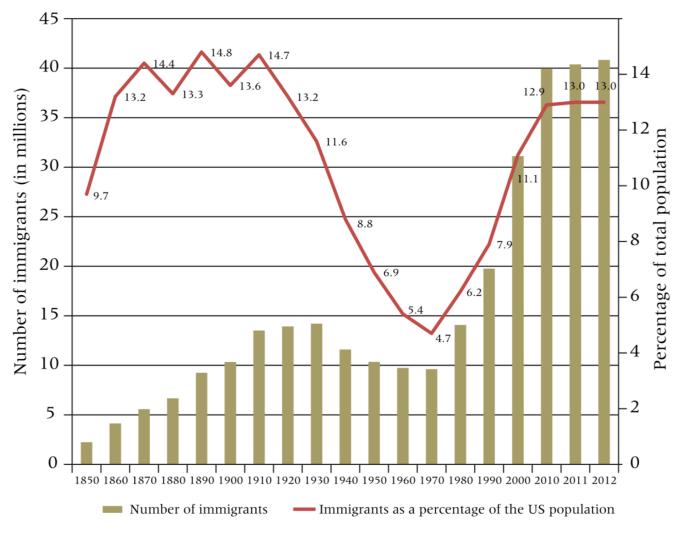
# Origins of immigrant to the U.S.

D .	-	$\circ$
Region	ot	Origin:
11081011	-	01181111

							%
Total Immigrants	N/W Europe	S/E Europe	Latin America	Asia	Africa	Elsewhere	Foreign born
128,502	95,945	3,327	4,297	34	15	24,884	
538,381	416,981	5,790	8,238	55	50	107,267	
1,427,337	1,364,950	4,309	4,428	121	61	53,468	9.7
2,814,554	2,599,397	20,283	7,527	36,080	84	151,183	13.2
2,081,261	1,851,833	25,893	3,563	54,408	407	145,157	14.4
2,742,137	2,078,952	172,926	6,415	134,128	371	349,345	13.3
5,248,568	3,802,722	835,955	4,638	71,151	763	533,339	14.8
3,694,294	1,825,897	1,750,514	2,772	61,285	432	53,394	13.6
8,202,388	1,811,556	5,761,013	53,782	299,836	6,326	269,875	14.7
6,347,380	1,112,638	3,872,773	240,964	269,736	8,867	842,402	13.2
4,295,510	1,273,297	1,287,043	558,481	126,740	6,362	1,043,587	11.6
699,375	257,592	186,807	49,539	19,231	2,120	184,086	8.8
856,608	362,084	110,440	95,955	34,532	6,720	246,877	6.9
2,499,268	1,008,223	396,750	392,466	135,844	13,016	552,969	5.4
3,213,749	627,297	506,146	791,138	358,605	23,780	906,783	4.7
4,248,203	287,127	538,463	1,015,200	1,406,544	71,408	929,461	6.2
6,244,379	339,038	329,828	1,748,824	2,391,356	141,990	1,293,343	7.9
9,775,398	405,922	942,690	3,938,231	2,859,899	346,416	1,282,240	11.1
10,299,430	418,743	930,866	4,205,180	3,470,835	759,734	514,072	12.9
	128,502 538,381 1,427,337 2,814,554 2,081,261 2,742,137 5,248,568 3,694,294 8,202,388 6,347,380 4,295,510 699,375 856,608 2,499,268 3,213,749 4,248,203 6,244,379 9,775,398	Immigrants         Europe           128,502         95,945           538,381         416,981           1,427,337         1,364,950           2,814,554         2,599,397           2,081,261         1,851,833           2,742,137         2,078,952           5,248,568         3,802,722           3,694,294         1,825,897           8,202,388         1,811,556           6,347,380         1,112,638           4,295,510         1,273,297           699,375         257,592           856,608         362,084           2,499,268         1,008,223           3,213,749         627,297           4,248,203         287,127           6,244,379         339,038           9,775,398         405,922	Immigrants         Europe         Europe           128,502         95,945         3,327           538,381         416,981         5,790           1,427,337         1,364,950         4,309           2,814,554         2,599,397         20,283           2,081,261         1,851,833         25,893           2,742,137         2,078,952         172,926           5,248,568         3,802,722         835,955           3,694,294         1,825,897         1,750,514           8,202,388         1,811,556         5,761,013           6,347,380         1,112,638         3,872,773           4,295,510         1,273,297         1,287,043           699,375         257,592         186,807           856,608         362,084         110,440           2,499,268         1,008,223         396,750           3,213,749         627,297         506,146           4,248,203         287,127         538,463           6,244,379         339,038         329,828           9,775,398         405,922         942,690	Total Immigrants         N/W Europe         S/E Europe         Latin America           128,502         95,945         3,327         4,297           538,381         416,981         5,790         8,238           1,427,337         1,364,950         4,309         4,428           2,814,554         2,599,397         20,283         7,527           2,081,261         1,851,833         25,893         3,563           2,742,137         2,078,952         172,926         6,415           5,248,568         3,802,722         835,955         4,638           3,694,294         1,825,897         1,750,514         2,772           8,202,388         1,811,556         5,761,013         53,782           6,347,380         1,112,638         3,872,773         240,964           4,295,510         1,273,297         1,287,043         558,481           699,375         257,592         186,807         49,539           856,608         362,084         110,440         95,955           2,499,268         1,008,223         396,750         392,466           3,213,749         627,297         506,146         791,138           4,248,203         287,127         538,463 <td< td=""><td>Total Immigrants         N/W Europe         S/E Europe         Latin America         Asia           128,502         95,945         3,327         4,297         34           538,381         416,981         5,790         8,238         55           1,427,337         1,364,950         4,309         4,428         121           2,814,554         2,599,397         20,283         7,527         36,080           2,081,261         1,851,833         25,893         3,563         54,408           2,742,137         2,078,952         172,926         6,415         134,128           5,248,568         3,802,722         835,955         4,638         71,151           3,694,294         1,825,897         1,750,514         2,772         61,285           8,202,388         1,811,556         5,761,013         53,782         299,836           6,347,380         1,112,638         3,872,773         240,964         269,736           4,295,510         1,273,297         1,287,043         558,481         126,740           699,375         257,592         186,807         49,539         19,231           856,608         362,084         110,440         95,955         34,532</td><td>Total Immigrants         N/W Europe         S/E Europe         Latin America         Asia         Africa           128,502         95,945         3,327         4,297         34         15           538,381         416,981         5,790         8,238         55         50           1,427,337         1,364,950         4,309         4,428         121         61           2,814,554         2,599,397         20,283         7,527         36,080         84           2,081,261         1,851,833         25,893         3,563         54,408         407           2,742,137         2,078,952         172,926         6,415         134,128         371           5,248,568         3,802,722         835,955         4,638         71,151         763           3,694,294         1,825,897         1,750,514         2,772         61,285         432           8,202,388         1,811,556         5,761,013         53,782         299,836         6,326           6,347,380         1,112,638         3,872,773         240,964         269,736         8,867           4,295,510         1,273,297         1,287,043         558,481         126,740         6,362           699,375</td><td>Total Immigrants         N/W Europe         S/E Europe         Latin America         Asia         Africa         Elsewhere           128,502         95,945         3,327         4,297         34         15         24,884           538,381         416,981         5,790         8,238         55         50         107,267           1,427,337         1,364,950         4,309         4,428         121         61         53,468           2,814,554         2,599,397         20,283         7,527         36,080         84         151,183           2,081,261         1,851,833         25,893         3,563         54,408         407         145,157           2,742,137         2,078,952         172,926         6,415         134,128         371         349,345           5,248,568         3,802,722         835,955         4,638         71,151         763         533,339           3,694,294         1,825,897         1,750,514         2,772         61,285         432         53,394           8,202,388         1,811,556         5,761,013         53,782         299,836         6,326         269,875           6,347,380         1,112,638         3,872,773         240,964         269,736</td></td<>	Total Immigrants         N/W Europe         S/E Europe         Latin America         Asia           128,502         95,945         3,327         4,297         34           538,381         416,981         5,790         8,238         55           1,427,337         1,364,950         4,309         4,428         121           2,814,554         2,599,397         20,283         7,527         36,080           2,081,261         1,851,833         25,893         3,563         54,408           2,742,137         2,078,952         172,926         6,415         134,128           5,248,568         3,802,722         835,955         4,638         71,151           3,694,294         1,825,897         1,750,514         2,772         61,285           8,202,388         1,811,556         5,761,013         53,782         299,836           6,347,380         1,112,638         3,872,773         240,964         269,736           4,295,510         1,273,297         1,287,043         558,481         126,740           699,375         257,592         186,807         49,539         19,231           856,608         362,084         110,440         95,955         34,532	Total Immigrants         N/W Europe         S/E Europe         Latin America         Asia         Africa           128,502         95,945         3,327         4,297         34         15           538,381         416,981         5,790         8,238         55         50           1,427,337         1,364,950         4,309         4,428         121         61           2,814,554         2,599,397         20,283         7,527         36,080         84           2,081,261         1,851,833         25,893         3,563         54,408         407           2,742,137         2,078,952         172,926         6,415         134,128         371           5,248,568         3,802,722         835,955         4,638         71,151         763           3,694,294         1,825,897         1,750,514         2,772         61,285         432           8,202,388         1,811,556         5,761,013         53,782         299,836         6,326           6,347,380         1,112,638         3,872,773         240,964         269,736         8,867           4,295,510         1,273,297         1,287,043         558,481         126,740         6,362           699,375	Total Immigrants         N/W Europe         S/E Europe         Latin America         Asia         Africa         Elsewhere           128,502         95,945         3,327         4,297         34         15         24,884           538,381         416,981         5,790         8,238         55         50         107,267           1,427,337         1,364,950         4,309         4,428         121         61         53,468           2,814,554         2,599,397         20,283         7,527         36,080         84         151,183           2,081,261         1,851,833         25,893         3,563         54,408         407         145,157           2,742,137         2,078,952         172,926         6,415         134,128         371         349,345           5,248,568         3,802,722         835,955         4,638         71,151         763         533,339           3,694,294         1,825,897         1,750,514         2,772         61,285         432         53,394           8,202,388         1,811,556         5,761,013         53,782         299,836         6,326         269,875           6,347,380         1,112,638         3,872,773         240,964         269,736



FIGURE 1 Number of immigrants and immigrants as percentage of the US population, 1850 to 2013

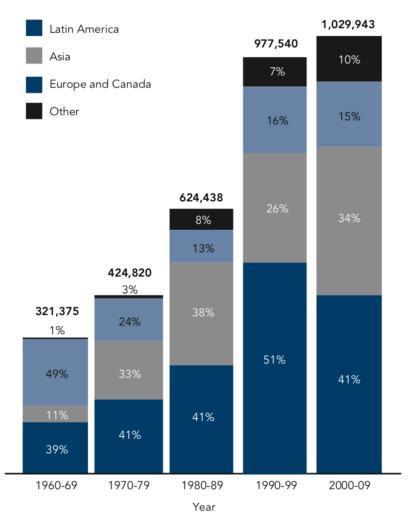


SOURCE: Original figure based on U.S. Census Bureau data.





### Annual Number of Legal U.S. Immigrants by Decade and Region of Origin, 1960-2009



**Note:** Numbers may not add to 100 percent due to rounding. **Source:** Department of Homeland Security Immigration Statistics.

**Audiocast:** Listen to Philip Martin discuss the data on the changing geographic makeup of immigrants over the past 50 years. <a href="https://www.prb.org/PopulationBulletins/2010/immigration1.aspx">www.prb.org/PopulationBulletins/2010/immigration1.aspx</a>



### Foreigners Entering the United States or Gaining Residency Status, 2003–2005, by Selected Categories

Category	Numbe 2003			Annual average, 2003–2005
Legal immigrants	704	958	1,122	928
New arrivals	358	374	384	372
Adjustment of status*	347	584	738	556
Immediate relatives of U.S. citizens	331	418	436	395
Other family-sponsored immigrant	s 159	214	213	195
Employment-based	82	155	247	161
Refugees and asylees	45	71	143	86
Diversity immigrants	46	50	46	48
Legal temporary migrants **	27,849	30,781	32,003	30,211
Visitors for pleasure	20,143	22,803	23,815	22,253
Foreign students and families	655	649	654	653
Temporary foreign workers/families	797	832	884	837
Unauthorized foreigners (estimate)	525	525	525	525

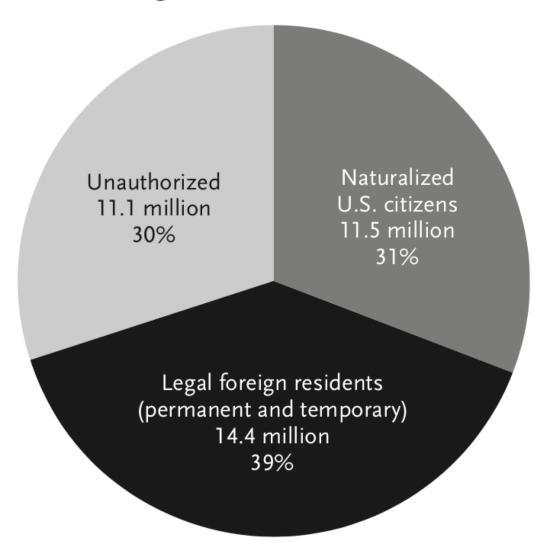
<sup>\*</sup>Includes people already in the United States legally who gained legal permanent resident status in that year.

Sources: DHS, Yearbook of Immigration Statistics: 2005 (www.dhs.gov, accessed Nov. 21, 2006): tables 6 and 26; and J.S. Passel, The Size and Characteristics of the Unauthorized Migrant Population in the U.S. (2006).



<sup>\*\*</sup> Excludes about 150 million admissions annually of certain Canadian tourists and business visitors exempt from visas, along with Mexicans with multiple-entry visas or border crossing cards. These numbers refer to admissions rather than people, which means that many foreigners are counted more than once.

### Status of Foreign-Born U.S. Residents, 2005



Source: J.S. Passel, The Size and Characteristics of the Unauthorized Migrant Population in the U.S. (2006).



# Immigration and U.S. population

- Immigration has a major effect on the size, distribution, and composition of the U.S. population
- Fertility and mortality are relatively low in the United States
- Immigration's role in the growth of the population has increased
- Immigration contributed at least a third to the total population increase between 1990 and 2000
- The number of foreign-born U.S. residents rose from almost 20 million to over 31 million

# Increase in the U.S.-Born and Foreign-Born Population, 1980 to 2005

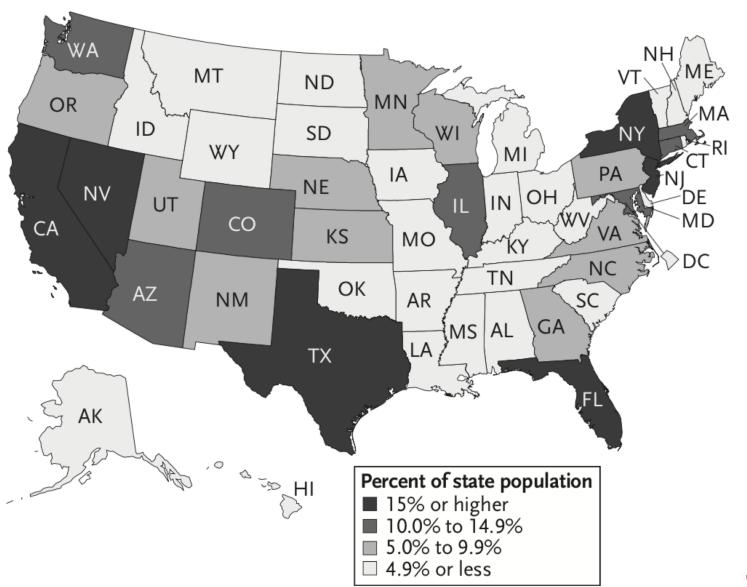
	Total	U.Sborn	Foreign-born (FB)
Number (millions)			. ,
1980	227	213	14
1990	249	229	20
2000	281	250	31
2005	288	253	36
Percent increase			
1980–1990	9.8	7.7	40.4
1990–2000	13.2	9.3	55.4
FB share of increase			
1980–2000	100.0	68.9	30.4

Note: The 2005 estimates are not strictly comparable because they exclude people living in group homes or institutions.

