International migration (extra)

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April 07, 2020
Social Demography (SOCI 622)

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Outline

- What's driving Mexico-US migration?
- Immigration policies in the United States
- Response to undocumented immigration
- Border security and immigration
- Policies should consider attitudes
- Asylum procedures in the United States
- Syrian refugee crisis

What's driving Mexico-US migration?

(Massey, Espinosa 1997)

- Models estimated the effects of 41 variables and explored the validity of five theories of international migration

- Three fundamental forces are at work in promoting Mexican migration to the United States
  - Social capital formation
  - Human capital formation
  - Market consolidation

Social capital formation

(Massey, Espinosa 1997)

- Social capital is generally the most powerful factor predicting the odds of initial, repeat, and return migration
- People who are related to U.S. migrants are themselves more likely to migrate
- Each act of migration creates additional social capital capable of instigating and sustaining more migration
- About half of adult Mexicans are related to someone living in the United States (Camp 1993)

Human capital formation

(Massey, Espinosa 1997)

- For undocumented migrants, the most important element of human capital is migration experience itself
  - Crossing the border, living in the U.S., working in the U.S. labor market, negotiating U.S. housing markets
  - The more U.S. experience a migrant accumulates, the higher her/his likelihood of migrating again
- This process intersects with social capital formation
  - Migration experience makes a person more valuable as a resource for gaining entry to the U.S. and finding a job
  - The more experience a person has, the more likely her/his friends and relatives are to begin migrating and to continue migrating themselves
- One-third of all Mexicans have been to the U.S. at some point in their lives (Camp 1993)

Market consolidation

(Massey, Espinosa 1997)

- Over the past two decades, the economics of Mexico and the U.S. have become increasingly connected to each other and to the global capitalist economy

- **Rural Mexico:** displacement of manual workers, concentration of land, mechanization of production

- **Urban Mexico:** ending of import substitution industrialization has brought about important economic transformations that have displaced workers from enterprises and public bureaucracies

Development and migration

(Massey, Espinosa 1997)

- Growing economic insecurity coupled with a strong desire to participate in the new political economy
  - Stimulated Mexican households to search for ways to self insure against threats to family income and to gain access to scarce capital
- Given ready access to human and social capital connecting them to the U.S.
  - Household heads and other family members migrate internationally as part of a conscious strategy of risk diversification and capital accumulation
- Economic development goes hand in hand with international migration

Definition of variables

Variable	Operational Definition
Demographic background:	
Age	Age at last birthday
Married	Respondent in formal or informal union
No. of minors in household	No. of own children under age 18
General human capital:	
Labor force experience	No. of years since first job
Education	No. of years of school completed
Migration-specific human capital:	
Cumulative U.S. experience	Total months spent in United States
No. of prior U.S. trips	Total no. of trips taken to the United States
Unskilled urban job	Unskilled nonagricultural occupation in the United States
Skilled urban job	Skilled nonagricultural occupation in the United States
General social capital:	
Parent a U.S. migrant	Subject's parent was a U.S. migrant
No. of U.S. migrant siblings	No. of siblings with U.S. experience
% U.S. migrants in community	Proportion over age 15 with U.S. experience
Migration-specific social capital:	
Wife a U.S. migrant	Wife has begun migrating to the United States
No. of U.S. migrant children	No. of children who have begun migrating
U.S.-born children	Whether any children were born in the United States

Source: Massey, Espinosa 1997, p.945–946.

Definition of variables

Variable	Operational Definition
Physical capital:	
Land	Household owns farmland
Home	Household owns home
Business	Household owns a business
Community infrastructure:	
Preparatory school	Preparatory school in municipio
Paved road	Paved road between community and highway
Bank	Bank office open in municipio
Community economic context:	
% earning twice minimum wage	Proportion of workers earning at least twice the legal minimum wage
% self-employed	Proportion of workers who are self-employed
% females in manufacturing	Proportion of female workers employed in manufacturing
Community agrarian context:	
Agrarian economy	"1" if more than 50% of male labor force is employed in agriculture, "0" otherwise
Agrarian population density	Population divided by arable land
Proportion of land that is arable	Cultivable land divided by total land base
Ejido established	"1" if community had *ejido*, "0" otherwise

Source: Massey, Espinosa 1997, p.945–946.

Definition of variables

Variable	Operational Definition
Macroeconomic context:	
Expected wage ratio	Ratio of wages predicted from equations estimated from data on migrants to the United States and migrants within Mexico (United States/Mexico; in 1990 U.S. dollars)
Peso devaluation	Rate of change in dollar value of Mexican peso over prior year
Mexican inflation rate	Rate of change in Mexican consumer index over prior year
U.S. employment growth	Rate of change in total U.S. employment over prior year
Growth in foreign investment	Rate of change in direct foreign investment over prior year
Mexican real interest rate	Average cost of funds in Mexico − Mexican inflation
U.S. policy context:	
Availability of visas	Legal immigration divided by sum of legal immigration and gross illegal entries
Probability of apprehension	Likelihood of arrest while attempting to cross border without documents
Employer sanctions enacted	"1" if employer sanctions in force, "0" otherwise
Amnesty recipients in household	"1" if any member of household received amnesty under IRCA; "0" otherwise

Source: Massey, Espinosa 1997, p.945–946.

Definition of variables

Variable	Operational Definition
Expected value of U.S. services:	
Welfare	Estimated likelihood of using AFDC or food stamps if respondent were to migrate to United States × average value of monthly AFDC and food stamp payments in states receiving Mexican immigrants
Medical care	Estimated likelihood of receiving unreimbursed medical services if respondent were to migrate to United States × average value of Medicaid payments in states receiving Mexican immigrants
Education	Estimated likelihood of using public schools if respondent were to migrate to the United States × average per pupil school expenditures in states receiving Mexican immigrants

Source: Massey, Espinosa 1997, p.945–946.

Initiation of migration

MULTINOMIAL LOGISTIC REGRESSION OF SELECTED VARIABLES ON THE ODDS OF TAKING A FIRST TRIP TO THE UNITED STATES IN YEAR $t + 1$

SITUATION OF SUBJECT IN YEAR t	WITHOUT DOCUMENTS		WITH DOCUMENTS	
	B	SE	B	SE
Demographic background:				
Age	−.004	.031	−.055	.119
Age^2	−.001*	.0004	.001	.001
Married	−.341*	.078	−.432	.444
No. of minors in household	.011	.020	−.005	.118
General human capital:				
Labor force experience	.013	.010	−.057	.040
Education	−.014	.008	−.002	.039
General social capital:				
Parent a U.S. migrant	.461*	.060	.720*	.263
No. of U.S. migrant siblings	.388*	.021	.676*	.073
% of U.S. migrants in community	5.016*	.817	−7.254	4.496
Physical capital:				
Land	.298*	.127	.759	.666
Home	−.446*	.093	−1.368	.759
Business	−.245*	.102	.400	.457
Community infrastructure:				
Preparatory school	−.249*	.075	−.061	.385
Paved road	−.107	.125	−.256	.527
Bank	.527*	.143	−.148	.549
Community economic context:				
% earning twice minimum wage	2.209*	.596	−7.730*	3.241
% self-employed	−.024	.412	−13.204*	2.490
% females in manufacturing	1.214*	.370	−6.337*	2.170
Community agrarian context:				
Agrarian economy	.480*	.078	2.034*	.765
Agrarian population density	−.001*	.0005	−.268	.155
Proportion of land that is arable	−.322*	.119	.214	.573
Ejido established	.321*	.221	−2.880*	.892

Note: Non-migrant as reference. Source: Massey, Espinosa 1997, p.960.

Initiation of migration

MULTINOMIAL LOGISTIC REGRESSION OF SELECTED VARIABLES ON THE ODDS OF TAKING A FIRST TRIP TO THE UNITED STATES IN YEAR $t + 1$

SITUATION OF SUBJECT IN YEAR t	WITHOUT DOCUMENTS		WITH DOCUMENTS	
	B	SE	B	SE
Macroeconomic context:				
Expected wage ratio	.003*	.001	−.005	.008
Peso devaluation	−.115	.067	−.028	.376
Mexican inflation rate	−.702*	.298	2.744	1.472
U.S. employment growth	4.734*	1.938	11.637	10.220
Growth in foreign investment	−.228*	.067	.108	.351
Mexican real interest rate	2.264*	.531	−.842	2.490
U.S. policy context:				
Availability of visas	−2.828*	.511	−.568	1.965
Probability of apprehension	2.891*	.783	3.119	3.302
Employer sanctions enacted	.304*	.149	.135	.836
Amnesty recipients in household	2.561*	.353	4.656*	.874
Expected value of U.S. services:				
Welfare	−.019*	.006	.026	.017
Medical care	.019	.024	−.020	.066
Education	.002*	.0002	−.003	.015
Constant	−5.172*	.785	1.239	3.152
Log likelihood		6,648.100*		
χ^2		2,181.600*		
No. of person-years		55,762		

NOTE.—Event-history data gathered among male household heads from 25 Mexican communities.
* $P < .05$.

Note: Non-migrant as reference. Source: Massey, Espinosa 1997, p.960.

Continuation of migration

MULTINOMIAL LOGISTIC REGRESSION OF SELECTED VARIABLES ON THE ODDS OF TAKING AN ADDITIONAL TRIP TO THE UNITED STATES IN YEAR $t + 1$

SITUATION OF SUBJECT IN YEAR t	WITHOUT DOCUMENTS		WITH DOCUMENTS	
	B	SE	B	SE
Demographic background:				
Age	−.156*	.021	−.005	.034
Age^2	.001*	.0003	−.001	.001
Married	−.207*	.057	.004	.107
No. of minors in household	.071*	.012	.041*	.020
General human capital:				
Labor force experience	−.076*	.008	−.041*	.014
Education	−.033*	.007	.029*	.011
Migration-specific human capital:				
Cumulative U.S. experience	.012*	.001	.012*	.001
No. of prior U.S. trips	.176*	.008	.226*	.008
Last U.S. job unskilled urban	.404*	.052	.919*	.093
Last U.S. job skilled urban	.093*	.005	.354*	.087
General social capital:				
Parent a U.S. migrant	.224*	.043	.452*	.076
No. of U.S. migrant siblings	.006	.013	.090*	.020
% of U.S. migrants in community	2.992*	.558	6.430*	.956
Migration-specific social capital:				
Wife a U.S. migrant	1.340*	.118	2.482*	.163
No. of U.S. migrant children	.075*	.031	.304*	.040
U.S.-born children	1.114*	.138	1.376*	.164

Note: Non-migrant as reference. Source: Massey, Espinosa 1997, p.971–972.