Sources: U.S. Census Bureau, *Statistical Abstract of the United States: 2006* (www.census.gov, accessed Nov. 21, 2006): table HS-10; and Pew Hispanic Center, *Foreign Born Population at Mid-Decade* (2006, www.pewhispanic.org, accessed Oct. 24, 2006).

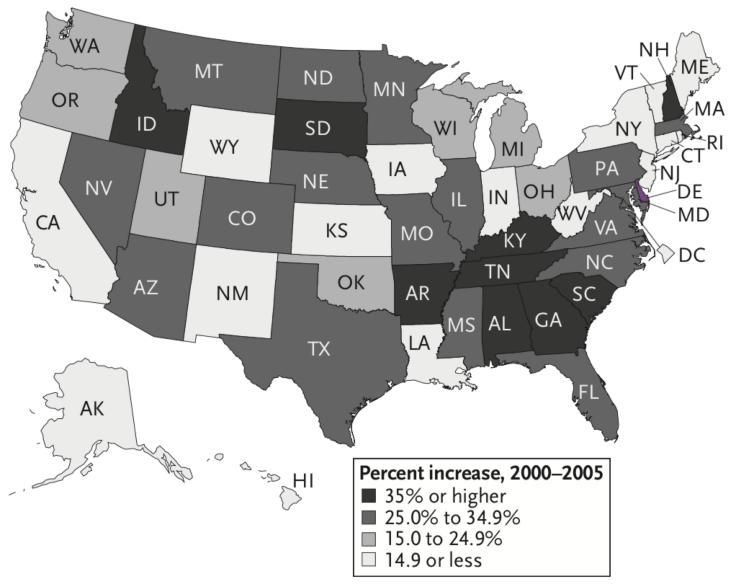


### The Foreign-Born Population by State, 2005





### Percent Growth in Foreign-Born Population, 2000-2005





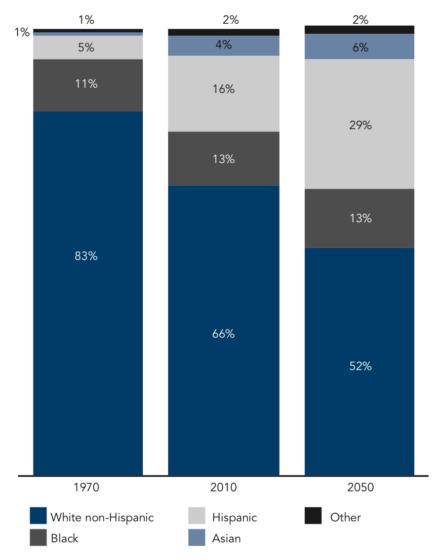
# Projections

(Waters, Pineau 2016)

- Census Bureau projections point to continuing increases in foreign-born population in the next decades
  - By 2060, the foreign-born proportion will reach nearly 20% of the population
- Non-Hispanic whites will have fallen to less than 50% of the population (majority-minority)
  - Most immigrants are from Latin America and Asia
- An estimated 11 million persons (about 25% of the current foreign-born total) are undocumented
  - Annual deportations from this group have approached or exceeded 400,000



### U.S. Population by Race and Ethnic Group, 1970, 2010, and 2050



Note: Numbers may not add to 100 percent due to rounding.

**Source:** U.S. Census Projections With Constant Net International Migration, accessed at <a href="https://www.census.gov/population/www/projections/2009cnmsSumTabs.html">www.census.gov/population/www/projections/2009cnmsSumTabs.html</a>, on June 7, 2010.



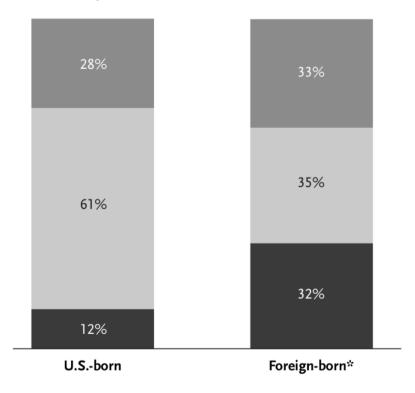
# Immigrant integration

(Waters, Pineau 2016)

- Many migrants from Mexico and Central America enter the U.S. with low educational levels and little English proficiency
  - Children of migrants are seen to have converged substantially to nativeborn averages in a broad array of domains
  - Education, earnings, occupation, poverty, residential integration, language
- However, integration also produced declines in well-being
  - Health, crime, family stability
- Integration with native-born non-Hispanic whites is
  - Fastest for Asian immigrants
  - Slower for Latino immigrants
  - Slowest for black immigrants
  - Especially difficult for undocumented individuals



### U.S.-Born and Recently Arrived Foreign-Born Americans by Education, 2005



### Percent of population age 25 or older with

Bachelor's degree or higher

High school graduate/some college

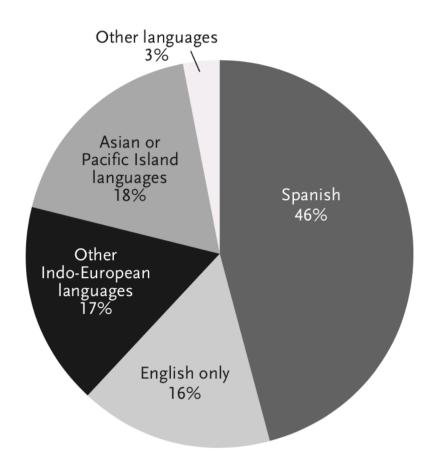
Less than high school

Source: U.S. Census Bureau, *Educational Attainment in the United States*: 2005 (www.census.gov, accessed Nov. 3, 2006): table 10.



<sup>\*</sup> Entered the United States after 1999.

### Language Spoken at Home by the U.S. Foreign-Born Population, 2005



Note: Refers to people age 5 or older. Excludes people living in military barracks, college dormitories, or other group quarters. These data represent the midpoint of a range of estimates derived from the American Community Survey.

Source: U.S. Census Bureau, 2005 American Community Survey (factfinder.census.gov, accessed Oct. 17, 2006): table C16005.





### What's driving Mexico-US migration?

- Models estimated the effects of 41 variables and explored the validity of five theories of international migration
- Three fundamental forces are at work in promoting Mexican migration to the United States
  - Social capital formation
  - Human capital formation
  - Market consolidation

# Social capital formation

- Social capital is generally the most powerful factor predicting the odds of initial, repeat, and return migration
- People who are related to U.S. migrants are themselves more likely to migrate
- Each act of migration creates additional social capital capable of instigating and sustaining more migration
- About half of adult Mexicans are related to someone living in the United States (Camp 1993)

# Human capital formation

- For undocumented migrants, the most important element of human capital is migration experience itself
  - Crossing the border, living in the U.S., working in the U.S. labor market, negotiating U.S. housing markets
  - The more U.S. experience a migrant accumulates, the higher her/his likelihood of migrating again
- This process intersects with social capital formation
  - Migration experience makes a person more valuable as a resource for gaining entry to the U.S. and finding a job
  - The more experience a person has, the more likely her/his friends and relatives are to begin migrating and to continue migrating themselves
- One-third of all Mexicans have been to the U.S. at some point in their lives (Camp 1993)

### Market consolidation

- Over the past two decades, the economics of Mexico and the U.S. have become increasingly connected to each other and to the global capitalist economy
- Rural Mexico: displacement of manual workers, concentration of land, mechanization of production
- Urban Mexico: ending of import substitution industrialization has brought about important economic transformations that have displaced workers from enterprises and public bureaucracies

# Development and migration

- Growing economic insecurity coupled with a strong desire to participate in the new political economy
  - Stimulated Mexican households to search for ways to self insure against threats to family income and to gain access to scarce capital
- Given ready access to human and social capital connecting them to the U.S.
  - Household heads and other family members migrate internationally as part of a conscious strategy of risk diversification and capital accumulation
- Economic development goes hand in hand with international migration

Variable	Operational Definition
Demographic background:	
Age	Age at last birthday
Married	Respondent in formal or informal union
No. of minors in household	No. of own children under age 18
General human capital:	
Labor force experience	No. of years since first job
Education	No. of years of school completed
Migration-specific human capital:	
Cumulative U.S. experience	Total months spent in United States
No. of prior U.S. trips	Total no. of trips taken to the United States
Unskilled urban job	Unskilled nonagricultural occupation in the United States
Skilled urban job	Skilled nonagricultural occupation in the United States
General social capital:	
Parent a U.S. migrant	Subject's parent was a U.S. migrant
No. of U.S. migrant siblings	No. of siblings with U.S. experience
% U.S. migrants in community	Proportion over age 15 with U.S. experience
Migration-specific social capital:	
Wife a U.S. migrant	Wife has begun migrating to the United States
No. of U.S. migrant children	No. of children who have begun migrating
U.Sborn children	Whether any children were born in the United States

Variable	Operational Definition
Physical capital:	
Land	Household owns farmland
Home	Household owns home
Business	Household owns a business
Community infrastructure:	
Preparatory school	Preparatory school in municipio
Paved road	Paved road between community and highway
Bank	Bank office open in municipio
Community economic context:	
% earning twice minimum wage	Proportion of workers earning at least twice
Of solf ameliand	the legal minimum wage
% self-employed	Proportion of workers who are self-employed
% females in manufacturing	Proportion of female workers employed in manufacturing
Community agrarian context:	
Agrarian economy	"1" if more than 50% of male labor force is employed in agriculture, "0" otherwise
Agrarian population density	Population divided by arable land
Proportion of land that is arable  Ejido established	Cultivable land divided by total land base "1" if community had <i>ejido</i> , "0" otherwise
Agrarian economy  Agrarian population density  Proportion of land that is arable	"1" if more than 50% of male labor force is employed in agriculture, "0" otherwise Population divided by arable land Cultivable land divided by total land base

Variable	Operational Definition
Macroeconomic context:	
Expected wage ratio	Ratio of wages predicted from equations esti- mated from data on migrants to the United States and migrants within Mexico (United States/Mexico; in 1990 U.S. dollars)
Peso devaluation	Rate of change in dollar value of Mexican peso over prior year
Mexican inflation rate	Rate of change in Mexican consumer index over prior year
U.S. employment growth	Rate of change in total U.S. employment over prior year
Growth in foreign investment	Rate of change in direct foreign investment over prior year
Mexican real interest rate	Average cost of funds in Mexico — Mexican inflation
U.S. policy context:	
Availability of visas	Legal immigration divided by sum of legal immigration and gross illegal entries
Probability of apprehension	Likelihood of arrest while attempting to cross border without documents
Employer sanctions enacted	"1" if employer sanctions in force, "0" oth- erwise
Amnesty recipients in household	"1" if any member of household received am- nesty under IRCA; "0" otherwise

Variable	Operational Definition
Expected value of U.S. services:	
Welfare	Estimated likelihood of using AFDC or food stamps if respondent were to migrate to United States × average value of monthly AFDC and food stamp payments in states receiving Mexican immigrants
Medical care	Estimated likelihood of receiving unreim- bursed medical services if respondent were to migrate to United States × average value of Medicaid payments in states re- ceiving Mexican immigrants
Education	Estimated likelihood of using public schools if respondent were to migrate to the United States × average per pupil school expenditures in states receiving Mexican immigrants

Multinomial Logistic Regression of Selected Variables on the Odds of Taking a First Trip to the United States in Year t+1

	Without Do	CUMENTS	WITH DOC	WITH DOCUMENTS	
Situation of Subject in Year $t$	В	SE	В	SE	
Demographic background:					
Age	004	.031	055	.119	
Age <sup>2</sup>	001*	.0004	.001	.001	
Married	341*	.078	432	.444	
No. of minors in household	.011	.020	005	.118	
General human capital:					
Labor force experience	.013	.010	057	.040	
Education	014	.008	002	.039	
General social capital:					
Parent a U.S. migrant	.461*	.060	.720*	.263	
No. of U.S. migrant siblings	.388*	.021	.676*	.073	
% of U.S. migrants in community	5.016*	.817	-7.254	4.496	
Physical capital:					
Land	.298*	.127	.759	.666	
Home	446*	.093	-1.368	.759	
Business	245*	.102	.400	.457	
Community infrastructure:					
Preparatory school	249*	.075	061	.385	
Paved road	107	.125	256	.527	
Bank	.527*	.143	148	.549	
Community economic context:					
% earning twice minimum wage	2.209*	.596	-7.730*	3.241	
% self-employed	024	.412	-13.204*	2.490	
% females in manufacturing	1.214*	.370	-6.337*	2.170	
Community agrarian context:					
Agrarian economy	.480*	.078	2.034*	.765	
Agrarian population density	001*	.0005	268	.155	
Proportion of land that is arable	322*	.119	.214	.573	
Ejido established	.321*	.221	-2.880*	.892	

### Multinomial Logistic Regression of Selected Variables on the Odds of Taking a First Trip to the United States in Year t+1

Situation of Subject in Year $t$	WITHOUT DO	OCUMENTS	WITH DOCUMENTS	
	В	SE	В	SE
Macroeconomic context:				
Expected wage ratio	.003*	.001	005	.008
Peso devaluation	115	.067	028	.376
Mexican inflation rate	702*	.298	2.744	1.472
U.S. employment growth	4.734*	1.938	11.637	10.220
Growth in foreign investment	228*	.067	.108	.351
Mexican real interest rate	2.264*	.531	842	2.490
U.S. policy context:				
Availability of visas	-2.828*	.511	568	1.965
Probability of apprehension	2.891*	.783	3.119	3.302
Employer sanctions enacted	.304*	.149	.135	.836
Amnesty recipients in household	2.561*	.353	4.656*	.874
Expected value of U.S. services:				
Welfare	019*	.006	.026	.017
Medical care	.019	.024	020	.066
Education	.002*	.0002	003	.015
Constant	-5.172*	.785	1.239	3.152
Log likelihood		6,648.1	00*	
χ²		2,181.6	00*	
No. of person-years		55,76		

Note.—Event-history data gathered among male household heads from 25 Mexican communities. \*P < .05.

# Continuation of migration

Multinomial Logistic Regression of Selected Variables on the Odds of Taking an Additional Trip to the United States in Year t+1

	WITHOUT DOC	UMENTS	WITH DOC	UMENTS
Situation of Subject in Year $t$	В	SE	В	SE
Demographic background:				
Age	156*	.021	005	.034
Age <sup>2</sup>	.001*	.0003	001	.001
Married	207*	.057	.004	.107
No. of minors in household	.071*	.012	.041*	.020
General human capital:				
Labor force experience	076*	.008	041*	.014
Education	033*	.007	.029*	.011
Migration-specific human capital:				
Cumulative U.S. experience	.012*	.001	.012*	.001
No. of prior U.S. trips	.176*	.008	.226*	.008
Last U.S. job unskilled urban	.404*	.052	.919*	.093
Last U.S. job skilled urban	.093*	.005	.354*	.087
General social capital:				
Parent a U.S. migrant	.224*	.043	.452*	.076
No. of U.S. migrant siblings	.006	.013	.090*	.020
% of U.S. migrants in community	2.992*	.558	6.430*	.956
Migration-specific social capital:				
Wife a U.S. migrant	1.340*	.118	2.482*	.163
No. of U.S. migrant children	.075*	.031	.304*	.040
U.Sborn children	1.114*	.138	1.376*	.164

# Continuation of migration

Multinomial Logistic Regression of Selected Variables on the Odds of Taking an Additional Trip to the United States in Year t+1

	WITHOUT DOG	CUMENTS	WITH DOCUMENTS	
Situation of Subject in Year $t$	В	SE	В	SE
Physical capital:				
Land	134	.071	.382*	.095
Home	327*	.048	324*	.079
Business	611*	.064	500*	.100
Community infrastructure:				
Preparatory school	.158*	.060	236*	.102
Paved road	177	.101	537*	.173
Bank	078	.097	021	.156
Community economic context:				
% earning twice minimum wage	.618	.389	-5.066*	.677
% self-employed	.143	.305	-6.107*	.582
% females in manufacturing	211	.253	732	.440
Community agrarian context:				
Agrarian economy	.200*	.061	.346*	.107
Agrarian population density	001	.001	001	.002
Proportion of land that is arable	113	.099	.968*	.169
Ejido established	.088	.133	-1.317*	.180

Multinomial Logistic Regression of Selected Variables on the Odds of Taking an Additional Trip to the United States in Year t+1

Situation of Subject in Year $t$	WITHOUT DOCUMENTS		WITH DOCUMENTS	
	В	SE	В	SE
Macroeconomic context:				
Expected wage ratio	.001	.001	012*	.002
Peso devaluation	023	.040	009	.008
Mexican inflation rate	883*	.191	004	.331
U.S. employment growth	4.344*	1.462	4.440	2.691
Growth in foreign investment	167*	.048	157*	.078
Mexican real interest rate	1.593*	.375	2.142*	.656
U.S. policy context:				
Availability of visas	-2.900*	.409	1.617*	.639
Probability of apprehension	-2.182*	.527	1.923*	.824
Employer sanctions enacted	364*	.096	.235	.160
Amnesty recipients in household	1.767*	.143	3.748*	.160
Expected value of U.S. services:				
Welfare	060*	.003	.043*	.020
Medical care	.186*	.011	190*	.012
Education	0003*	.0001	002*	.0001
Constant	3.892*	.558	-1.309	.000
Log likelihood	11,829.000*			
χ²	18,059.000*			
No. of person-years	27,813			

Note.—Event-history data gathered among male household heads from 25 Mexican communities. \*P < .05.

### Logistic Regression of Selected Variables on the Odds of Returning to Mexico from the United States in Year t

	WITHOUT DOCUMENTS		WITH DOCUMENTS	
Situation of Subject in Year $t$	В	SE	В	SE
Demographic background:				
Age	.002	.047	002	.097
Age <sup>2</sup>	0002	.0006	.001	.001
Married	.224*	.108	658*	.239
No. of minors in household	010	.027	.049	.055
General human capital:				
Labor force experience	007	.015	.042	.033
Education	048*	.013	087*	.029
Migration-specific human capital:				
Cumulative U.S. experience	025*	.002	035*	.002
Duration of trip in months	221*	.008	079*	.006
No. of prior U.S. trips	.270*	.022	.276*	.020
Holds unskilled urban job	607*	.096	124	.211
Holds skilled urban job	323*	.102	.289	.203
General social capital:				
Parent a U.S. migrant	.140	.087	.121	.170
No. of U.S. migrant siblings	039	.027	.065	.041
% of U.S. migrants in community	.653	1.115	-2.503	2.169
Migration-specific social capital:				
Wife a U.S. migrant	360	.198	-2.174*	.369
No. of U.S. migrant children	387*	.077	844*	.081
U.Sborn children	.050	.242	-1.326*	.367

Note: Non-migrant as reference. Source: Massey, Espinosa 1997, p.979–980.

### Logistic Regression of Selected Variables on the Odds of Returning to Mexico from the United States in Year t

Situation of Subject in Year $t$	WITHOUT DOCUMENTS		WITH DOCUMENTS	
	В	SE	В	SE
Physical capital:				
Land	.931*	.168	.994*	.221
Home	.241*	.109	.216	.182
Business	193	.148	046	.226
Community infrastructure:				
Preparatory school	.172	.119	.875*	.223
Paved road	063	.174	1.332*	.469
Bank	.414*	.207	387	.413
Community economic context:				
% earning twice minimum wage	-2.782*	.761	-3.883*	1.548
% self-employed	1.939*	.596	-1.012	1.397
% females in manufacturing	-2.424*	.525	-6.072*	1.235
Community agrarian context:				
Agrarian economy	200	.120	127	.235
Agrarian population density	.001	.001	.014	.005
Proportion of land that is arable	.097	.202	624	.364
Ejido established	326	.288	-1.158*	.507

### Logistic Regression of Selected Variables on the Odds of Returning to Mexico from the United States in Year t

Situation of Subject in Year $t$	WITHOUT DOCUMENTS		WITH DOCUMENTS	
	В	SE	В	SE
Macroeconomic context:				
Expected wage ratio	0003	.001	.0003	.002
Peso devaluation	027	.083	245	.151
Mexican inflation rate	1.098*	.396	3.032*	.724
U.S. employment growth	2.936	2.797	-5.879	5.616
Growth in foreign investment	136	.100	.530*	.168
Mexican real interest rate	1.560*	.760	326	1.443
U.S. policy context:				
Availability of visas	-1.990*	.848	-2.549	1.517
Probability of apprehension	090	1.126	-4.761*	1.937
Employer sanctions enacted	.232	.228	-1.133*	.332
Amnesty recipients in household	.092	.295	198	.281
Expected value of U.S. services:				
Welfare	010	.008	028*	.008
Medical care	014	.030	.297*	.045
Education	.0002	.0002	.0009*	.0002
Constant	3.565*	1.191	5.620	.225
og likelihood	2,147.800*		743.340*	
z <sup>2</sup>	6,169.900*		2,963.300*	
No. of person-years	8,394		4,733	

Note.—Event-history data gathered among male household heads from 25 Mexican communities. \*P < .05.



## Immigration policies in the U.S.

- The importance of international migration to current and future policy challenges faced by the United States can hardly be overstated
- Migrants have been and will continue to be the primary driver of U.S. population growth throughout the 21st century
- They are shaping critical policy questions pertaining to the changing demographic landscape of the urban future as well as the overall population challenge of achieving an equitable society

# Immigration generates questions

- The U.S. has always celebrated its immigrant heritage
- However, Americans have always worried about economic, political, and cultural changes caused by immigration
- Immigration brings many changes that raise fundamental questions for Americans
  - Who are we?
  - What kind of a society have we built?
  - Whom shall we welcome to it?
  - What should we do to encourage the integration of newcomers?
  - How should we deal with those who arrive uninvited?



### Advocates of reducing immigration

- Immigration adds to population growth and environmental problems
- Immigrants can depress the wages and working conditions of U.S. workers
- Immigration can reduce the incentives for U.S. businesses to modernize
- "Too many" Spanish-speaking immigrants can hold back the integration of immigrants and undermine American values



### Policies and society

 Immigration policy affects, and is affected by, many aspects of society, both within the United States, as well as across other countries

 E.g. economic growth, labor markets, demographics, health, education, criminal justice, national security, border security (Massey, Durand, Pren 2016)

### U.S. immigration policies

(Martin, Midgley 2006, 2010)

Laissez-Faire, 1780–1875

Qualitative Restrictions, 1875–1920

- Quantitative Restrictions, since 1921
  - Several changes to immigration law after 1980

# U.S. immigration policies

- Laissez-Faire, 1780–1875
  - Federal, state, and local governments, private employers, shipping companies and railroads, and churches promoted immigration to the United States
- Qualitative Restrictions, 1875–1920
  - Congress barred the entry of convicts and prostitutes in 1875
  - Immigration Act of 1882 for the first time prohibited immigration from China, which continued for most of the next 60 years
  - Immigrants from eastern and southern Europe aroused fear and hostility among Protestants and rural Americans
  - Laws instituted literacy tests beginning in 1897

### U.S. immigration policies

- Quantitative Restrictions, since 1921
  - In 1921, Congress imposed the first quantitative restrictions on immigration, limiting arrivals of the foreign-born persons of each nationality present in the U.S.
  - Quotas were applied only to the Eastern Hemisphere
  - In the 1960s, the civil rights movement highlighted government discrimination against nonwhites, which affected policies
  - Quantitative restrictions were placed on immigration from the Western Hemisphere

### Immigration reforms, 1980–1990

- 1980: U.S. adopted UN definition of refugee
  - Person outside her or his country of citizenship and unwilling to return because of a well-founded fear of persecution due to the person's race, religion, nationality, membership in a social group, or political opinion
- 1986: Immigration Reform and Control Act (IRCA)
  - Bargain between those who wanted to prevent more illegal migration
  - And those who wanted to legalize the status of illegal foreigners who had put down roots in the U.S.
- 1990: Congress enacted the Immigration Act (IMMACT)
  - Due to economic boom, more than doubled the number of immigrant visas available for foreigners requested by U.S. employers
  - Set the annual ceiling of 675,000 immigrants a year

### Major laws in 1996

- Anti-Terrorism and Effective Death Penalty Act (ATEDPA)
  - It made easier to detain immigrants convicted of U.S. crimes without bail and to deport them after they had served their sentences
- Personal Responsibility and Work Opportunity Reconciliation Act (PRWORA)
  - It made most legal immigrants ineligible for federal welfare benefits
- Illegal Immigration Reform and Immigrant Responsibility Act (IIRIRA)
  - It included measures to reduce illegal migration (e.g., border patrol)
  - It introduced a system by which employers could check whether newly hired workers were legally authorized to work in the U.S.
  - U.S. sponsors were required to have an income at least 125% the poverty line

### State-level policies

- In recent decades, the lack of a comprehensive federal immigration reform has resulted in the implementation of state policies
  - Restrict access to employment, education, housing, health care, and other services to unauthorized immigrants
  - But also other policies that have removed immigration status as a criterion for accessing certain benefits (e.g., in-state tuition, state driver's license, publicly subsidized health insurance) (Karoly and Perez-Arce 2016)

#### Entries In and Out of the United States, 2004-2009

CATEGORY	2005	2006	2007	2008	2009
Legal Immigrants	1,122,373	1,266,129	1,052,415	1,107,126	1,130,818
Immediate relatives of U.S. citizens	436,231	580,348	494,920	488,483	535,554
Other family-sponsored immigrants	212,970	222,229	194,900	227,761	211,859
Employment-based	246,878	159,081	162,176	166,511	144,034
Refugees and asylees	150,677	216,454	136,125	166,392	177,368
Diversity and other immigrants	75,617	88,017	64,294	57,979	62,003
Estimated emigration	-312,000	-316,000	-320,000	-324,000	-328,000
Legal Temporary Migrants	32,003,435	33,667,328	37,149,651	39,381,925	36,231,554
Pleasure/business	28,510,374	29,928,567	32,905,061	35,045,836	32,190,915
Foreign students (F-1)	621,178	693,805	787,756	859,169	895,392
Temporary foreign workers	882,957	985,456	1,118,138	1,101,938	936,272
Illegal Immigration: Apprehensions	1,291,142	1,206,457	960,756	791,568	_
Removals or deportations	246,431	280,974	319,382	358,886	_
Change in unauthorized foreigners	572,000	572,000	572,000	-650,000	_

<sup>-</sup> Data not available.

Note: The stock of unauthorized immigrants rose from 8.4 million in 2000 to 12.4 million in 2007, and dipped to 11.1 million in 2009.

Sources: Department of Homeland Security; and unauthorized foreigners data from Jeff Passel, Pew Hispanic Center, accessed at <a href="http://pewhispanic.org/topics?TopicID=16">http://pewhispanic.org/topics?TopicID=16</a>, on June 3, 2010.

**Audiocast:** Listen to Philip Martin explain the various types of immigrant entries into the United States and how these numbers have changed over the past five years. <a href="https://www.prb.org/PopulationBulletins/2010/immigration1.aspx">www.prb.org/PopulationBulletins/2010/immigration1.aspx</a>





### Policies not based on evidence

(Massey, Pren 2012)

 Even when policies respond to changes in immigration, they are usually not based on understanding the driving forces of international migration

 These policies are usually shaped by economic circumstances, political ideologies, and symbolic significance of immigrants presented by the media, politicians, and legislators

## Policies shaped immigration

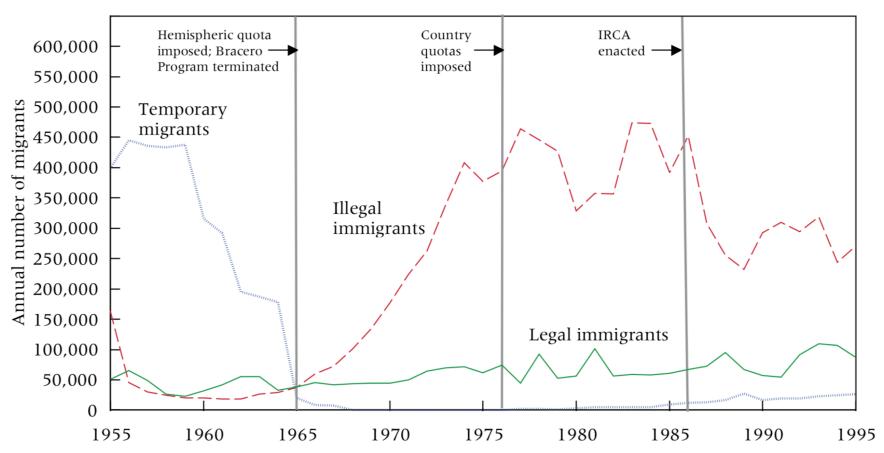
(Massey, Pren 2012)

### Bracero Program

- Temporary labor program that admitted short-term foreign workers in the country. Created in 1942.
   Expanded in 2nd half of 1950s. Terminated in 1968.
- Illegal immigration increased after this period, not because of an unexpected surge in Mexican migration
- The end of this labor program and limitations on the number of available permanent resident visas made it impossible to accommodate the previously established inflows of migrants

# Mexican immigration to the U.S.

FIGURE 1 Mexican immigration to the United States in three categories, 1955–95



SOURCE: US Department of Homeland Security (2012). See text and Table A1.