Continuation of migration

MULTINOMIAL LOGISTIC REGRESSION OF SELECTED VARIABLES ON THE ODDS OF TAKING AN ADDITIONAL TRIP TO THE UNITED STATES IN YEAR $t + 1$

SITUATION OF SUBJECT IN YEAR t	WITHOUT DOCUMENTS		WITH DOCUMENTS	
	B	SE	B	SE
Physical capital:				
Land	−.134	.071	.382*	.095
Home	−.327*	.048	−.324*	.079
Business	−.611*	.064	−.500*	.100
Community infrastructure:				
Preparatory school	.158*	.060	−.236*	.102
Paved road	−.177	.101	−.537*	.173
Bank	−.078	.097	−.021	.156
Community economic context:				
% earning twice minimum wage	.618	.389	−5.066*	.677
% self-employed	.143	.305	−6.107*	.582
% females in manufacturing	−.211	.253	−.732	.440
Community agrarian context:				
Agrarian economy	.200*	.061	.346*	.107
Agrarian population density	−.001	.001	−.001	.002
Proportion of land that is arable	−.113	.099	.968*	.169
Ejido established	.088	.133	−1.317*	.180

Note: Non-migrant as reference. Source: Massey, Espinosa 1997, p.971–972.

Continuation of migration

MULTINOMIAL LOGISTIC REGRESSION OF SELECTED VARIABLES ON THE ODDS OF TAKING AN ADDITIONAL TRIP TO THE UNITED STATES IN YEAR $t + 1$

SITUATION OF SUBJECT IN YEAR t	WITHOUT DOCUMENTS		WITH DOCUMENTS	
	B	SE	B	SE
Macroeconomic context:				
Expected wage ratio	.001	.001	−.012*	.002
Peso devaluation	−.023	.040	−.009	.008
Mexican inflation rate	−.883*	.191	−.004	.331
U.S. employment growth	4.344*	1.462	4.440	2.691
Growth in foreign investment	−.167*	.048	−.157*	.078
Mexican real interest rate	1.593*	.375	2.142*	.656
U.S. policy context:				
Availability of visas	−2.900*	.409	1.617*	.639
Probability of apprehension	−2.182*	.527	1.923*	.824
Employer sanctions enacted	−.364*	.096	.235	.160
Amnesty recipients in household	1.767*	.143	3.748*	.160
Expected value of U.S. services:				
Welfare	−.060*	.003	.043*	.020
Medical care	.186*	.011	−.190*	.012
Education	−.0003*	.0001	−.002*	.0001
Constant	3.892*	.558	−1.309	.000
Log likelihood		11,829.000*		
χ^2		18,059.000*		
No. of person-years		27,813		

NOTE.—Event-history data gathered among male household heads from 25 Mexican communities.
* $P < .05$.

Note: Non-migrant as reference. Source: Massey, Espinosa 1997, p.971–972.

Return migration

LOGISTIC REGRESSION OF SELECTED VARIABLES ON THE ODDS OF RETURNING TO MEXICO FROM THE UNITED STATES IN YEAR *t*

SITUATION OF SUBJECT IN YEAR *t*	WITHOUT DOCUMENTS		WITH DOCUMENTS	
	B	SE	B	SE
Demographic background:				
Age	.002	.047	−.002	.097
Age^2	−.0002	.0006	.001	.001
Married	.224*	.108	−.658*	.239
No. of minors in household	−.010	.027	.049	.055
General human capital:				
Labor force experience	−.007	.015	.042	.033
Education	−.048*	.013	−.087*	.029
Migration-specific human capital:				
Cumulative U.S. experience	−.025*	.002	−.035*	.002
Duration of trip in months	−.221*	.008	−.079*	.006
No. of prior U.S. trips	.270*	.022	.276*	.020
Holds unskilled urban job	−.607*	.096	−.124	.211
Holds skilled urban job	−.323*	.102	.289	.203
General social capital:				
Parent a U.S. migrant	.140	.087	.121	.170
No. of U.S. migrant siblings	−.039	.027	.065	.041
% of U.S. migrants in community	.653	1.115	−2.503	2.169
Migration-specific social capital:				
Wife a U.S. migrant	−.360	.198	−2.174*	.369
No. of U.S. migrant children	−.387*	.077	−.844*	.081
U.S.-born children	.050	.242	−1.326*	.367

Note: Non-migrant as reference. Source: Massey, Espinosa 1997, p.979–980.

Return migration

LOGISTIC REGRESSION OF SELECTED VARIABLES ON THE ODDS OF RETURNING TO MEXICO FROM THE UNITED STATES IN YEAR *t*

SITUATION OF SUBJECT IN YEAR *t*	WITHOUT DOCUMENTS		WITH DOCUMENTS	
	B	SE	B	SE
Physical capital:				
Land	.931*	.168	.994*	.221
Home	.241*	.109	.216	.182
Business	−.193	.148	−.046	.226
Community infrastructure:				
Preparatory school	.172	.119	.875*	.223
Paved road	−.063	.174	1.332*	.469
Bank	.414*	.207	−.387	.413
Community economic context:				
% earning twice minimum wage	−2.782*	.761	−3.883*	1.548
% self-employed	1.939*	.596	−1.012	1.397
% females in manufacturing	−2.424*	.525	−6.072*	1.235
Community agrarian context:				
Agrarian economy	−.200	.120	−.127	.235
Agrarian population density	.001	.001	.014	.005
Proportion of land that is arable	.097	.202	−.624	.364
Ejido established	−.326	.288	−1.158*	.507

Note: Non-migrant as reference. Source: Massey, Espinosa 1997, p.979–980.

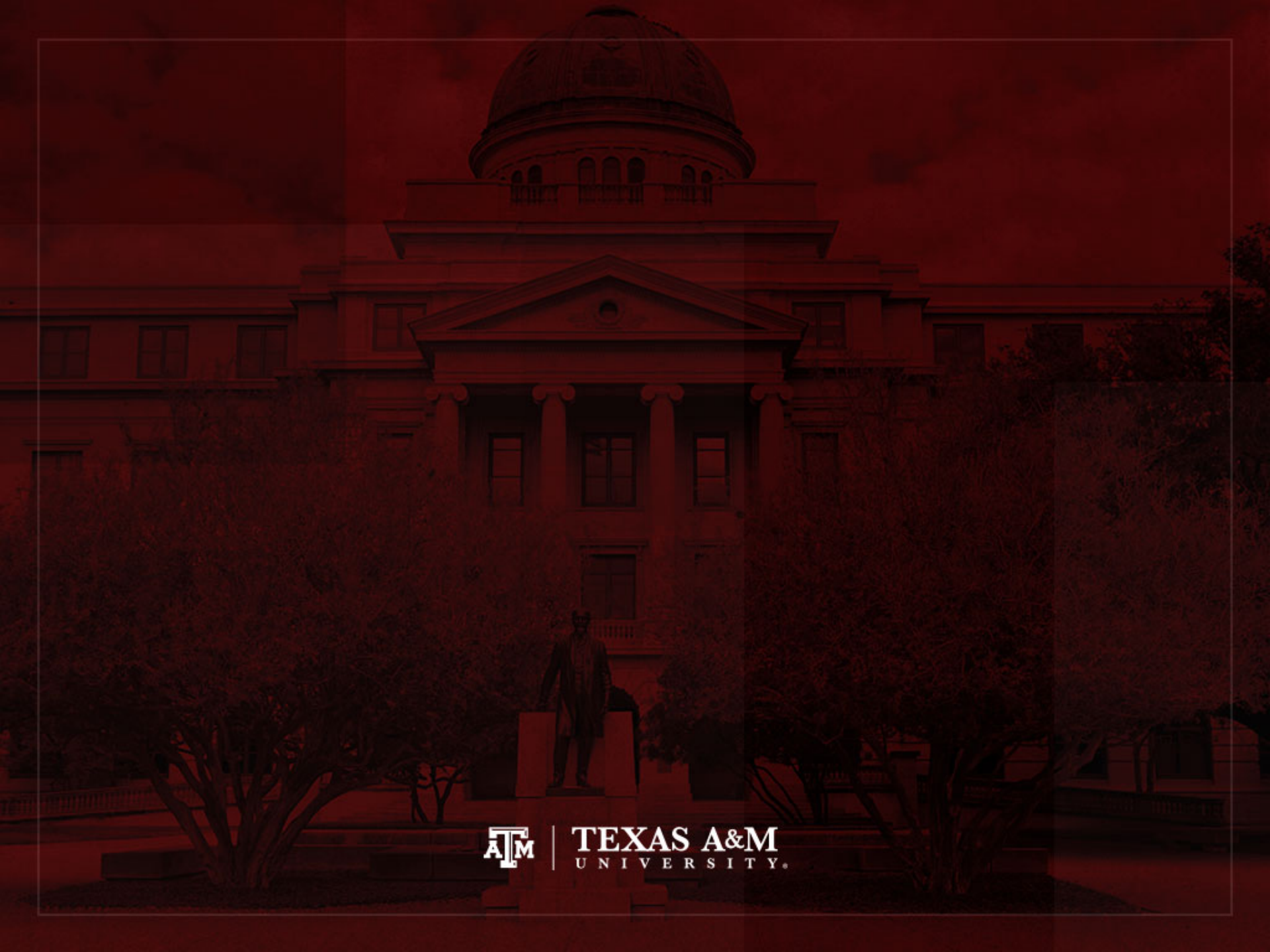
Return migration

LOGISTIC REGRESSION OF SELECTED VARIABLES ON THE ODDS OF RETURNING TO MEXICO FROM THE UNITED STATES IN YEAR *t*

SITUATION OF SUBJECT IN YEAR *t*	WITHOUT DOCUMENTS		WITH DOCUMENTS	
	B	SE	B	SE
Macroeconomic context:				
Expected wage ratio	−.0003	.001	.0003	.002
Peso devaluation	−.027	.083	−.245	.151
Mexican inflation rate	1.098*	.396	3.032*	.724
U.S. employment growth	2.936	2.797	−5.879	5.616
Growth in foreign investment	−.136	.100	.530*	.168
Mexican real interest rate	1.560*	.760	−.326	1.443
U.S. policy context:				
Availability of visas	−1.990*	.848	−2.549	1.517
Probability of apprehension	−.090	1.126	−4.761*	1.937
Employer sanctions enacted	.232	.228	−1.133*	.332
Amnesty recipients in household	.092	.295	−.198	.281
Expected value of U.S. services:				
Welfare	−.010	.008	−.028*	.008
Medical care	−.014	.030	.297*	.045
Education	.0002	.0002	.0009*	.0002
Constant	3.565*	1.191	5.620	.225
Log likelihood	2,147.800*		743.340*	
χ^2	6,169.900*		2,963.300*	
No. of person-years	8,394		4,733	

NOTE.—Event-history data gathered among male household heads from 25 Mexican communities.
* $P < .05$.