# Response to illegal migration

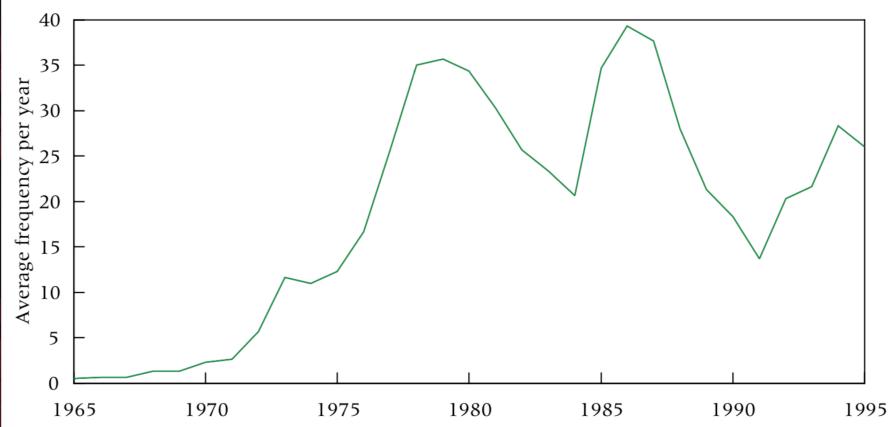
(Massey, Pren 2012)

Increase in illegal migration until late 1970s
 shaped policy responses in the following years

 Politicians and political activists framed the Latino immigration as a threat to the country

# Media & Mexican immigration

FIGURE 2 Frequency of pairing of the terms "flood," "crisis," or "invasion" with "Mexico" or "Mexican immigrants," in four leading US newspapers (three-year moving average), 1965–1995



SOURCE: Proquest Historical Newspaper Files.

### Immigration legislation

(Massey, Pren 2012)

- This process resulted on restrictionist immigration legislation and more rigorous enforcement policies
- The militarization of the border began in 1986 with the Immigration Reform and Control Act (IRCA)
- It increased by 50% the enforcement budget of the Immigration and Naturalization Service
- Other policies increased border enforcement in the following decades...

TABLE 1 Restrictive immigration legislation enacted	d by Congress
affecting Latin Americans, 1965-2010	

arrecung	g Latin Americans, 1965–2010			
1965	Hart-Cellar Act Imposed first-ever annual cap of 120,000 visas for immigrants from Western Hemisphere			
1976	Amendments to Immigration and Nationality Act Put Western Hemisphere under preference system and country quotas			
1978	Amendments to Immigration and Nationality Act Combined separate hemispheric caps into single worldwide ceiling of 290,000			
1980	<b>Refugee Act</b> Abolished refugee preference and reduced worldwide ceiling to 270,000			
1986	Immigration Reform and Control Act Criminalized undocumented hiring and authorized expansion of Border Patrol			
1990	Amendments to the Immigration and Nationality Act Sought to cap visas going to spouse and children of resident aliens			
1996	<b>Anti-Terrorism and Effective Death Penalty Act</b> Authorized expedited removal of noncitizens and deportation of aggravated felons			
1996	Illegal Immigration Reform and Immigrant Responsibility Act Increased resources for border enforcement, narrowed criteria for asylum, and increased income threshold required to sponsor immigrants			
1996	Personal Responsibility and Work Opportunity Act Declared documented and undocumented migrants ineligible for certain entitlements			
1997	Nicaraguan and Central American Relief Act Allowed registered asylum seekers from Central America (mostly Nicaraguans) in the US for at least 5 years since December 1, 1995 to obtain legal status; but prohibited legalization and ordered deportation for those who lacked a valid visa or who previously violated US immigration laws (mostly Guatemalans, Hondurans, and Salvadorans)			
2001	<b>USA PATRIOT Act</b> Created Department of Homeland Security, increased funding for surveillance and deportation of foreigners, and authorized deportation of noncitizens without due process			
2004	National Intelligence Reform and Terrorism Protection Act Funded new equipment, aircraft, Border Patrol agents, immigration investi- gators, and detention centers for border enforcement			
2005	<b>Real ID Act</b> Sharply increased the data requirements, documentation, and verification procedures for state issuance of drivers licenses			
2006	<b>Secure Fence Act</b> Authorized construction of additional fencing, vehicle barriers, checkpoints, lighting and funding for new cameras, satellites, and unmanned drones for border enforcement			
2010	<b>Border Security Act</b> Funded hiring 3,000 more Border Patrol agents and increased BP budget by \$244 million			



### TABLE 2 Restrictive enforcement operations launched by the Immigration and Naturalization Service or the Department of Homeland Security 1993–2010

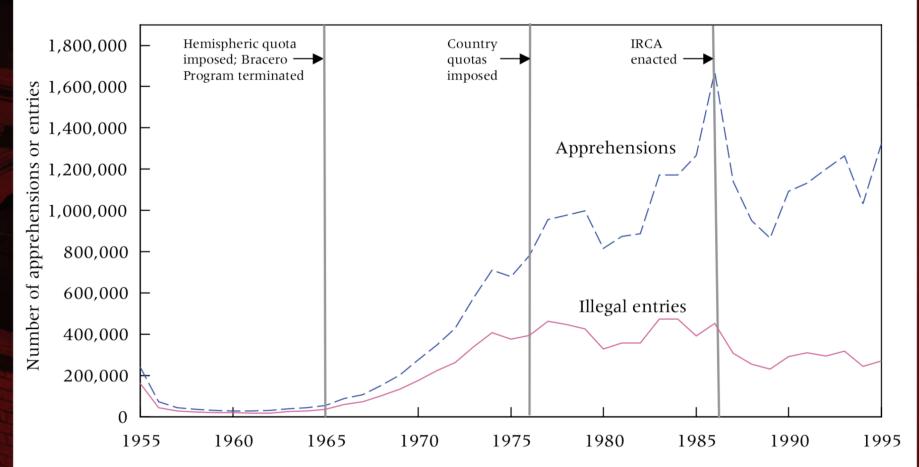
- 1993 Operation Blockade
  Border Patrol's (BP) militarization of the El Paso Sector

  1994 Operation Gatekeeper
  BP's militarization of the San Diego Sector
- 1998 Operation Rio Grande
  BP program to restrict the movement of migrants across the Texas and New
  Mexico border with Mexico
- 1999 Operation Safeguard
  BP's militarization of the Tucson Sector
- 2003 Operation Endgame
  Plan launched by Immigration and Customs Enforcement (ICE) to detain
  and deport all removable noncitizens and "suspected terrorists" living in the
  United States
- 2004 Operation Frontline
  Program launched by ICE to address "vulnerabilities in immigration and trade" by focusing on immigration violators who pose an "enhanced public safety or national security threat"
- 2004 Arizona Border Control Initiative
  Multi-agency effort supporting Homeland Security's anti-terrorism mission
  through the detection, arrest, and deterrence of all persons engaged in crossborder illicit activity
- 2004 Operation Stonegarden Federal grant program administered through the State Homeland Security Grant Program to provide funding to state and local agencies to improve immigration enforcement
- 2005 Secure Borders Initiative
  Comprehensive multi-year plan launched by ICE to secure America's borders and reduce illegal migration
- 2005 Operation Streamline Program mandating criminal charges for illegal migrants, including first-time offenders
- 2006 Operation Return to Sender Sweep of illegal immigrants by ICE to detain those deemed most dangerous, including convicted felons, gang members, and repeat illegal immigrants
- 2006 Operation Jump Start
  Program authorizing the deployment of National Guard troops along the
  US–Mexico border
- 2007 Secure Communities Program
  ICE program to identify and deport criminal noncitizens arrested by state
  and local authorities
- 2007 Operation Rapid REPAT
  Program to Remove Eligible Parolees Accepted for Transfer by allowing
  selected criminal noncitizens incarcerated in US prisons and jails to accept
  early release in exchange for voluntary deportation
- 2008 Operation Scheduled Departure
  ICE operation to facilitate the voluntary deportation of 457,000 eligible illegal migrants from selected cities
- 2010 Operation Copper Cactus Deployment of Arizona National Guard troops to assist BP in apprehension of illegal migrants



# Apprehensions & illegal entries

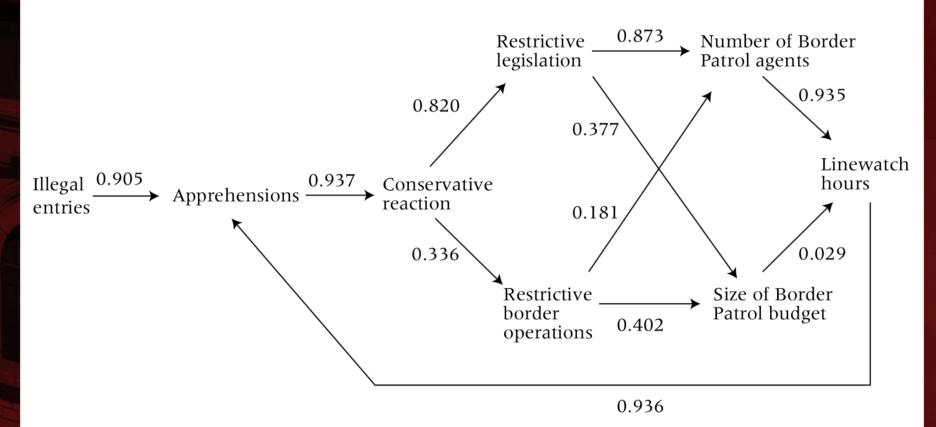
FIGURE 3 Annual number of apprehensions and estimated illegal entries, 1955–1995



SOURCE: US Department of Homeland Security (2012). See text and Table A1.

# Apprehensions & border patrol

FIGURE 4 Feedback loop between apprehensions and border enforcement, 1965–1995



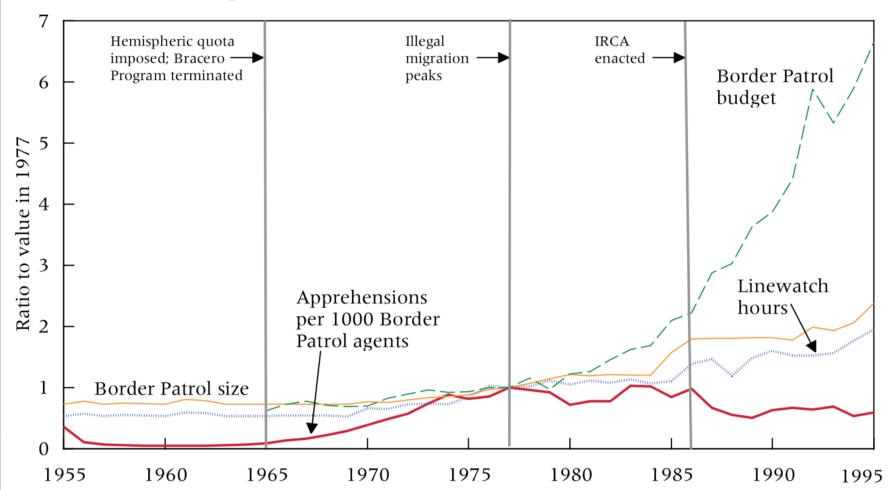
Effect of illegal entries on conservative reaction via apprehensions: 0.848 (0.905\*0.937)

Indirect effect through enforcement feedbacks: 0.692

(0.820\*0.873\*0.935\*0.936 + 0.820\*0.377\*0.029\*0.936 + 0.336\*0.402\*0.029\*0.936 + 0.336\*0.181\*0.935\*0.936)

### Border enforcement

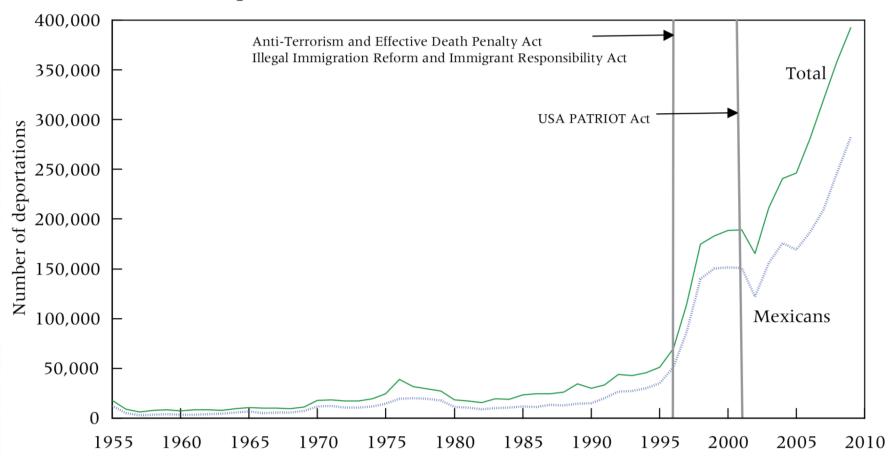
### FIGURE 5 Intensity of border enforcement, 1955–1995



SOURCE: US Department of Homeland Security (2012). See text and Table A1.

### Deportations

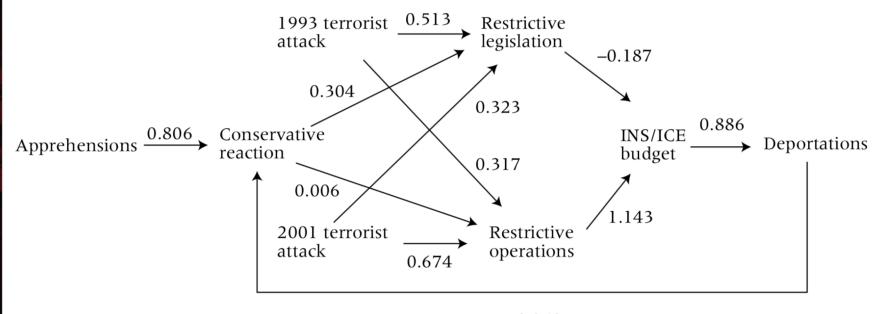
#### FIGURE 6 Annual deportations from the United States, 1955–2009



SOURCE: US Department of Homeland Security (2012). See text and Table A1.

## Deportations & internal control

FIGURE 7 Feedback loop between deportations and internal enforcement, 1965–2009



0.269

Effect of 1993 terrorist attack

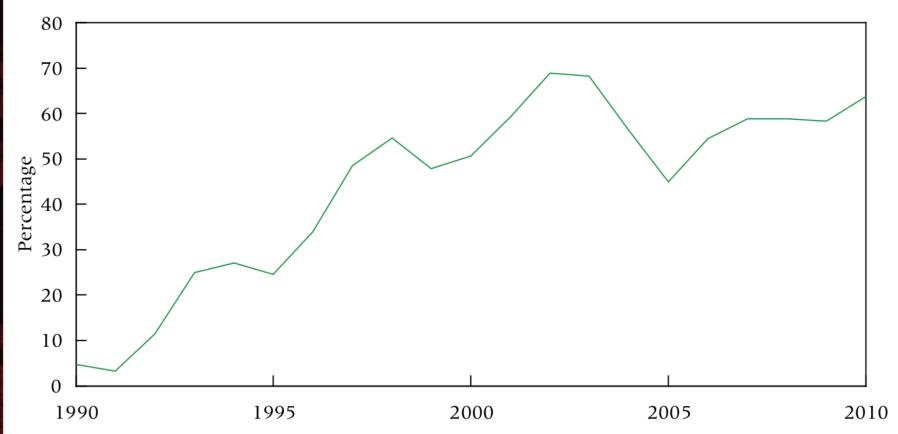
On deportations: 0.236 On conservative reaction: 0.063 Effect of 2001 terrorist attack

On deportations: 0.615 On conservative reaction: 0.159



### Mexicans admitted out of quota

FIGURE 8 Percentage of Mexicans admitted outside the country quota as relatives of US citizens, 1990–2010



SOURCE: US Department of Homeland Security (2012).