Note: Non-migrant as reference. Source: Massey, Espinosa 1997, p.979–980.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Immigration policies in the U.S.

- The importance of international migration to current and future policy challenges faced by the United States can hardly be overstated
- Migrants have been and will continue to be the primary driver of U.S. population growth throughout the 21st century
- They are shaping critical policy questions pertaining to the changing demographic landscape of the urban future as well as the overall population challenge of achieving an equitable society

Immigration generates questions

- The U.S. has always celebrated its immigrant heritage
- However, Americans have always worried about economic, political, and cultural changes caused by immigration
- Immigration brings many changes that raise fundamental questions for Americans
  - Who are we?
  - What kind of a society have we built?
  - Whom shall we welcome to it?
  - What should we do to encourage the integration of newcomers?
  - How should we deal with those who arrive uninvited?

Advocates of reducing immigration

- Immigration adds to population growth and environmental problems
- Immigrants can depress the wages and working conditions of U.S. workers
- Immigration can reduce the incentives for U.S. businesses to modernize
- “Too many” Spanish-speaking immigrants can hold back the integration of immigrants and undermine American values

Policies and society

- Immigration policy affects, and is affected by, many aspects of society, both within the United States, as well as across other countries

- E.g. economic growth, labor markets, demographics, health, education, criminal justice, national security, border security (Massey, Durand, Pren 2016)

U.S. immigration policies

(Martin, Midgley 2006, 2010)

- Laissez-Faire, 1780–1875
- Qualitative Restrictions, 1875–1920
- Quantitative Restrictions, since 1921
  - Several changes to immigration law after 1980

U.S. immigration policies

(Martin, Midgley 2006, 2010)

- Laissez-Faire, 1780–1875
  - Federal, state, and local governments, private employers, shipping companies and railroads, and churches promoted immigration to the United States
- Qualitative Restrictions, 1875–1920
  - Congress barred the entry of convicts and prostitutes in 1875
  - Immigration Act of 1882 for the first time prohibited immigration from China, which continued for most of the next 60 years
  - Immigrants from eastern and southern Europe aroused fear and hostility among Protestants and rural Americans
  - Laws instituted literacy tests beginning in 1897

U.S. immigration policies

(Martin, Midgley 2006, 2010)

- Quantitative Restrictions, since 1921
  - In 1921, Congress imposed the first quantitative restrictions on immigration, limiting arrivals of the foreign-born persons of each nationality present in the U.S.
  - Quotas were applied only to the Eastern Hemisphere
  - In the 1960s, the civil rights movement highlighted government discrimination against nonwhites, which affected policies
  - Quantitative restrictions were placed on immigration from the Western Hemisphere

Immigration reforms, 1980–1990

(Martin, Midgley 2006, 2010)

- 1980: U.S. adopted UN definition of refugee
  - Person outside her or his country of citizenship and unwilling to return because of a well-founded fear of persecution due to the person's race, religion, nationality, membership in a social group, or political opinion
- 1986: Immigration Reform and Control Act (IRCA)
  - Bargain between those who wanted to prevent more undocumented migration
  - And those who wanted to legalize the status of undocumented foreigners who had put down roots in the U.S.
- 1990: Congress enacted the Immigration Act (IMMACT)
  - Due to economic boom, more than doubled the number of immigrant visas available for foreigners requested by U.S. employers
  - Set the annual ceiling of 675,000 immigrants a year

Major laws in 1996

(Martin, Midgley 2006, 2010)

- Anti-Terrorism and Effective Death Penalty Act (ATEDPA)
  - It made easier to detain immigrants convicted of U.S. crimes without bail and to deport them after they had served their sentences
- Personal Responsibility and Work Opportunity Reconciliation Act (PRWORA)
  - It made most legal immigrants ineligible for federal welfare benefits
- Illegal Immigration Reform and Immigrant Responsibility Act (IIRIRA)
  - Measures to reduce undocumented migration (e.g., border patrol)
  - It introduced a system by which employers could check whether newly hired workers were legally authorized to work in the U.S.
  - U.S. sponsors were required to have an income at least 125% the poverty line

State-level policies

- In recent decades, the lack of a comprehensive federal immigration reform has resulted in the implementation of state policies
  - Restrict access to employment, education, housing, health care, and other services to unauthorized immigrants
  - But also other policies that have removed immigration status as a criterion for accessing certain benefits (e.g., in-state tuition, state driver's license, publicly subsidized health insurance) (Karoly and Perez-Arce 2016)

Entries In and Out of the United States, 2004-2009

CATEGORY	2005	2006	2007	2008	2009
Legal Immigrants	**1,122,373**	**1,266,129**	**1,052,415**	**1,107,126**	**1,130,818**
Immediate relatives of U.S. citizens	436,231	580,348	494,920	488,483	535,554
Other family-sponsored immigrants	212,970	222,229	194,900	227,761	211,859
Employment-based	246,878	159,081	162,176	166,511	144,034
Refugees and asylees	150,677	216,454	136,125	166,392	177,368
Diversity and other immigrants	75,617	88,017	64,294	57,979	62,003
Estimated emigration	-312,000	-316,000	-320,000	-324,000	-328,000
Legal Temporary Migrants	**32,003,435**	**33,667,328**	**37,149,651**	**39,381,925**	**36,231,554**
Pleasure/business	28,510,374	29,928,567	32,905,061	35,045,836	32,190,915
Foreign students (F-1)	621,178	693,805	787,756	859,169	895,392
Temporary foreign workers	882,957	985,456	1,118,138	1,101,938	936,272
Illegal Immigration: Apprehensions	**1,291,142**	**1,206,457**	**960,756**	**791,568**	**—**
Removals or deportations	246,431	280,974	319,382	358,886	—
Change in unauthorized foreigners	572,000	572,000	572,000	-650,000	—

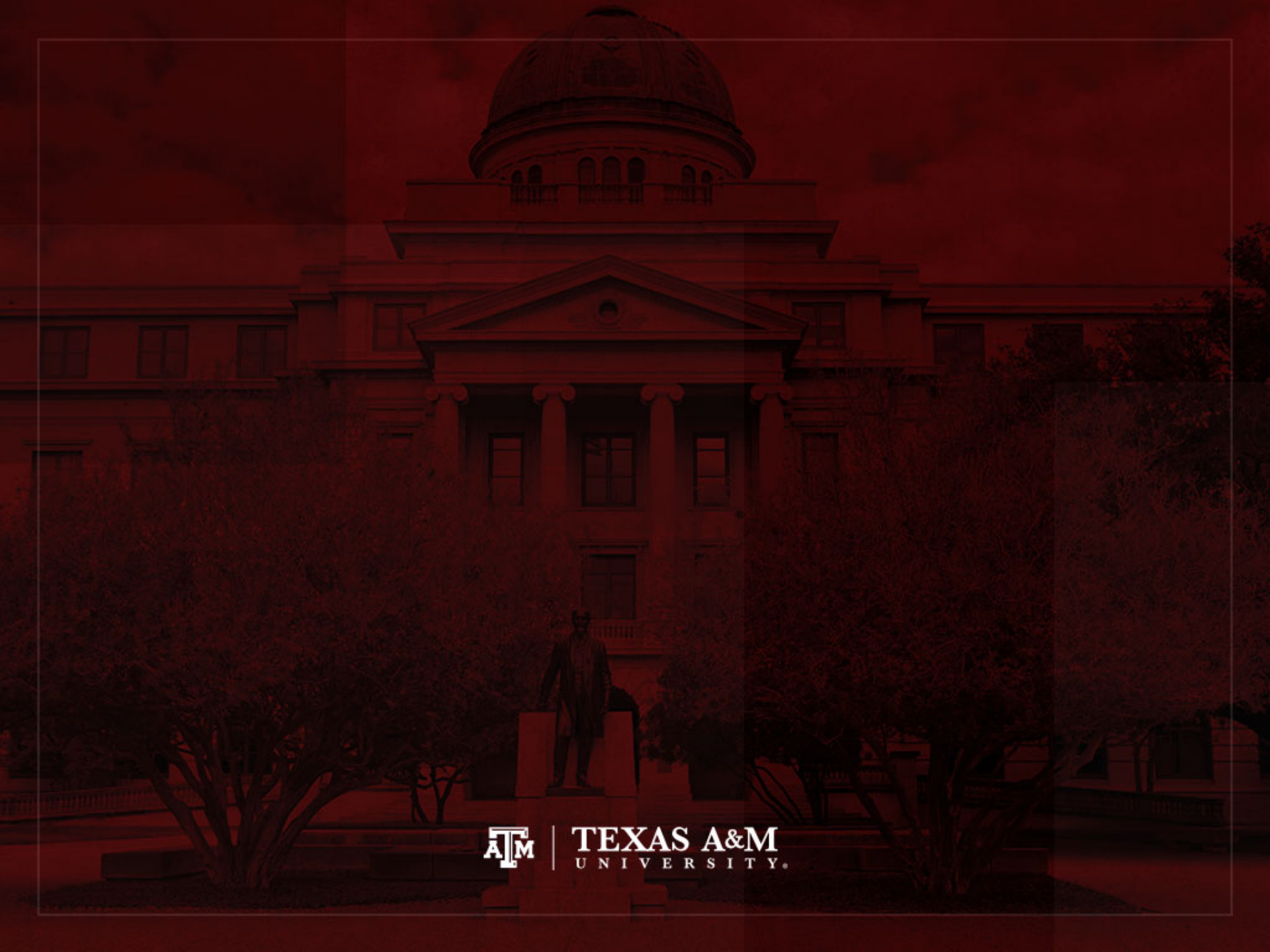
— Data not available.

Note: The stock of unauthorized immigrants rose from 8.4 million in 2000 to 12.4 million in 2007, and dipped to 11.1 million in 2009.