### Increase in border enforcement

- Surge in border enforcement after 1986 (Massey 2015; Massey, Durand, Pren 2016)
  - Massive policy intervention
  - Undertaken for domestic political purposes
  - Not based on analysis of forces driving migration
- Politicians, pundits, and bureaucrats continue to call for more border enforcement
  - However, since 2008, net undocumented migration has been zero or negative



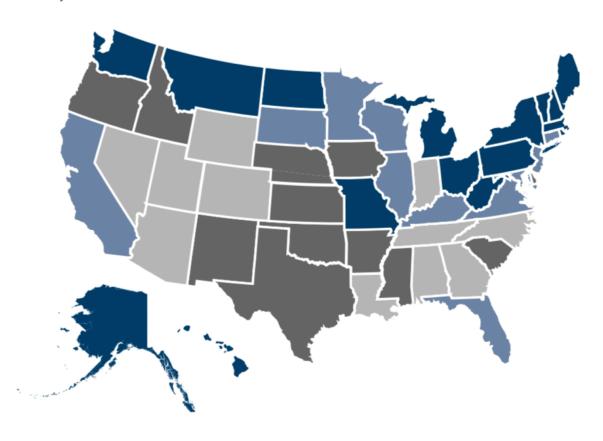
# The contradictory U.S. policy

(Massey 2015, Massey, Durand, Pren 2016)

- Restrictions on work permits turn legal migrants into unauthorized migrants
  - However, family preference systems prevail, which encourage non-workers to migrate
- Increasing border controls affected the behavior of unauthorized migration from Mexico
  - Border enforcement discourages circularity
  - Undocumented immigrants are encouraged to stay
  - From a circular flow of male workers going to three states (CA, TX, IL)
  - To 11 million people living in settled families throughout the nation



### Unauthorized Immigrants as Share of Foreign-Born by State, 2008



(US=30%)

- Highest % undocumented (45-80% of foreign-born)
- High % undocumented (35-45%)
- Lower % undocumented (25-35%)
- Lowest % undocumented (<25%)





### Border security and immigration

(Massey 2015, Massey, Durand, Pren 2016)

 Increasingly stringent border controls affected the behavior of unauthorized migrants from Mexico

 Transformed migration from a largely circular flow of male workers primarily going to three states (California, Texas, and Illinois)

 Into a population of 11 million people living in settled families throughout the nation

### Theories and outcomes

 Previous studies have used several theoretical frameworks and independent variables to estimate the level of migration, mainly using data from the Mexican Migration Project (MMP)

(Massey, Denton 1993, Massey et al. 1994, Massey, Espinosa 1997, Massey 1999, Massey, Durand, Pren 2014, 2015, 2016, Massey, Gentsch 2014, Massey 2015)

### TABLE 1 Variables Used in Analysis of Undocumented Mexican Migration to the United States, 1970–2010

Independent Variable	Definition
U.S. context:	
Border Patrol budget	Border Patrol budget (MMP/U.S. Department of Homeland Security)
Rate of employment growth	% change in employment over prior year (U.S. Current Population Survey 2014)
Residence/work visas (000)	No. legal entries with residence or work visas (U.S. Office of Immigration Statistics 2014)
U.S. minimum daily wage	Earnings in \$(2013) for eight hours of work at minimum wage (U.S. Department of Labor 2014)
Mexican context:	,
Crude birthrate	Crude birthrate 15 years earlier (Mitchell 2007)
Rate of GDP growth	% change in Mexican GDP over prior year (Heston, Summers, and Aten 2014)
Homicide rate	Homicides per 100,000 persons (Aguirre Botello 2011)
Mexican minimum daily wage	Mexico's minimum daily wage in \$(2013) (INEGI 2014)
Demographic background:	,
Age	Age in years (MMP)
Female	1 = female, 0  otherwise (MMP)
Married	1 if married, 0 otherwise (MMP)
No. of minors in household	Number of children <18 (MMP)
Human capital:	
Labor force experience	Years of labor force experience (MMP)
Education	Years of schooling (MMP)
Cumulative U.S. experience	Months of prior U.S. experience (MMP)
Previous U.S. trips	Number of prior trips to United States (MMP)
Agricultural occupation	Reference category
Unskilled occupation	Unskilled manual occupation (MMP)
Skilled occupation	Skilled manual/professional/managerial occupation (MMP)



TABLE 1 Variables Used in Analysis of Undocumented Mexican Migration to the United States, 1970–2010

Independent Variable	Definition
Social capital:	, , ,
Parent a U.S. migrant	1 if parent ever migrated to United States before person-year, 0 otherwise (MMP)
No. of U.S. migrant siblings	Number of siblings ever migrated to United States before person-year (MMP)
Spouse a U.S. migrant	1 if spouse ever migrated to United States before person-year, 0 otherwise (MMP)
No. of U.S. migrant children	Number of children ever migrated to United States before person-year, 0 otherwise (MMP)
No. of U.Sborn children	Number of children born in United States before person-year, 0 otherwise (MMP)
Proportion U.S. migrants in community	Proportion of persons in community age 15+ ever migrated to United States in person-year (MMP)
Physical capital:	,
Land	1 if land owned, 0 otherwise (MMP)
Home	1 if home owned, 0 otherwise (MMP)
Business	1 if business owned, 0 otherwise (MMP)
Historical	1 if Guanajuato, Jalisco, Michoacan, San Luis Potosi, Zacatecas, 0 otherwise (MMP)
Community size:	
Large urban area	Reference category 1 if $10,000-99,999$ inhabitants, 0 otherwise (MMP) 1 if $2,501-9,999$ inhabitants, 0 otherwise (MMP) 1 if $\leq 2,500,0$ otherwise (MMP)

Note.—MMP = Mexican Migration Project.



## Border Patrol budget

- The main predictor was the Border Patrol budget
- Compiled from the records of the U.S.
   Immigration and Naturalization Service and DHS
- Used as the indicator of the intensity of border enforcement (Massey, Durand et al. 2016)

## Border Patrol budget in millions

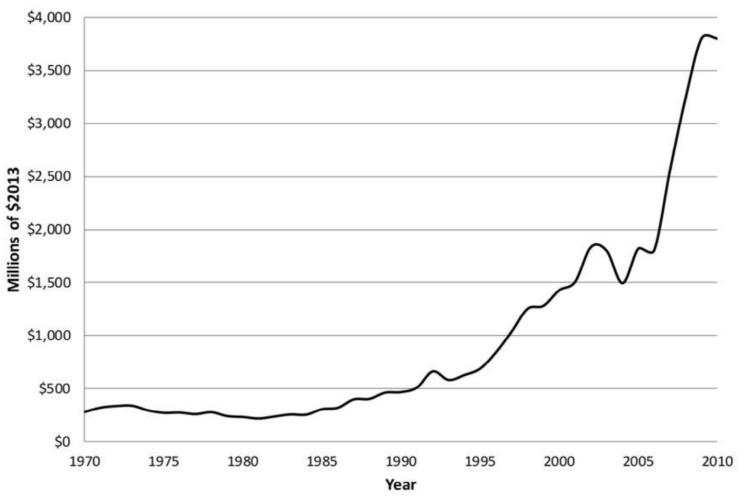


Fig. 1.—Border Patrol budget in millions of 2013 dollars



## Log of Border Patrol budget

- Border Patrol budget has increased exponentially after 1986
  - It is characterized by nonlinearity and a highly skewed distribution
  - It would generate problems of heteroscedasticity:
     non-explained portion of the model (residuals) would not have a random, homogenous distribution
- Use the natural log of Border Patrol budget
  - Linear trend across time
  - Normalizes the distribution
  - Improves the fit in six of eight models

#### Reverse causality

(Angelucci 2012, Massey, Durand, Pren 2016)

- Using Border Patrol budget presents a potential issue of endogeneity bias (reverse causality)
  - Border enforcement and undocumented migration may simultaneously be caused by a common underlying factor
  - Volume of undocumented migration might influence the intensity of border enforcement

Volume of undocumented 

→ border enforcement

#### Instrumental variable

(Angelucci 2012, Massey, Durand, Pren 2016)

Drug Enforcement Administration (DEA) budget:
 instrument to predict Border Patrol budget
 Volume of Intensity of border enforcement

DEA budget

- The DEA and Border Patrol budgets both rise over time in similar fashion, but for different reasons
  - Growth of the DEA is rooted in the politics of the war on crime and drugs
  - Growth of the Border Patrol's budget is grounded in manufactured hysteria over the "alien invasion" and the ensuing "war on immigrants"
- Independence of the two "wars" is indicated by their separate legislative histories

#### Steps of estimation

 Regressed the log of the Border Patrol budget on the DEA budget

$$R^2 = 0.97$$

In(Border Patrol budget) = 5.435 + 0.001037\*(DEA budget)

- This equation was used to generate an instrumental version of the logged Border Patrol budget variable
  - This predicted value of Border Patrol budget was employed in all analyses to estimate the causal effect of U.S. border enforcement on migratory outcomes

## Series of migratory outcomes

(Massey, Durand, Pren 2016)

- Whether undocumented migrants crossed at a traditional location
- Whether crossed the border with a coyote
- Cost of crossing the border with a coyote
- Whether migrants were apprehended
- Probability of ultimately achieving a successful entry
- Risk of death during crossing
- Likelihood of returning home once entry has been achieved

	Traditional Crossing		USED A COYOTE		Crossing Cost (\$[2013])		Apprehended	
	β (1)	SE (2)	$\beta$ (3)	SE (4)	β (5)	SE (6)	$\beta$ (7)	SE (8)
U.S. context:								
Log of Border Patrol instrument	59***	.12	1.10***	.17	731.54***	53.03	.34**	.15
Rate of employment growth	.05**	.02	01	.02	.74	8.10	.05**	.02
Residence/work visas (000)	.00***	.00	*00.	.00	16**	.07	*00.	.00
U.S. minimum daily wage	02**	.01	.02**	.01	12.41***	3.38	.00	.01
Mexican context:								
Crude birthrate	.04**	.01	.02	.02	4.20	5.72	03*	.02
Rate of GDP growth	01*	.01	.01	.01	-5.64+	3.44	01	.01
Homicide rate	.05***	.01	.00	.01	-37.84***	4.93	02	.01
Mexican minimum daily wage	.01	.01	02	.02	3.16	5.85	.04**	.02
Demographic background:								
Age	.00	.01	.00	.02	-18.26**	6.31	01	.02
$Age^2$	*00	.00	.00**	.00	.00	.08	.00	.00
Female	.32**	.15	.07	.17	-28.28	60.53	52**	.18
Married	05	.06	.08	.07	14.23	26.84	.00	.07
No. of minors in household	01	.01	.03**	.01	9.57*	5.53	.03*	.02
Human capital:								
Labor force experience	.02***	.01	.03***	.01	11.21***	2.33	02**	.01
Education	.02**	.01	01	.01	-8.32**	3.17	03***	.01
Cumulative U.S. experience	*00	.00	.00***	.00	08	.30	.00	.00
No. of previous U.S. trips	01+	.01	06***	.01	-9.72**	3.43	04***	.01
Unskilled occupation	14**	.05	11*	.06	-24.16	22.58	.06	.06
Skilled occupation	.13	.10	.01	.13	87.04**	42.70	07	.12



 ${\bf TABLE~2} \\ {\bf Equations~Estimated~to~Predict~Border-Crossing~Outcomes} \\$ 

	Traditional Crossing		USED A COYOTE		Crossing Cost (\$[2013])		Apprehended	
	$\beta$ (1)	SE (2)	$\beta$ (3)	SE (4)	β (5)	SE (6)	β (7)	SE (8)
Social capital:								
Parent a U.S. migrant	02	.05	03	.06	14.15	22.44	.06	.06
No. of U.S. migrant siblings	.10***	.01	.04**	.02	-3.61	6.09	.02	.02
Spouse a U.S. migrant	.14*	.08	04	.10	18.27	35.34	19	.10
No. of U.S. migrant children	.13***	.03	.11**	.04	31.33**	13.13	.05	.04
No. of U.Sborn children	.06	.09	15	.10	-33.16	36.84	.16	.10
Proportion U.S. migrants								
in community	.02***	.00	.01***	.00	-3.47***	.87	.00	.00
Physical capital:								
Land	09	.06	25***	.08	-44.51	28.67	07	.08
Home	05	.05	14**	.06	-33.45	21.48	10+	.06
Business	18**	.07	12	.09	-55.32*	33.33	.20**	.09
Region of origin:								
Historical	36***	.06	10	.08	-110.72***	27.98	34***	.08
Community size:								
Small city (10,000–99,999)	73***	.09	.56***	.10	276.23***	37.89	.08	.11
Town (2,501–9,999)	59***	.09	.73***	.10	170.38***	37.86	.10	.11
Rural village (≤2500)	95***	.10	.84***	.11	301.30***	40.30	04	.11
Place of crossing:								
Sonora to Arizona					165.78***	29.95	11	.08
Southern Rio Grande to Texas					-59.99**	24.56	.13*	.07
Crossing context:								
Used coyote during crossing							.05	.07
Cost of coyote (hundreds								
of \$[2013])							01**	.00
Intercept	2.86**	1.42	-7.30***	1.88	-3,511.00***	631.96	-1.20	1.74
Likelihood ratio	991.62***		751.15***				194.39***	
Log likelihood					-65,796.00			
Wald	872.61***		646.98***				185.22***	
Sigma					810.76***	6.37		
No. of trips	11,558		10,737		8,106		8,097	

 $<sup>^{+}</sup>P < .10.$ 

<sup>\*</sup> *P* < .05.

<sup>\*\*</sup> P < .01.

<sup>\*\*\*</sup> *P* < .001.

## Traditional crossing

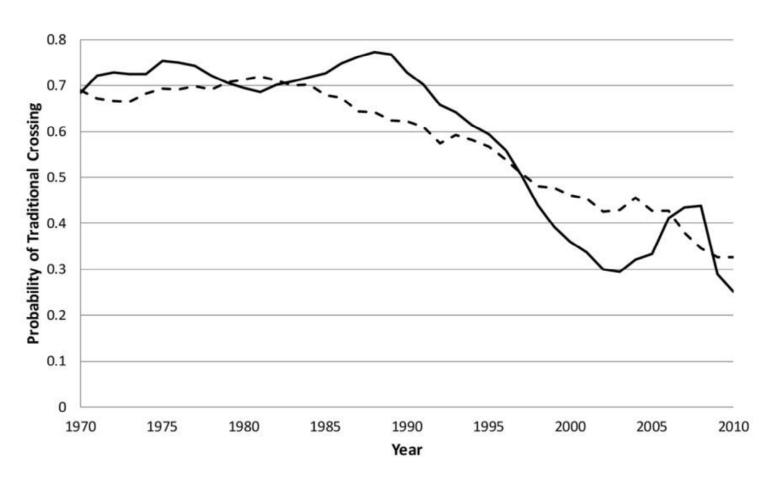


Fig. 2.—Observed probability (*solid line*) of crossing at a traditional location and probability predicted (*dashed line*) by Border Patrol budget.