Sources: Department of Homeland Security; and unauthorized foreigners data from Jeff Passel, Pew Hispanic Center, accessed at http://pewhispanic.org/topics?TopicID=16, on June 3, 2010.

Audiocast: Listen to Philip Martin explain the various types of immigrant entries into the United States and how these numbers have changed over the past five years.
www.prb.org/PopulationBulletins/2010/immigration1.aspx

Source: Martin, Midgley 2010.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Response to undocumented immigration

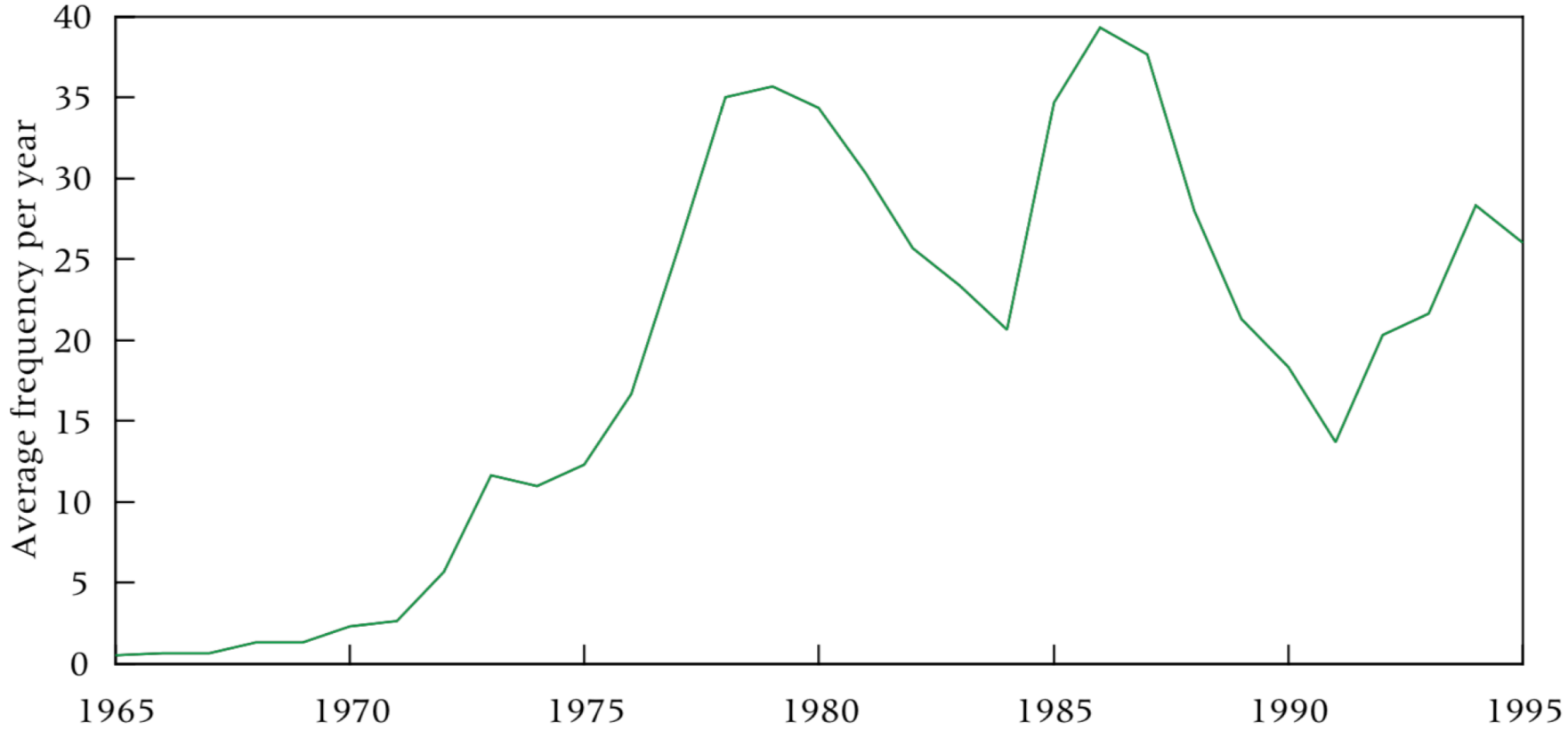
(Massey, Pren 2012)

- Increase in undocumented migration until late 1970s shaped policy responses in the following years

- Politicians and political activists framed the Latino immigration as a threat to the country

Media & Mexican immigration

FIGURE 2 Frequency of pairing of the terms "flood," "crisis," or "invasion" with "Mexico" or "Mexican immigrants," in four leading US newspapers (three-year moving average), 1965–1995



SOURCE: Proquest Historical Newspaper Files.

Source: Massey, Pren 2012, p.7.

Immigration legislation

(Massey, Pren 2012)

- This process resulted on restrictionist immigration legislation and more rigorous enforcement policies
- The militarization of the border began in 1986 with the Immigration Reform and Control Act (IRCA)
- It increased by 50% the enforcement budget of the Immigration and Naturalization Service
- Other policies increased border enforcement in the following decades...

TABLE 1 Restrictive immigration legislation enacted by Congress affecting Latin Americans, 1965–2010

1965	**Hart–Cellar Act** Imposed first-ever annual cap of 120,000 visas for immigrants from Western Hemisphere
1976	**Amendments to Immigration and Nationality Act** Put Western Hemisphere under preference system and country quotas
1978	**Amendments to Immigration and Nationality Act** Combined separate hemispheric caps into single worldwide ceiling of 290,000
1980	**Refugee Act** Abolished refugee preference and reduced worldwide ceiling to 270,000
1986	**Immigration Reform and Control Act** Criminalized undocumented hiring and authorized expansion of Border Patrol
1990	**Amendments to the Immigration and Nationality Act** Sought to cap visas going to spouse and children of resident aliens
1996	**Anti-Terrorism and Effective Death Penalty Act** Authorized expedited removal of noncitizens and deportation of aggravated felons
1996	**Illegal Immigration Reform and Immigrant Responsibility Act** Increased resources for border enforcement, narrowed criteria for asylum, and increased income threshold required to sponsor immigrants
1996	**Personal Responsibility and Work Opportunity Act** Declared documented and undocumented migrants ineligible for certain entitlements
1997	**Nicaraguan and Central American Relief Act** Allowed registered asylum seekers from Central America (mostly Nicaraguans) in the US for at least 5 years since December 1, 1995 to obtain legal status; but prohibited legalization and ordered deportation for those who lacked a valid visa or who previously violated US immigration laws (mostly Guatemalans, Hondurans, and Salvadorans)
2001	**USA PATRIOT Act** Created Department of Homeland Security, increased funding for surveillance and deportation of foreigners, and authorized deportation of noncitizens without due process
2004	**National Intelligence Reform and Terrorism Protection Act** Funded new equipment, aircraft, Border Patrol agents, immigration investigators, and detention centers for border enforcement
2005	**Real ID Act** Sharply increased the data requirements, documentation, and verification procedures for state issuance of drivers licenses
2006	**Secure Fence Act** Authorized construction of additional fencing, vehicle barriers, checkpoints, lighting and funding for new cameras, satellites, and unmanned drones for border enforcement
2010	**Border Security Act** Funded hiring 3,000 more Border Patrol agents and increased BP budget by $244 million

Source: Massey, Pren 2012, p.10.

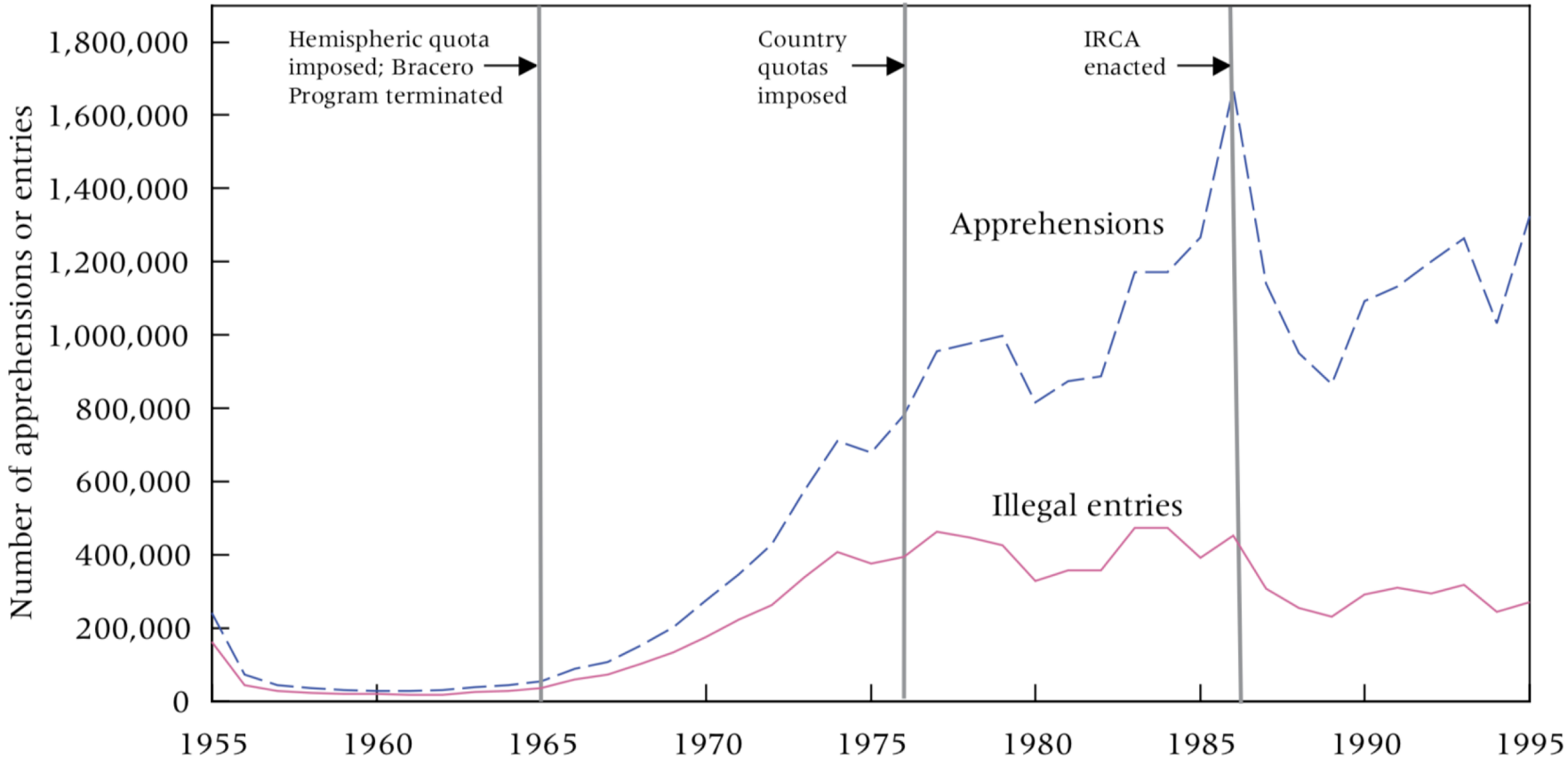
TABLE 2 Restrictive enforcement operations launched by the Immigration and Naturalization Service or the Department of Homeland Security 1993–2010