#### Used a coyote

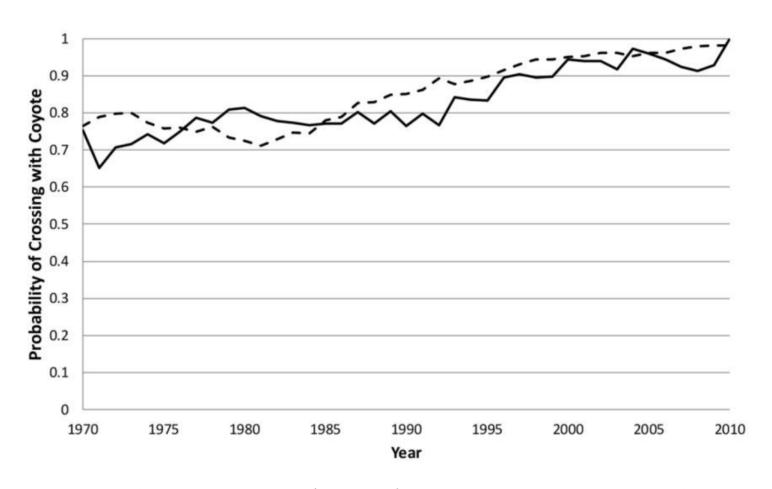


Fig. 3.—Observed probability (*solid line*) of crossing at with a coyote and probability predicted (*dashed line*) by Border Patrol budget.



## Crossing cost

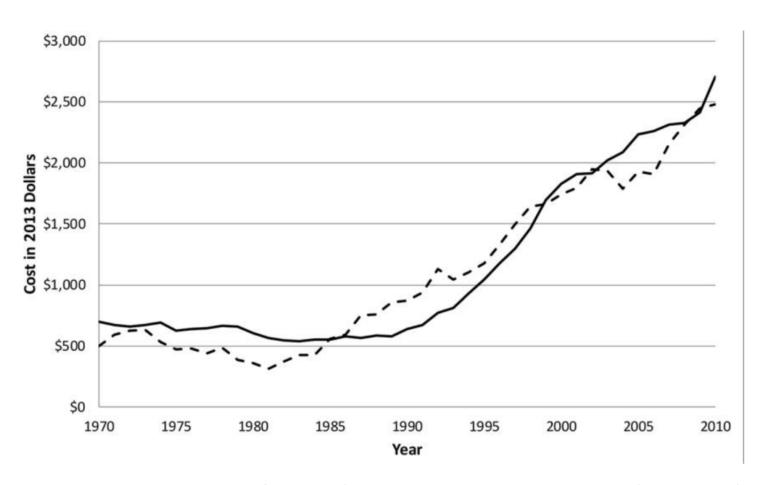


Fig. 4.—Observed trends (*solid line*) in coyote cost and cost predicted (*dashed line*) from Border Patrol budget and place of crossing.



#### Apprehended and eventual entry

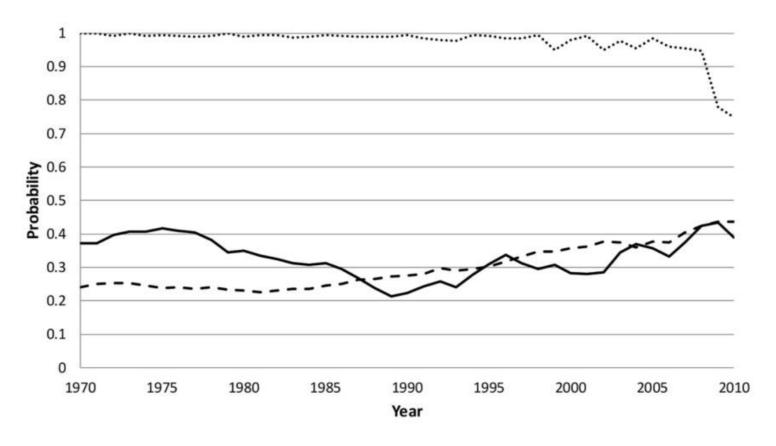


Fig. 5.—Observed probabilities of apprehension (*solid line*) on first attempt and eventual entry (*dotted line*) and apprehension probability predicted (*dashed line*) from trend in Border Patrol budget.



#### Number of deaths

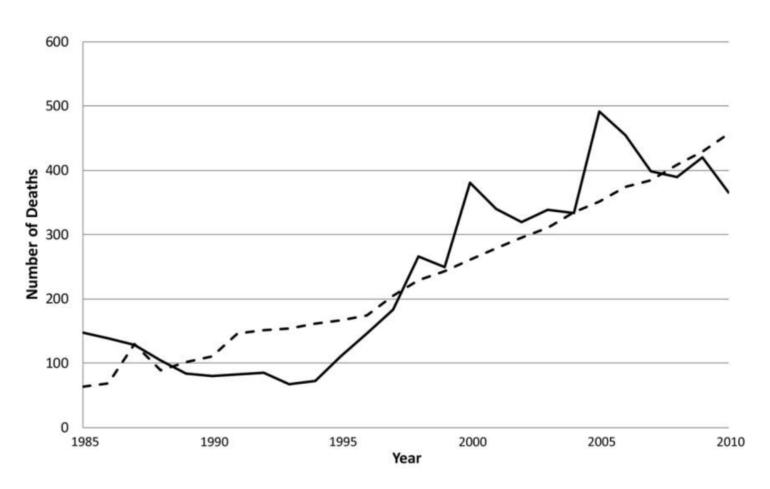


Fig. 6.—Observed deaths (*solid line*) at the border and deaths predicted (*dashed line*) by trend in the Border Patrol budget.



## First undocumented migration

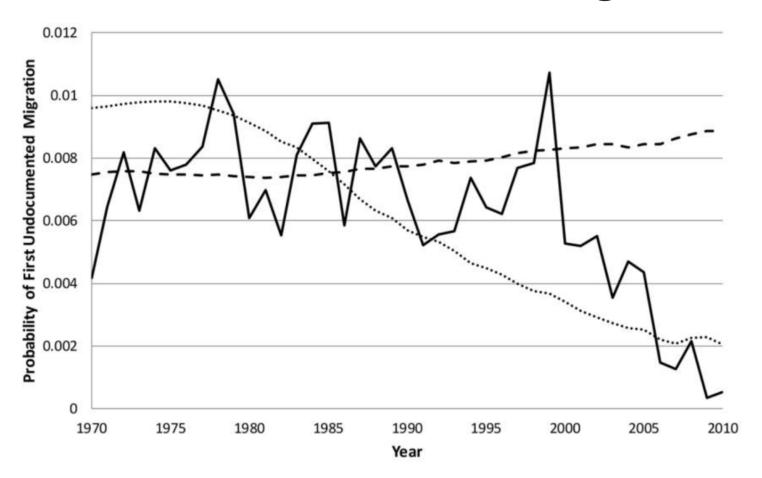


Fig. 7.—Observed probability (*solid line*) of first undocumented migration and probabilities predicted from trends in Border Patrol budget (*dashed line*) and average age (*dotted line*).



TABLE 3 Equations Estimated to Predict Departure and Return on First and Later Undocumented Trips to the United States

	DEPART ON FIRST TRIP		RETURN FROM FIRST TRIP		DEPART ON LATER TRIP		RETURN FROM LATER TRIP	
	$\beta$ $(1)$	SE (2)	β (3)	SE (4)	β (5)	SE (6)	β (7)	SE (8)
U.S. context:								
Log of Border Patrol instrument	.07	.08	53**	.18	-1.56***	.14	26*	.14
Rate of employment growth	.04**	.01	06**	.03	02	.02	06**	.02
Residence/work visas (000)	.00**	.00	.00	.00	00***	.00	00***	.00
U.S. minimum daily wage	.01**	.01	.02**	.01	.03***	.01	.02**	.01
Mexican context:								
Crude birthrate	.01	.01	01	.02	05***	.01	02	.02
Rate of GDP growth	.02***	.01	.01	.01	01	.01	.01	.01
Homicide rate	01	.01	.05**	.02	.02*	.01	.01	.01
Mexican minimum daily wage	04***	.01	05**	.02	.02***	.01	03*	.02
Demographic background:								
Age	.19***	.01	.08***	.02	.07***	.01	.08***	.02
$Age^2$	.00***	.00	***00.	.00	.00***	.00	.00***	.00
Female	84***	.07	23	.15	38**	.13	52**	.18
Married	19***	.04	.53***	.08	.15**	.05	.36***	.08
No. of minors in household	04***	.01	03	.02	.04***	.01	01	.01
Human capital:								
Labor force experience	.00	.00	01	.01	01**	.00	.02**	.01
Education	01*	.00	03**	.01	04***	.01	03***	.01
Cumulative U.S. experience					02***	.00	01***	.00
No. of previous U.S. trips					.17***	.01	12***	.01
Unskilled occupation	.05	.03	21**	.07	21***	.04	.27***	.05
Skilled occupation	39***	.06	55**	.22	80***	.16	34	.21



 ${\bf TABLE~3}\\ {\bf Equations~Estimated~to~Predict~Departure~and~Return~on~First~and~Later~Undocumented~Trips~to~the~United~States}$ 

	DEPART ON FIRST TRIP		RETURN FROM FIRST TRIP		DEPART ON LATER TRIP		RETURN FROM LATER TRIP	
	$\beta$ (1)	SE (2)	β (3)	SE (4)	β (5)	SE (6)	β (7)	SE (8)
Social capital:								
Parent a U.S. migrant	.37***	.05	16*	.09	.00	.04	23***	.06
No. of U.S. migrant siblings	.04***	.01	08**	.03	02	.01	05**	.02
Spouse a U.S. migrant	40**	.11	-1.11***	.15	86***	.07	93***	.12
No. of U.S. migrant children	.18***	.04	05	.06	23***	.02	.00	.03
No. of U.Sborn children	-2.05***	.27			44***	.06	48***	.13
Proportion U.S. migrants in								
community	.02***	.00	.00	.00	.01***	.00	01**	.00
Physical capital:								
Land	15**	.06	20*	.11	07	.06	08	.07
Home	32***	.04	.20**	.08	09**	.04	10*	.06
Business	42***	.06	.18	.11	.10	.07	.08	.09
Region of origin:								
Historical	.33***	.04	.11	.08	.37***	.07	17**	.08
Community size:								
Small city (10,000–99,999)	.58***	.05	.22**	.11	.62***	.09	.02	.12
Town (2,501–9,999)	.50***	.05	.01	.10	.60***	.09	.10	.12
Rural village (≤2500)	.70***	.06	.13	.11	.59***	.10	15	.13
Intercept	-8.12***	.96	.15	2.10	6.61***	1.46	.09	1.67
Likelihood ratio	5,037.28***		389.75***		6,996.45***		2,197.97***	
Wald	3,361.14***		344.37***		3,649.39***		1,286.25***	
Total no. of person-years	641,587		5,159		43,103		12,402	

 $<sup>^{+}</sup>P < .10.$ 



<sup>\*</sup> *P* < .05.

<sup>\*\*</sup> *P* < .01.

<sup>\*\*\*</sup> *P* < .001.

#### Return after undocumented trip

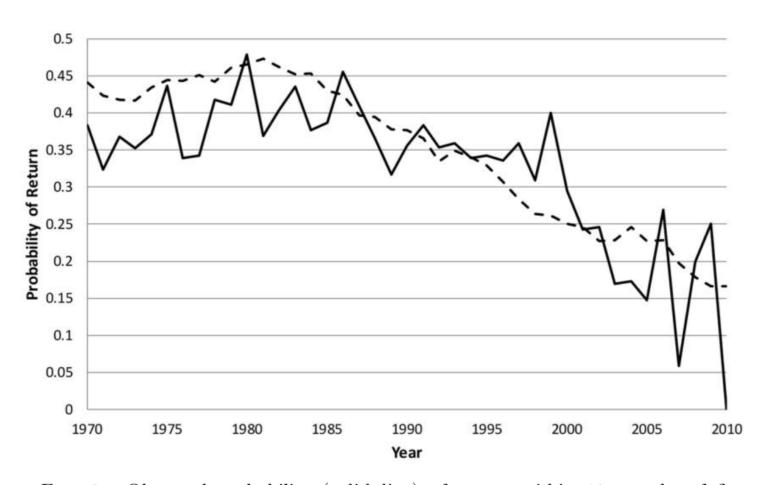


Fig. 8.—Observed probability (solid line) of return within 12 months of first undocumented trip and probability predicted (dashed line) from Border Patrol budget.



## Undocumented migrants

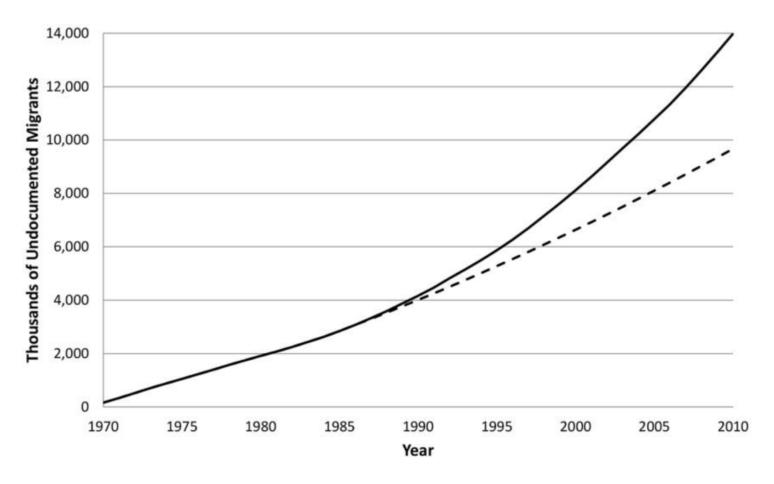


Fig. 9.—Simulated size of undocumented population under two scenarios: observed Border Patrol budget (*solid line*) and budget fixed at 1986 level (*dashed line*).





#### Public attitudes toward immigration

- Public attitudes/perceptions toward immigration and questions about the social and economic impacts of immigrants are linked
- The fortunes of immigrants, and their effects on the economy, political system, schools, and society shape public opinion on additional immigration
- Discourse typically links undocumented immigrants to terrorism
  - Terrorist attacks have not been committed by illegal immigrants

## Immigrants and terrorism

Lawful Entry or Residence		Carrying Concealed Explosives	Visa Overstay Violations	Illegal Entry
World Trade Center 1993 Attackers	Would-be NYC Subway Bombers	Millennium Bomber	Some of the 9/11 Hijackers	
Oklahoma City Bombers	Times Square Bomber	Shoe Bomber		
Anthrax Attacker	Fort Hood Shooter	Liquid- Explosives Bombers		
D.C. Snipers	Boston Marathon Bombers	Underwear Bomber		
Fort Dix Six	San Bernardino Shooters			

Source: Scott Savitz (RAND presentation, 2016).