1993	**Operation Blockade** Border Patrol's (BP) militarization of the El Paso Sector
1994	**Operation Gatekeeper** BP's militarization of the San Diego Sector
1998	**Operation Rio Grande** BP program to restrict the movement of migrants across the Texas and New Mexico border with Mexico
1999	**Operation Safeguard** BP's militarization of the Tucson Sector
2003	**Operation Endgame** Plan launched by Immigration and Customs Enforcement (ICE) to detain and deport all removable noncitizens and "suspected terrorists" living in the United States
2004	**Operation Frontline** Program launched by ICE to address "vulnerabilities in immigration and trade" by focusing on immigration violators who pose an "enhanced public safety or national security threat"
2004	**Arizona Border Control Initiative** Multi-agency effort supporting Homeland Security's anti-terrorism mission through the detection, arrest, and deterrence of all persons engaged in cross-border illicit activity
2004	**Operation Stonegarden** Federal grant program administered through the State Homeland Security Grant Program to provide funding to state and local agencies to improve immigration enforcement
2005	**Secure Borders Initiative** Comprehensive multi-year plan launched by ICE to secure America's borders and reduce illegal migration
2005	**Operation Streamline** Program mandating criminal charges for illegal migrants, including first-time offenders
2006	**Operation Return to Sender** Sweep of illegal immigrants by ICE to detain those deemed most dangerous, including convicted felons, gang members, and repeat illegal immigrants
2006	**Operation Jump Start** Program authorizing the deployment of National Guard troops along the US–Mexico border
2007	**Secure Communities Program** ICE program to identify and deport criminal noncitizens arrested by state and local authorities
2007	**Operation Rapid REPAT** Program to Remove Eligible Parolees Accepted for Transfer by allowing selected criminal noncitizens incarcerated in US prisons and jails to accept early release in exchange for voluntary deportation
2008	**Operation Scheduled Departure** ICE operation to facilitate the voluntary deportation of 457,000 eligible illegal migrants from selected cities
2010	**Operation Copper Cactus** Deployment of Arizona National Guard troops to assist BP in apprehension of illegal migrants

Source: Massey, Pren 2012, p.11.

Apprehensions & undocumented entries

FIGURE 3 Annual number of apprehensions and estimated illegal entries, 1955–1995

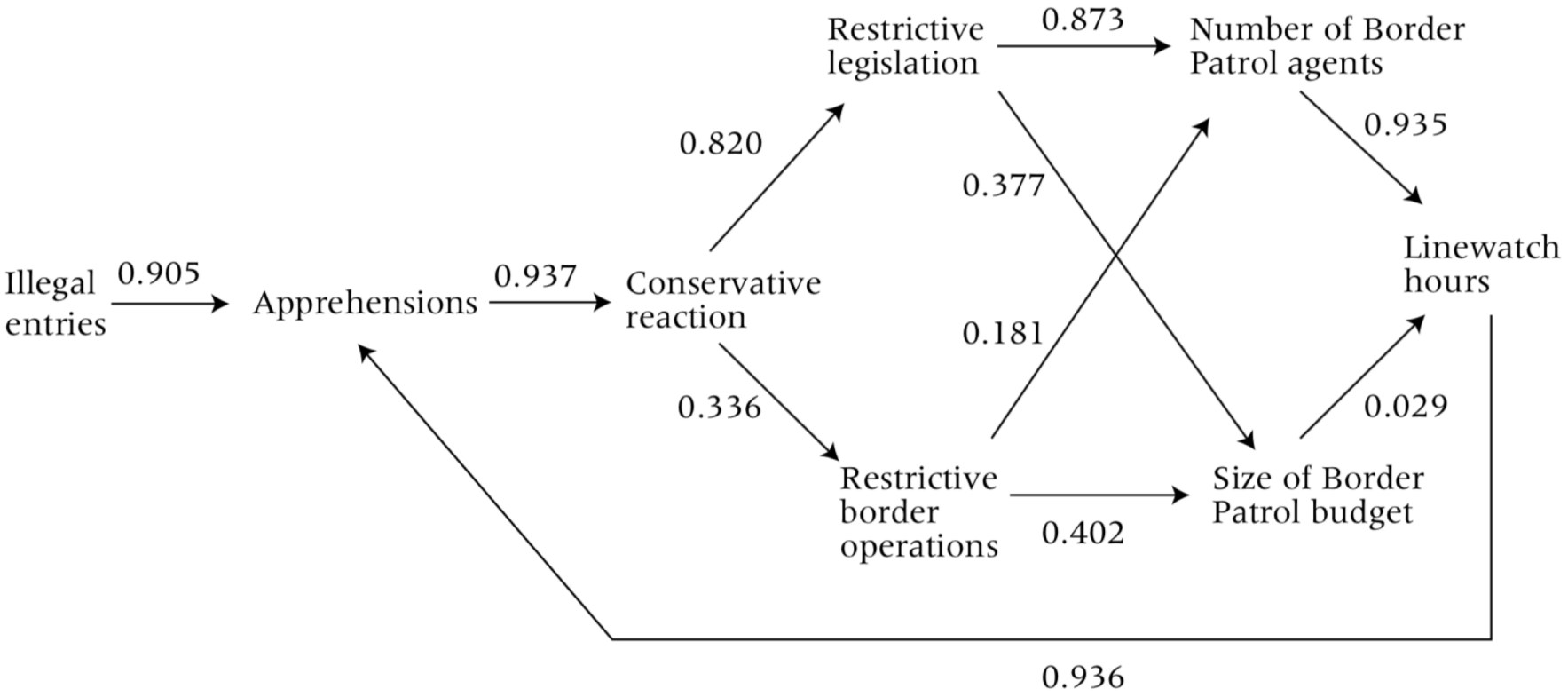


SOURCE: US Department of Homeland Security (2012). See text and Table A1.

Source: Massey, Pren 2012, p.12.

Apprehensions & border patrol

FIGURE 4 Feedback loop between apprehensions and border enforcement, 1965–1995



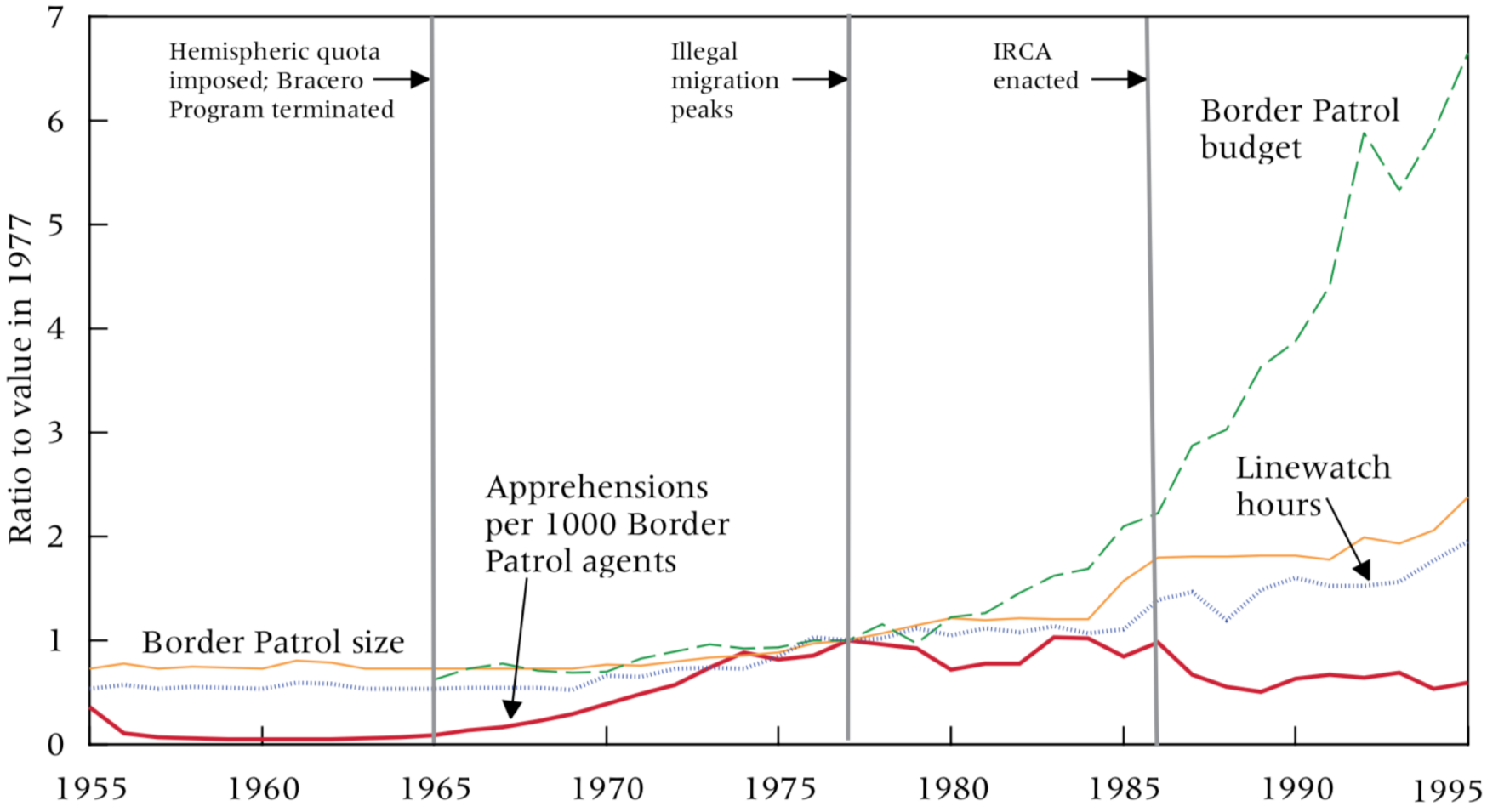
Effect of illegal entries on conservative reaction via apprehensions: 0.848
(0.905*0.937)

Indirect effect through enforcement feedbacks: 0.692
(0.820*0.873*0.935*0.936 + 0.820*0.377*0.029*0.936 + 0.336*0.402*0.029*0.936 + 0.336*0.181*0.935*0.936)

Source: Massey, Pren 2012, p.13.

Border enforcement

FIGURE 5 Intensity of border enforcement, 1955–1995

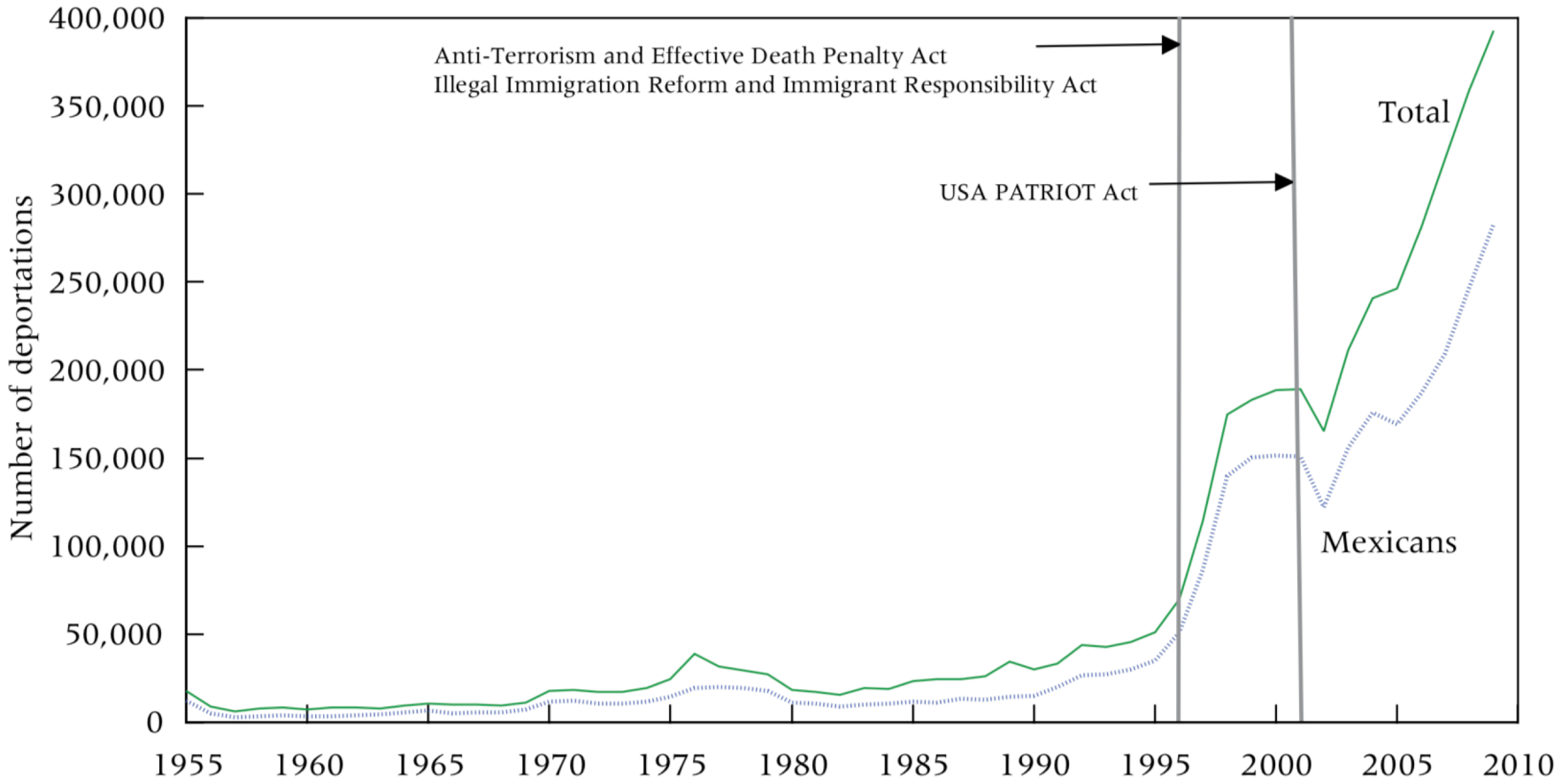


SOURCE: US Department of Homeland Security (2012). See text and Table A1.

Source: Massey, Pren 2012, p.14.

Deportations

FIGURE 6 Annual deportations from the United States, 1955–2009

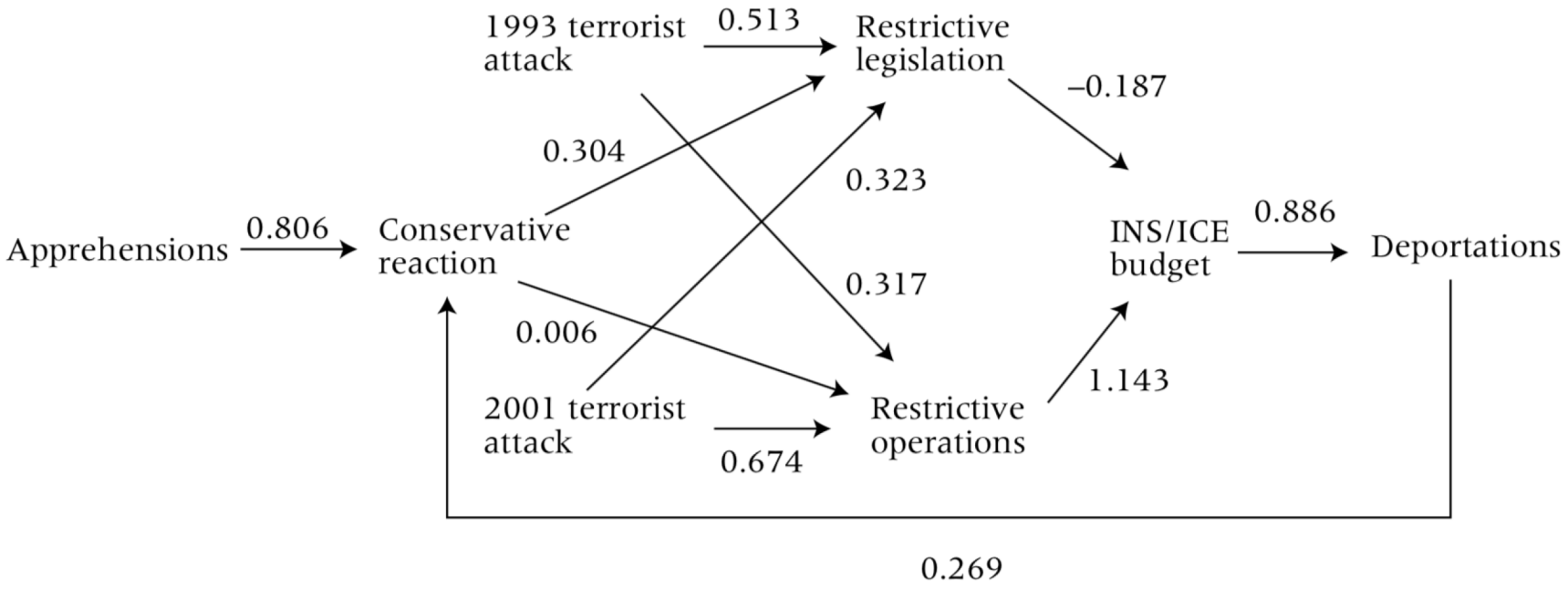


SOURCE: US Department of Homeland Security (2012). See text and Table A1.

Source: Massey, Pren 2012, p.15.

Deportations & internal control

FIGURE 7 Feedback loop between deportations and internal enforcement, 1965–2009



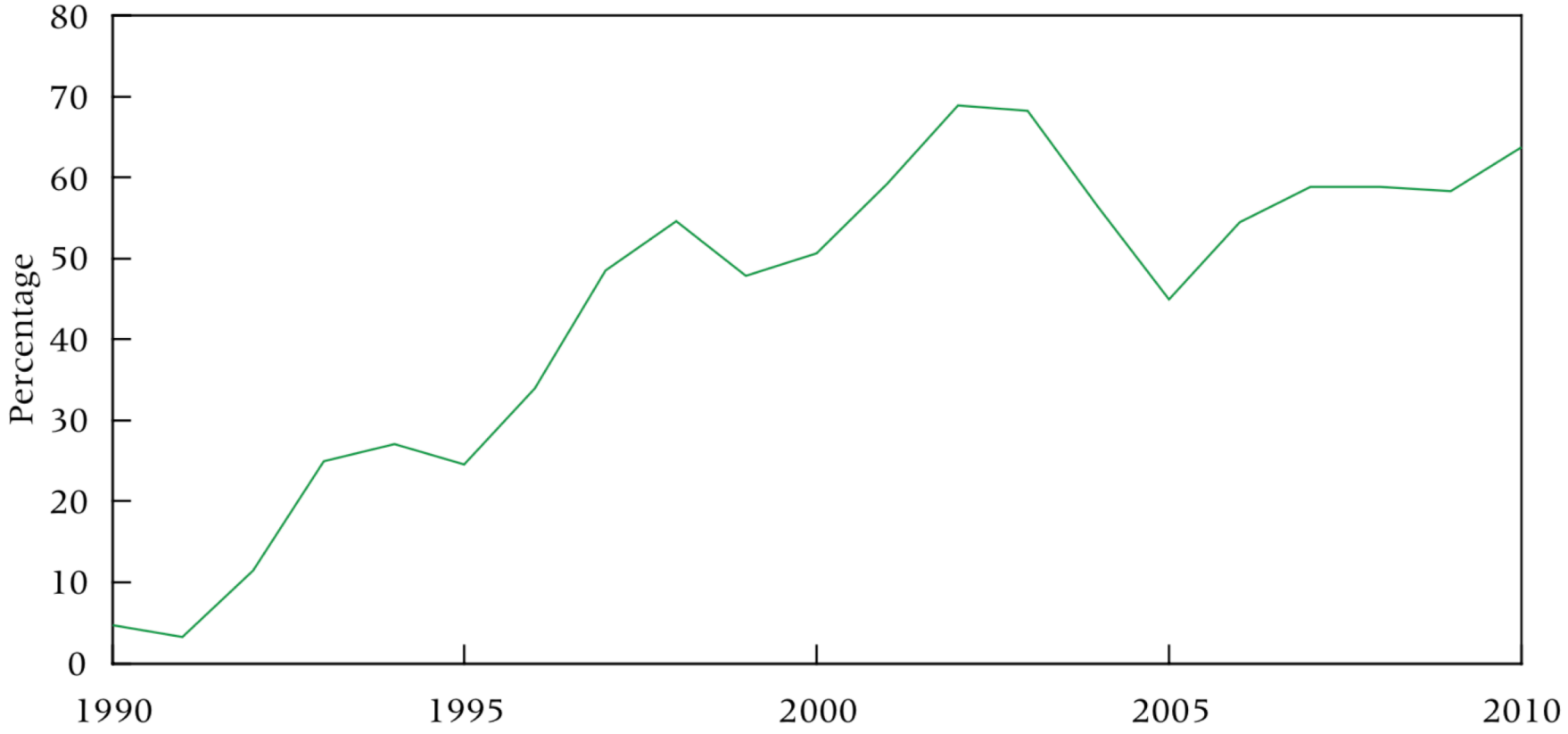
Effect of 1993 terrorist attack
On deportations: 0.236
On conservative reaction: 0.063