#### Policies should consider attitudes

- Successful immigration policies need to address political issues and public attitudes/perceptions
  - Not only humanitarian and economic interests
- Full consideration of this complex issue requires
  - Understanding of changes in immigration landscape over time
  - Comprehensive immigration reform



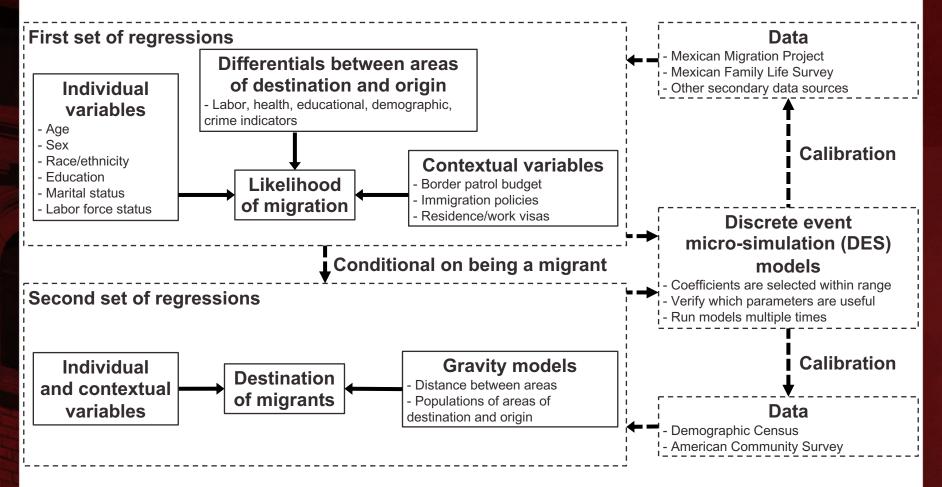
#### Polarized policy debate

- Present discussions focus on unauthorized immigrants and range from deporting all such persons and building a wall along the southern border of the United States to granting full amnesty to those without criminal records
- Policy proposals regarding legal immigration include opening doors for all visa applicants, implementing a labor market driven points-based system as in Canada or, alternatively, implementing more restrictive countrybased policies
- Although a polarized immigration debate makes for interesting political debates, sustainable policy solutions must address comprehensive impacts of immigration, taking diverse societal priorities and needs into account

# Policy scenarios

- Develop policy simulations to inform policymakers on the impacts of various incremental immigration policy options, as well as comprehensive immigration reform
  - Review of immigration research to pinpoint which factors influence immigration, potential outcomes of specific policies, and which policy issues should be included in the scenarios
  - Craft a conceptual model to illustrate the causal links between policies and outcomes
    - How various factors affect immigration flow and, in turn, how immigration stock and flow can affect a range of different sectors (e.g., border security, education, health, employment, or labor)
  - Provide a set of policy simulations (agent-based models)
    - Varying immigration policy options to model how changes in one policy area could reverberate in distinct ways across multiple sectors: age distribution of the U.S. population, education systems, health services, labor markets, inequality, border security, national security, and the criminal justice system

#### Model international migration to the U.S.







## Economic effects of immigration

- Immigration raises concerns that native workers might experience negative impacts on earnings and employment
  - Mainly those with lower levels of education
  - These natives might experience an increasing competition for lowpaying jobs with immigrants and refugees
- Does an increase in labor supply, due to immigration, have negative effects on labor outcomes of competing low-skilled native workers?
  - There are no definitive answers, because numerous and concurrent effects are related to economic outcomes (Waters, Pineau 2015)



#### Different results

- Immigration reduces the wage and labor supply of competing native workers (Borjas 2003, 2016)
  - Wages of natives decreased by almost 4% when there was a 10% increase in the labor supply of immigrants
- Immigration had a small effect on the wages of native workers with no high school degree between 1990 and 2006 (Ottaviano, Peri 2012)
  - Immigration had a small positive effect on average native wages
  - But had a substantial negative effect on wages of previous immigrants in the long run



#### Different approaches

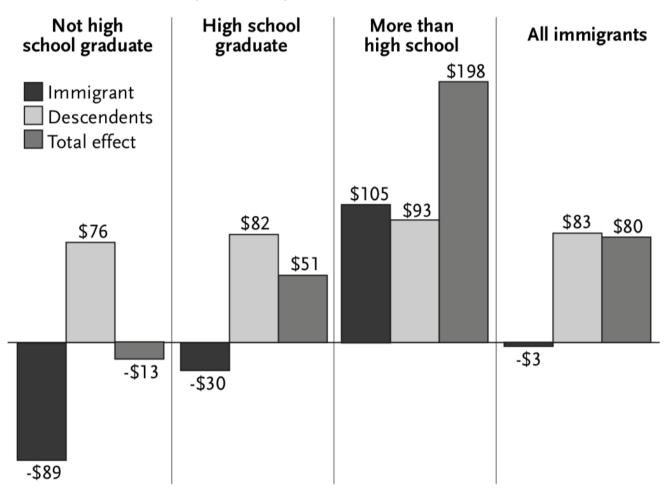
(Card 2012)

- Assumption about capital
  - If <u>fixed</u>: negative effects of immigration on labor outcomes
  - If <u>adjusted</u> in the long run: effect of immigration is approximately zero
- Education groups
  - If <u>four groups</u> (dropouts, high school, some college, college)
    - Immigrant dropouts lower relative wages of native dropouts
  - If <u>two groups</u> (high-school equivalents, college equivalents)
    - Earnings have been largely unaffected by immigration
- Immigrants and natives with low levels of education
  - If <u>equal competition</u> is assumed: negative effects on wages
  - If <u>natives having advantages</u> is assumed (e.g. language proficiency, broader social networks): positive effects on outcomes of natives



#### The Long-Term Fiscal Impact of One Immigrant

#### Amount in U.S. dollars (thousands)



Source: J.P. Smith and B. Edmonston, eds., *The New Americans: Economic, Demographic, and Fiscal Effects of Immigration* (1997): table 7-5.



## Natives adapt to immigration

- Natives experience occupational upgrading and specialization, as an adjustment to immigration flows (Foged, Peri 2015)
- While immigrants tend to concentrate on manual jobs, due to language and cultural limitations, natives leave their previous occupations to work on more complex jobs
- This pattern generates improvements in natives' wages and mobility, without negative effects on unemployment for unskilled natives

#### Immigration policies and natives

- Countries with larger immigrant competition experience a move of native workers to more sophisticated skills with higher incomes, which require higher education levels (Cattaneo, Fiorio, Peri 2013)
- Natives engage in entrepreneurial activities in response to larger immigrant competition
- Open immigration policies tend to generate better career opportunities for natives, when combined with flexible labor markets (Peri 2014)



#### Immigration models

- Models should take into account skills of workers and capital to assess the effect of immigration on the wages of native workers in the long run
  - Reduced-form (e.g., only skills) does not give complete information about the wage effect of immigration
  - These partial estimates are only the effect of direct competition
  - Total wage effect is also determined by indirect complementarities among different types of immigrants and natives
- Immigration to the U.S. had a modest negative long-run effect on real wages of the least educated natives in 1990–2006
  - Effect was between -2.1% and +1.7%







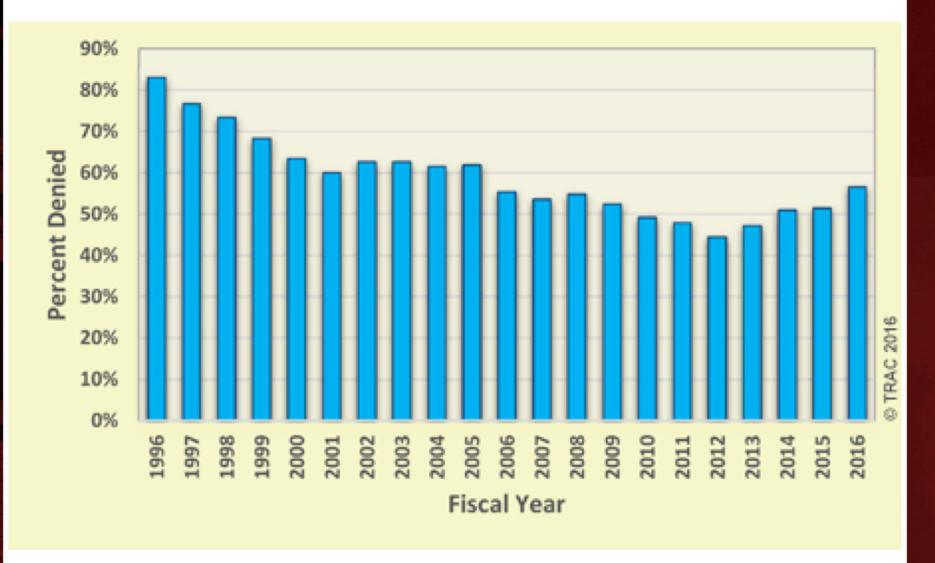
## Asylum procedures in the U.S.

- People who request protection at a U.S. entry point must be referred to an asylum officer for a screening interview
  - More than 75% of applicants pass this "credible-fear interview"
  - Migrant families are likely to be placed on buses to Texas, where they will remain in detention centers for mothers and children
  - Adult men are likely to be detained in any number of facilities across the country that hold undocumented immigrants

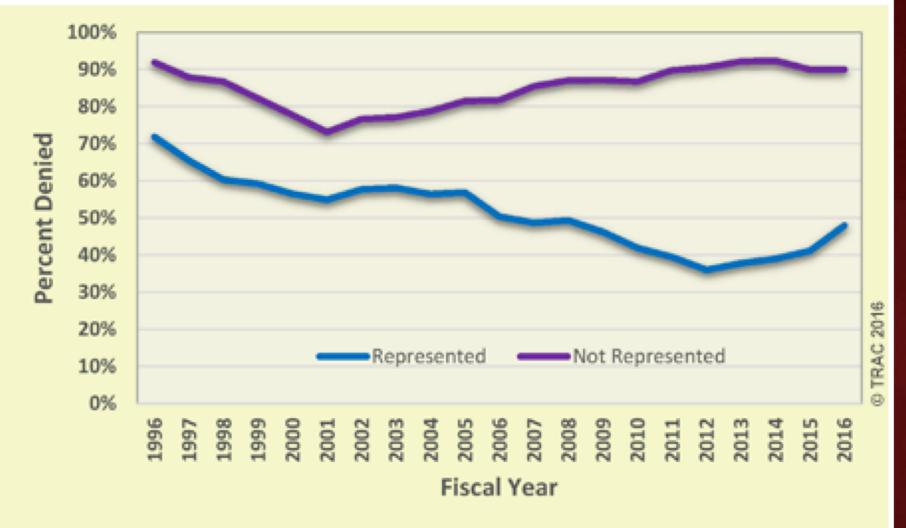
# Immigration judge phase

- If applicant passes the interview, the person must then present his or her case before an immigration judge
  - This process can take several months or longer
  - Migrants often are allowed to travel to the interior of the country
  - They stay with relatives or friends while their cases run their course
  - They are typically fitted with ankle monitors
  - In recent months, migrant advocates say, the federal administration has kept many migrants seeking asylum in detention

# Asylum denial rates in the U.S.

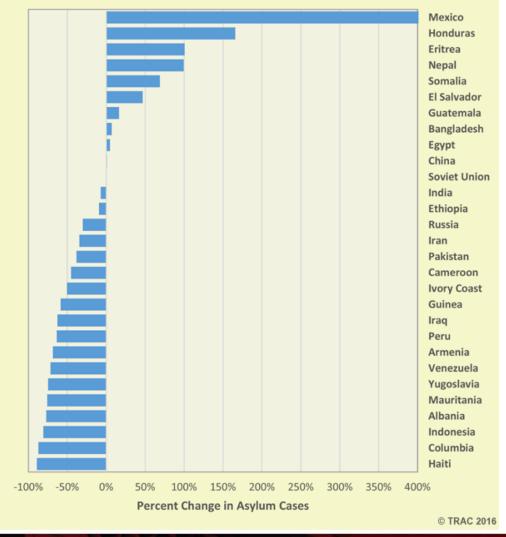


## Asylum denial rates by representation

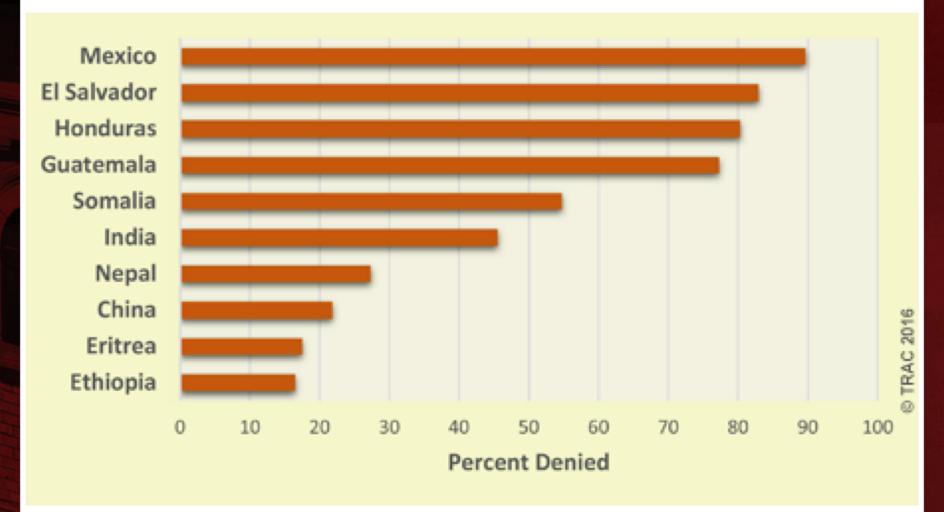


Having an attorney continued to be almost a necessity for winning asylum in Immigration Court

# Changes in asylum seekers (FY2005–FY2010) vs. (FY2011–FY2016)



# Asylum denial rates for top ten nationalities, 2011–2016





# Syrian refugee crisis

- Since the Syrian civil war began in March 2011 (UNOCHA 2018)
  - Over 6.1 million people have been internally displaced
  - 5.6 million Syrians have fled the country, as of February 2018
- By March 2018, the United Nations High Commissioner for Refugees (UNHCR) estimates the number of refugees and asylum seekers to be almost (UNHCR 2018b)
  - 3.6 million in Turkey
  - 1 million in Lebanon
  - 700,000 in Jordan
  - 250,000 in Iraq
  - 130,000 in Egypt
  - 35,000 in other North African countries.
- Out of this total group of Syrian refugees, close to 1 million have requested asylum in different countries within the European Union (EUI 2016)

# Current response to the crisis

- The response to the refugee crisis has focused largely on providing humanitarian assistance for refugees
  - International aid response has failed to keep up with the rising need of Syrian refugees (MSF 2013; OXFAM 2016b)
- The Syrian conflict has already lasted for more than seven years
  - There is no short-term solution in sight
  - A strategy that addresses the evolving long-term issues of refugees in their host countries is needed



# Severity of refugee situation

- UNHCR indicates that the severity of the refugee situation is defined by (UNHCR 2004)
  - Displacement duration
  - Daily life conditions
  - Socioeconomic integration of refugees in the host country
- Therefore, it is imperative that host countries establish a long-term strategy that helps integrate refugees into their economies and societies