Effect of 2001 terrorist attack
On deportations: 0.615
On conservative reaction: 0.159

Source: Massey, Pren 2012, p.16.

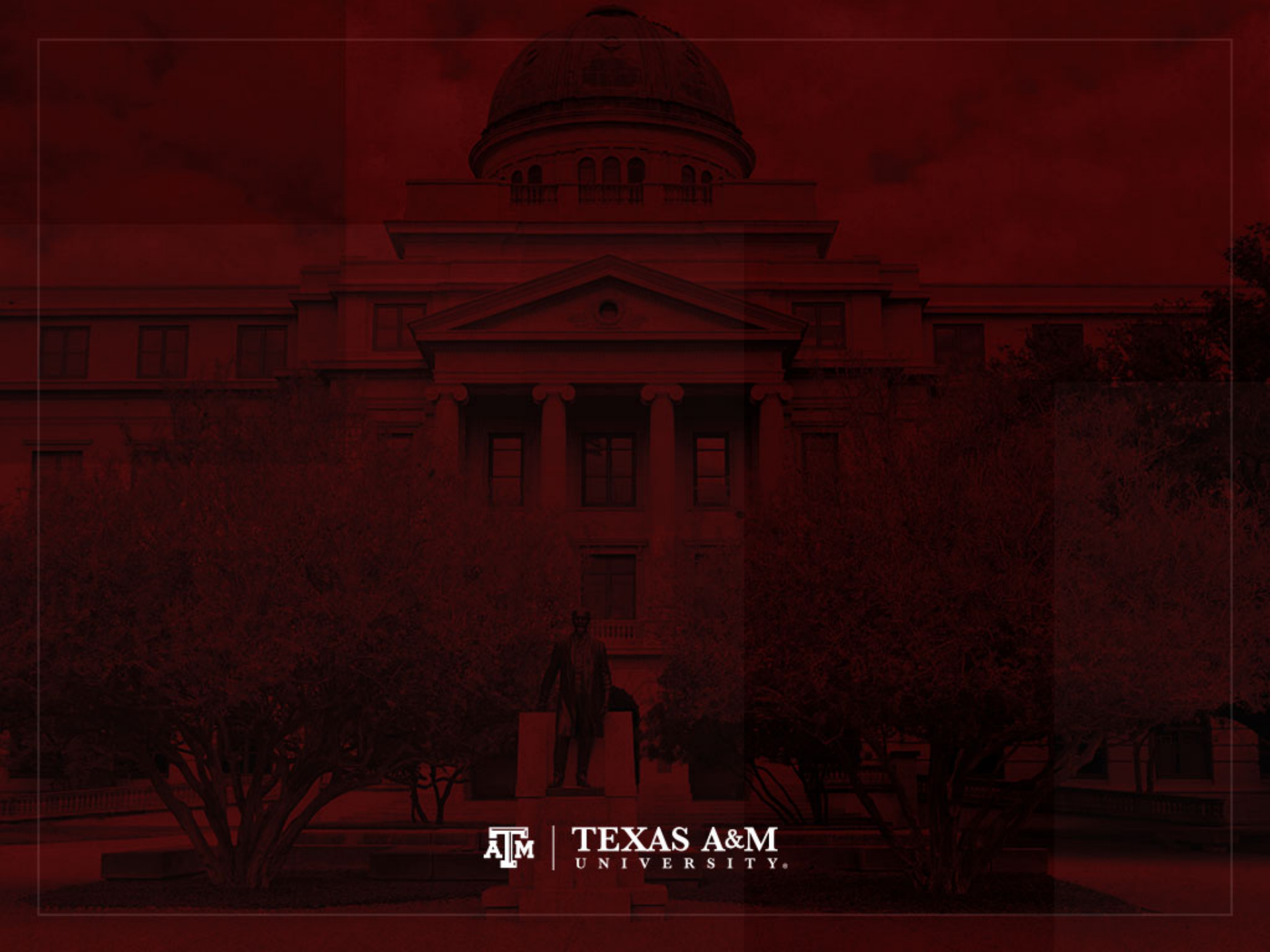
Mexicans admitted out of quota

FIGURE 8 Percentage of Mexicans admitted outside the country quota as relatives of US citizens, 1990–2010



SOURCE: US Department of Homeland Security (2012).

Source: Massey, Pren 2012, p.21.


TEXAS A&M
UNIVERSITY

Border security and immigration

(Massey 2015, Massey, Durand, Pren 2016)

- Increasingly stringent border controls affected the behavior of unauthorized migrants from Mexico

- Transformed migration from a largely circular flow of male workers primarily going to three states (California, Texas, and Illinois)

- Into a population of 11 million people living in settled families throughout the nation

Theories and outcomes

- Previous studies have used several theoretical frameworks and independent variables to estimate the level of migration, mainly using data from the Mexican Migration Project (MMP)

(Massey, Denton 1993, Massey et al. 1994, Massey, Espinosa 1997, Massey 1999, Massey, Durand, Pren 2014, 2015, 2016, Massey, Gentsch 2014, Massey 2015)

TABLE 1

VARIABLES USED IN ANALYSIS OF UNDOCUMENTED MEXICAN MIGRATION TO THE UNITED STATES, 1970–2010

Independent Variable	Definition
U.S. context:	
Border Patrol budget	Border Patrol budget (MMP/U.S. Department of Homeland Security)
Rate of employment growth	% change in employment over prior year (U.S. Current Population Survey 2014)
Residence/work visas (000)	No. legal entries with residence or work visas (U.S. Office of Immigration Statistics 2014)
U.S. minimum daily wage	Earnings in $(2013) for eight hours of work at minimum wage (U.S. Department of Labor 2014)
Mexican context:	
Crude birthrate	Crude birthrate 15 years earlier (Mitchell 2007)
Rate of GDP growth	% change in Mexican GDP over prior year (Heston, Summers, and Aten 2014)
Homicide rate	Homicides per 100,000 persons (Aguirre Botello 2011)
Mexican minimum daily wage	Mexico's minimum daily wage in $(2013) (INEGI 2014)
Demographic background:	
Age	Age in years (MMP)
Female	1 = female, 0 otherwise (MMP)
Married	1 if married, 0 otherwise (MMP)
No. of minors in household	Number of children <18 (MMP)
Human capital:	
Labor force experience	Years of labor force experience (MMP)
Education	Years of schooling (MMP)
Cumulative U.S. experience	Months of prior U.S. experience (MMP)
Previous U.S. trips	Number of prior trips to United States (MMP)
Agricultural occupation	Reference category
Unskilled occupation	Unskilled manual occupation (MMP)
Skilled occupation	Skilled manual/professional/managerial occupation (MMP)

Source: Massey, Durand, Pren 2016, p.1566–1567.

TABLE 1

VARIABLES USED IN ANALYSIS OF UNDOCUMENTED MEXICAN MIGRATION TO THE UNITED STATES, 1970–2010

Independent Variable	Definition
Social capital:	
Parent a U.S. migrant	1 if parent ever migrated to United States before person-year, 0 otherwise (MMP)
No. of U.S. migrant siblings	Number of siblings ever migrated to United States before person-year (MMP)
Spouse a U.S. migrant	1 if spouse ever migrated to United States before person-year, 0 otherwise (MMP)
No. of U.S. migrant children	Number of children ever migrated to United States before person-year, 0 otherwise (MMP)
No. of U.S.-born children	Number of children born in United States before person-year, 0 otherwise (MMP)
Proportion U.S. migrants in community	Proportion of persons in community age 15+ ever migrated to United States in person-year (MMP)
Physical capital:	
Land	1 if land owned, 0 otherwise (MMP)
Home	1 if home owned, 0 otherwise (MMP)
Business	1 if business owned, 0 otherwise (MMP)
Region of origin:	
Historical	1 if Guanajuato, Jalisco, Michoacan, San Luis Potosi, Zacatecas, 0 otherwise (MMP)
Community size:	
Large urban area	Reference category
Small city (10,000–99,999)	1 if 10,000–99,999 inhabitants, 0 otherwise (MMP)
Town (2,501–9,999)	1 if 2,501–9,999 inhabitants, 0 otherwise (MMP)
Rural village (≤2,500)	1 if ≤2,500, 0 otherwise (MMP)

NOTE.—MMP = Mexican Migration Project.

Source: Massey, Durand, Pren 2016, p.1566–1567.