# European response

- Some improvements have been made, but the Europe's admission of Syrian refugees remains low
- Greece and Bulgaria are the closest and most accessible to refugees
  - Allegations of forced removal and mistreatment
- UK response has been to contain the crisis in Syria and to make minimal efforts to increase admission
- · Containment of crisis to Syrian region is unviable
  - Neighboring countries are overwhelmed



# EU-Turkey agreement (March 18, 2016)

- New irregular migrants will be returned to Turkey
- For every Syrian returned to Turkey from Greece, another Syrian will be resettled from Turkey to EU
- Turkey will prevent new routes of irregular migration
- EU will increase resettlement of refugees residing in Turkey
- Accelerate visa liberalization for Turkish citizens to EU
- Financial support for Turkey's refugee population
- €3 billion in 2016 and another €3 billion by 2018
- Improve humanitarian conditions inside Syria



## Criticism of EU-Turkey agreement

- Agreement violates long-standing international prohibitions on collective expulsion
- Leaders changed the discourse of large-scale mechanism to send back irregular migrants
- Current speech indicates the need to implement a process that respects individual asylum rights
- Governments hope that message about agreement will deter arrivals without having to test its legality



# Data on refugees

- UNHCR refugee registration database and household surveys
- UNHCR MENA Region
- UNHCR Data for Jordan
- UNICEF Jordan
- World Bank MENA Region team
- Oxfam: livelihoods of Syrian refugees in Lebanon
- Norwegian Refugee Council and Harvard Law School
- Syrian Refugee Health Access Survey in Jordan, Lebanon
- IMF, The Refugee Surge in Europe: Economic Challenges
- REACH Informing more Effective Humanitarian Action
- United Nations Data

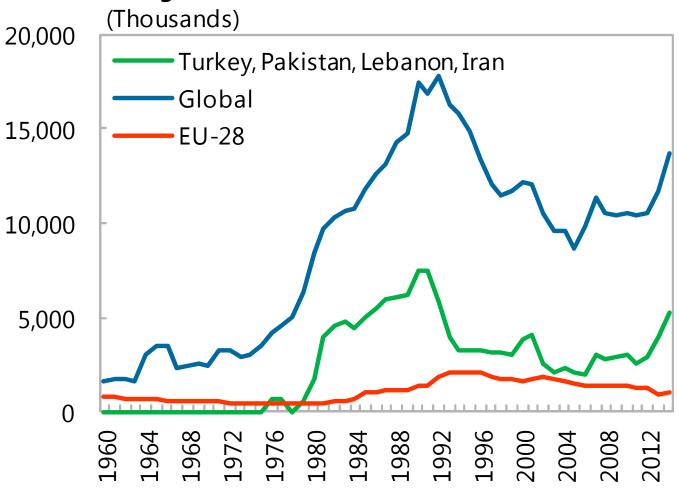
### Data on natives and others

- Surveys from European Foundation (Eurofound)
  - 2004–2013 European Company Survey
  - 2003–2012 European Quality of Life Survey
  - 1990–2015 European Working Conditions Survey
- European Social Survey (since 2001, every 2 years)
- Eurostat of the European Commission
- 2015 Jordanian Population Census
- Migrant Integration Policy Index (MIPEX) Database
- OECD Migration Database
- World Bank Migration and remittances data
- Global Attitudes Surveys



# Of about 14 million refugees worldwide, only 1 million live in the EU

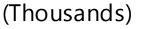
### Refugees, 1960-2014

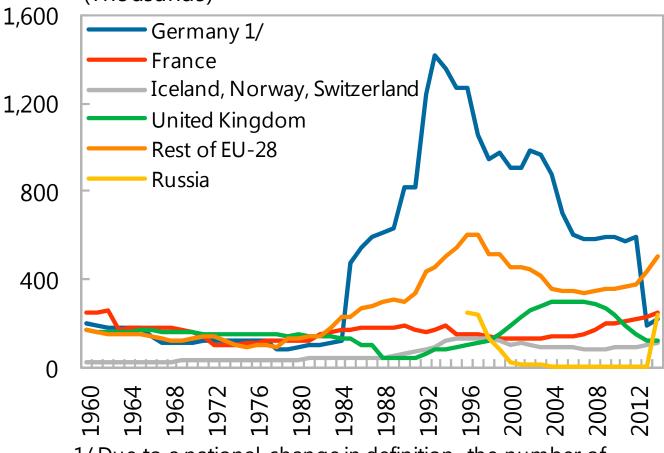




# The number of refugees living in European countries now is still low compared to the 1990s

#### Refugees, 1960-2014

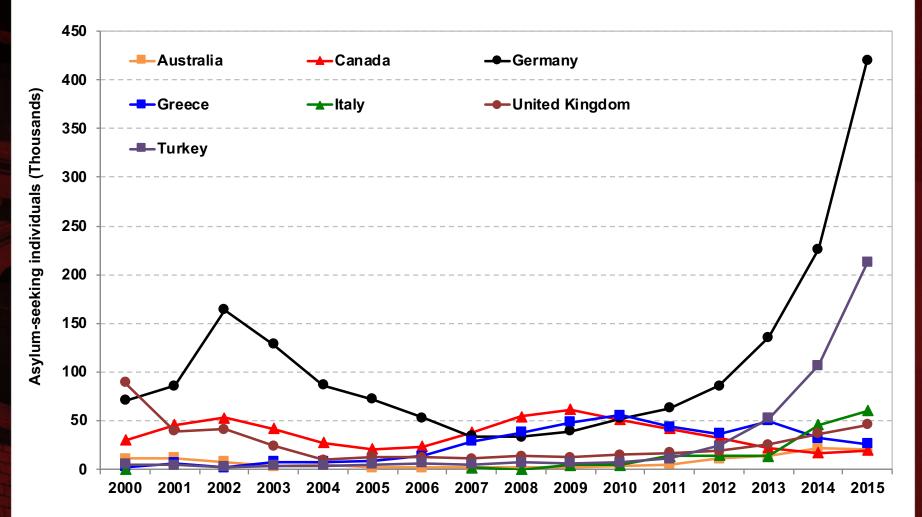




1/ Due to a national change in definition, the number of refugees in Germany was reduced in 2013.

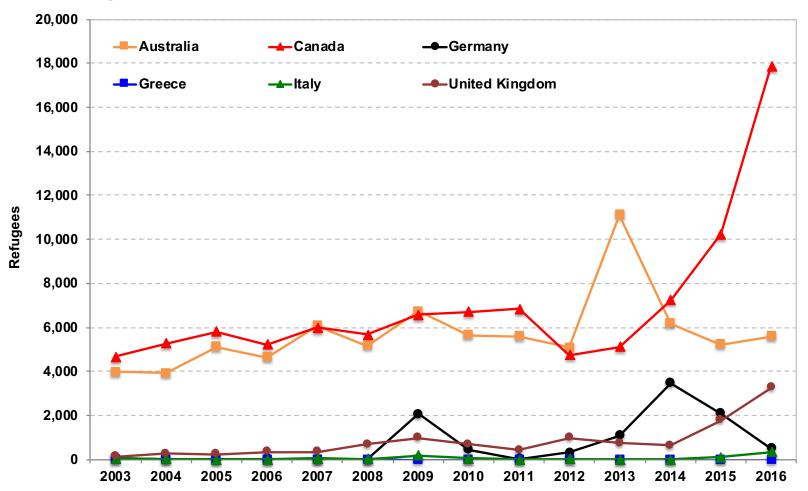


# Asylum-seeking individuals



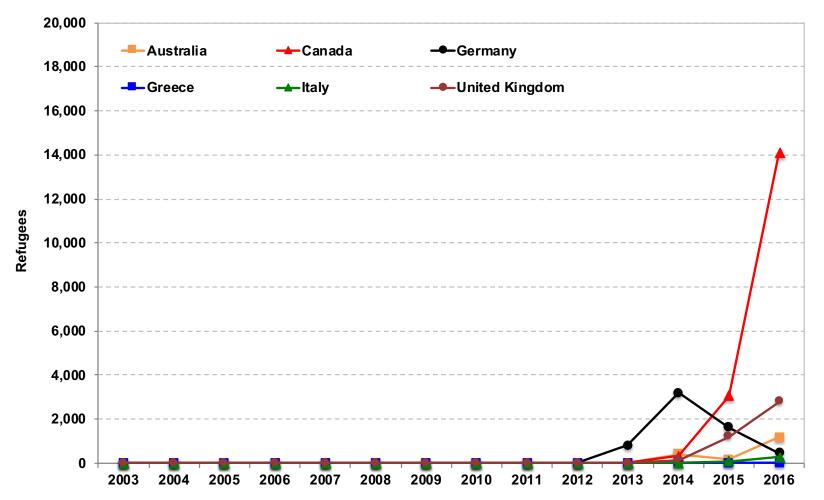


## Refugees departed for resettlement



Resettlement can be an important option for refugees, since they can be transferred from an asylum country to another country that approves to host them, and where they might get settled permanently (UNHCR, 2018a)

### Syrian refugees departed for resettlement



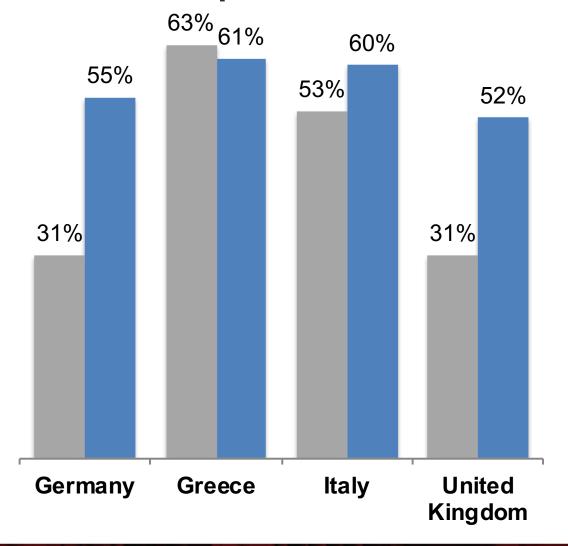
Number of Syrian refugees resettled to countries above is smaller than refugees living in the region (e.g., Turkey, Lebanon, Jordan, Iraq, Egypt) and those who fled but do not have a formal refugee status (Ostrand, 2015)

### Previous recommendations

- Europe should implement a comprehensive plan of action built on existing laws and policies (Orchard et al. 2014)
  - Activate a regional humanitarian admission and temporary protection regime
  - Expand resettlement programs
  - Develop alternative legal routes for refugees
  - Combat anti-immigrant sentiment...

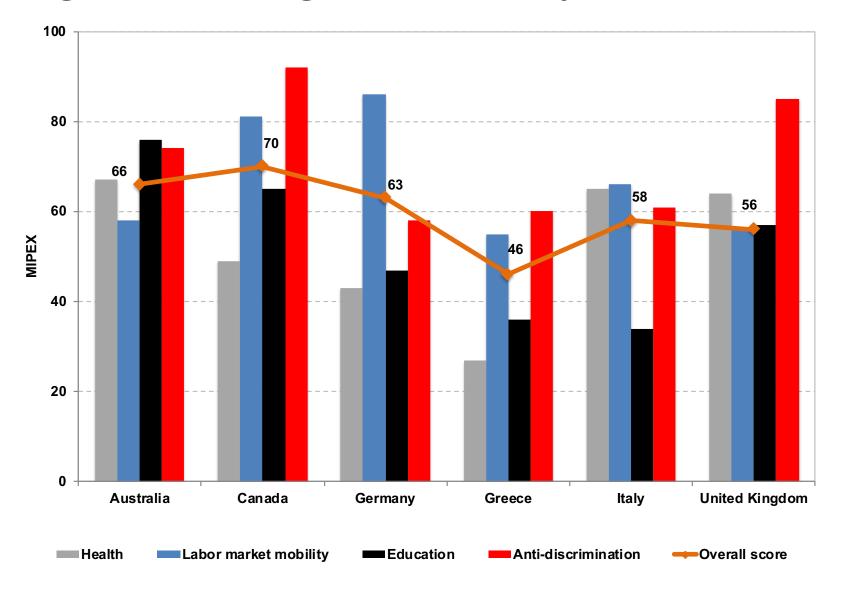


# Europeans who agreed with specific statements, 2016



- An increasing number of people from different races, ethnic groups and nationalities would make their countries a worse place to live
- Refugees will increase the likelihood of terrorism in our country

### Migration Integration Policy Index, 2014

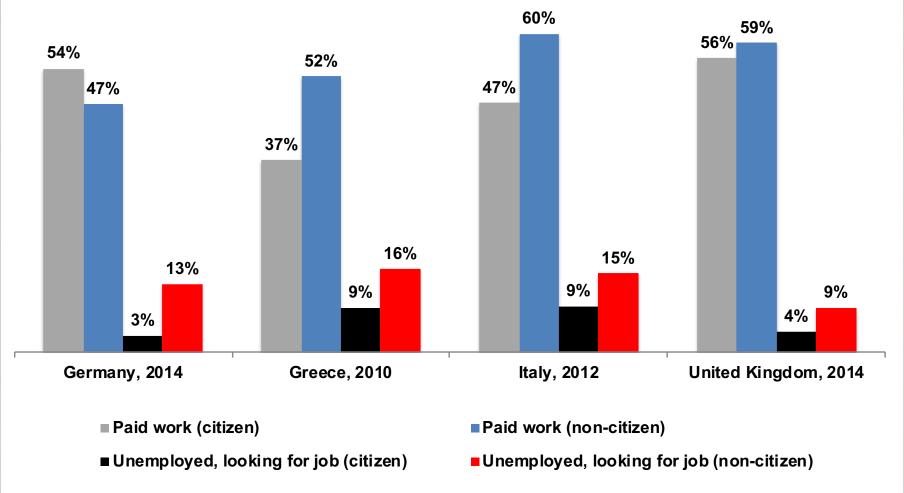


# Economic aspects of refugees

- Short-term macroeconomic effects
  - Modest increase in GDP growth
  - Expansion in labor supply
  - Concentrated in Germany, Sweden, Austria
- Medium and long-term growth
  - Lower employment rate and wages than natives, but effects diminish over time
  - Depends on refugee integration into labor market
    - Language
    - Transferable job qualifications
    - Barriers to job search
    - Legal work constraints during asylum application



### Activity performed during the last 7 days





# **EU Regional Trust Fund**

- EU is the leading donor in the international response to the Syrian crisis with over €6.1 billion (by 2016)
- Trust Fund addresses longer term resilience needs of Syrian refugees in Jordan, Lebanon, Turkey, and Iraq
- Provide education, training, health care, water, sanitation, hygiene, infrastructure, economic recovery
- Incentivize work permits in neighboring countries
- Implementation of a trade initiative to apply lower taxes for manufactured products exported to EU
- World Bank is also providing interest-free loans



# Policies to integrate refugees

- Minimize restrictions on working
- Wage subsidies to private employers
- Temporary exceptions to minimum wages
- Ease self-employment (access to credit)
- Facilitate skill recognition
- Reduce restrictions on geographical mobility
- Adverse effects on wages and employment of natives are limited and temporary
- If refugees work, they pay taxes and contribute to social security, offsetting effects of population aging

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