Border Patrol budget

- The main predictor was the Border Patrol budget
- Compiled from the records of the U.S. Immigration and Naturalization Service and DHS
- Used as the indicator of the intensity of border enforcement (Massey, Durand et al. 2016)

Border Patrol budget in millions

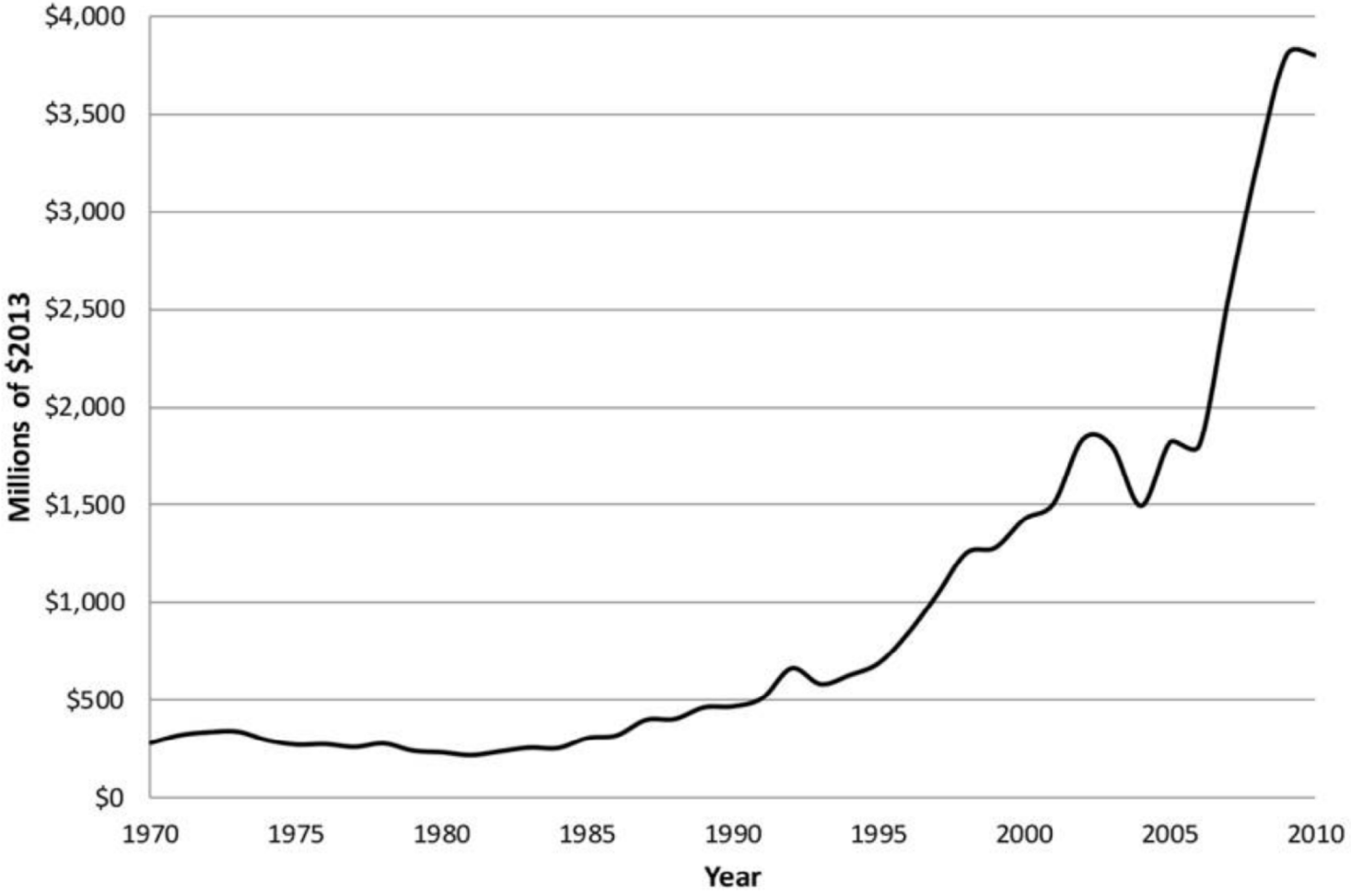


FIG. 1.—Border Patrol budget in millions of 2013 dollars

Source: Massey, Durand, Pren 2016, p.1567.

Log of Border Patrol budget

- Border Patrol budget has increased exponentially after 1986
  - It is characterized by nonlinearity and a highly skewed distribution
  - It would generate problems of heteroscedasticity: non-explained portion of the model (residuals) would not have a random, homogenous distribution
- Use the natural log of Border Patrol budget
  - Linear trend across time
  - Normalizes the distribution
  - Improves the fit in six of eight models

Reverse causality

(Angelucci 2012, Massey, Durand, Pren 2016)

- Using Border Patrol budget presents a potential issue of endogeneity bias (reverse causality)
  - Border enforcement and undocumented migration may simultaneously be caused by a common underlying factor
  - Volume of undocumented migration might influence the intensity of border enforcement

Instrumental variable

(Angelucci 2012, Massey, Durand, Pren 2016)

- Drug Enforcement Administration (DEA) budget: instrument to predict Border Patrol budget

  - The DEA and Border Patrol budgets both rise over time in similar fashion, but for different reasons
    - Growth of the DEA is rooted in the politics of the war on crime and drugs
    - Growth of the Border Patrol's budget is grounded in manufactured hysteria over the "alien invasion" and the ensuing "war on immigrants"
  - Independence of the two "wars" is indicated by their separate legislative histories

Steps of estimation

- Regressed the log of the Border Patrol budget on the DEA budget

$$R^2 = 0.97$$

$$ln(\text{Border Patrol budget}) = 5.435 + 0.001037*(\text{DEA budget})$$

- This equation was used to generate an instrumental version of the logged Border Patrol budget variable
  - This predicted value of Border Patrol budget was employed in all analyses to estimate the causal effect of U.S. border enforcement on migratory outcomes

Series of migratory outcomes

(Massey, Durand, Pren 2016)

- Whether undocumented migrants crossed at a traditional location
- Whether crossed the border with a coyote
- Cost of crossing the border with a coyote
- Whether migrants were apprehended
- Probability of ultimately achieving a successful entry
- Risk of death during crossing
- Likelihood of returning home once entry has been achieved

TABLE 2
EQUATIONS ESTIMATED TO PREDICT BORDER-CROSSING OUTCOMES

	Traditional Crossing		Used a Coyote		Crossing Cost ($[2013])		Apprehended	
	β (1)	SE (2)	β (3)	SE (4)	β (5)	SE (6)	β (7)	SE (8)
U.S. context:								
Log of Border Patrol instrument	−.59***	.12	1.10***	.17	731.54***	53.03	.34**	.15
Rate of employment growth	.05**	.02	−.01	.02	.74	8.10	.05**	.02
Residence/work visas (000)	.00***	.00	.00*	.00	−.16**	.07	.00*	.00
U.S. minimum daily wage	−.02**	.01	.02**	.01	12.41***	3.38	.00	.01
Mexican context:								
Crude birthrate	.04**	.01	.02	.02	4.20	5.72	−.03*	.02
Rate of GDP growth	−.01*	.01	.01	.01	−5.64+	3.44	−.01	.01
Homicide rate	.05***	.01	.00	.01	−37.84***	4.93	−.02	.01
Mexican minimum daily wage	.01	.01	−.02	.02	3.16	5.85	.04**	.02
Demographic background:								
Age	.00	.01	.00	.02	−18.26**	6.31	−.01	.02
Age^2	.00*	.00	.00**	.00	.00	.08	.00	.00
Female	.32**	.15	.07	.17	−28.28	60.53	−.52**	.18
Married	−.05	.06	.08	.07	14.23	26.84	.00	.07
No. of minors in household	−.01	.01	.03**	.01	9.57*	5.53	.03*	.02
Human capital:								
Labor force experience	.02***	.01	.03***	.01	11.21***	2.33	−.02**	.01
Education	.02**	.01	−.01	.01	−8.32**	3.17	−.03***	.01
Cumulative U.S. experience	.00*	.00	.00***	.00	−.08	.30	.00	.00
No. of previous U.S. trips	−.01+	.01	−.06***	.01	−9.72**	3.43	−.04***	.01
Unskilled occupation	−.14**	.05	−.11*	.06	−24.16	22.58	.06	.06
Skilled occupation	.13	.10	.01	.13	87.04**	42.70	−.07	.12

Source: Massey, Durand, Pren 2016, p.1574–1575.

TABLE 2
EQUATIONS ESTIMATED TO PREDICT BORDER-CROSSING OUTCOMES

	Traditional Crossing		Used a Coyote		Crossing Cost ($[2013])		Apprehended	
	β (1)	SE (2)	β (3)	SE (4)	β (5)	SE (6)	β (7)	SE (8)
Social capital:								
Parent a U.S. migrant	−.02	.05	−.03	.06	14.15	22.44	.06	.06
No. of U.S. migrant siblings	.10***	.01	.04**	.02	−3.61	6.09	.02	.02
Spouse a U.S. migrant	.14*	.08	−.04	.10	18.27	35.34	−.19	.10
No. of U.S. migrant children	.13***	.03	.11**	.04	31.33**	13.13	.05	.04
No. of U.S.-born children	.06	.09	−.15	.10	−33.16	36.84	.16	.10
Proportion U.S. migrants in community	.02***	.00	.01***	.00	−3.47***	.87	.00	.00
Physical capital:								
Land	−.09	.06	−.25***	.08	−44.51	28.67	−.07	.08
Home	−.05	.05	−.14**	.06	−33.45	21.48	−.10+	.06
Business	−.18**	.07	−.12	.09	−55.32*	33.33	.20**	.09
Region of origin:								
Historical	−.36***	.06	−.10	.08	−110.72***	27.98	−.34***	.08
Community size:								
Small city (10,000–99,999)	−.73***	.09	.56***	.10	276.23***	37.89	.08	.11
Town (2,501–9,999)	−.59***	.09	.73***	.10	170.38***	37.86	.10	.11
Rural village (≤2500)	−.95***	.10	.84***	.11	301.30***	40.30	−.04	.11
Place of crossing:								
Sonora to Arizona	. . .		. . .		165.78***	29.95	−.11	.08
Southern Rio Grande to Texas	. . .		. . .		−59.99**	24.56	.13*	.07
Crossing context:								
Used coyote during crossing	. . .		. . .		. . .		.05	.07
Cost of coyote (hundreds of $[2013])	. . .		. . .		. . .		−.01**	.00
Intercept	2.86**	1.42	−7.30***	1.88	−3,511.00***	631.96	−1.20	1.74
Likelihood ratio	991.62***		751.15***				194.39***	
Log likelihood					−65,796.00			
Wald	872.61***		646.98***				185.22***	
Sigma					810.76***	6.37		
No. of trips	11,558		10,737		8,106		8,097	

+$P < .10$.
* $P < .05$.
** $P < .01$.
*** $P < .001$.

Source: Massey, Durand, Pren 2016, p.1574–1575.

Traditional crossing

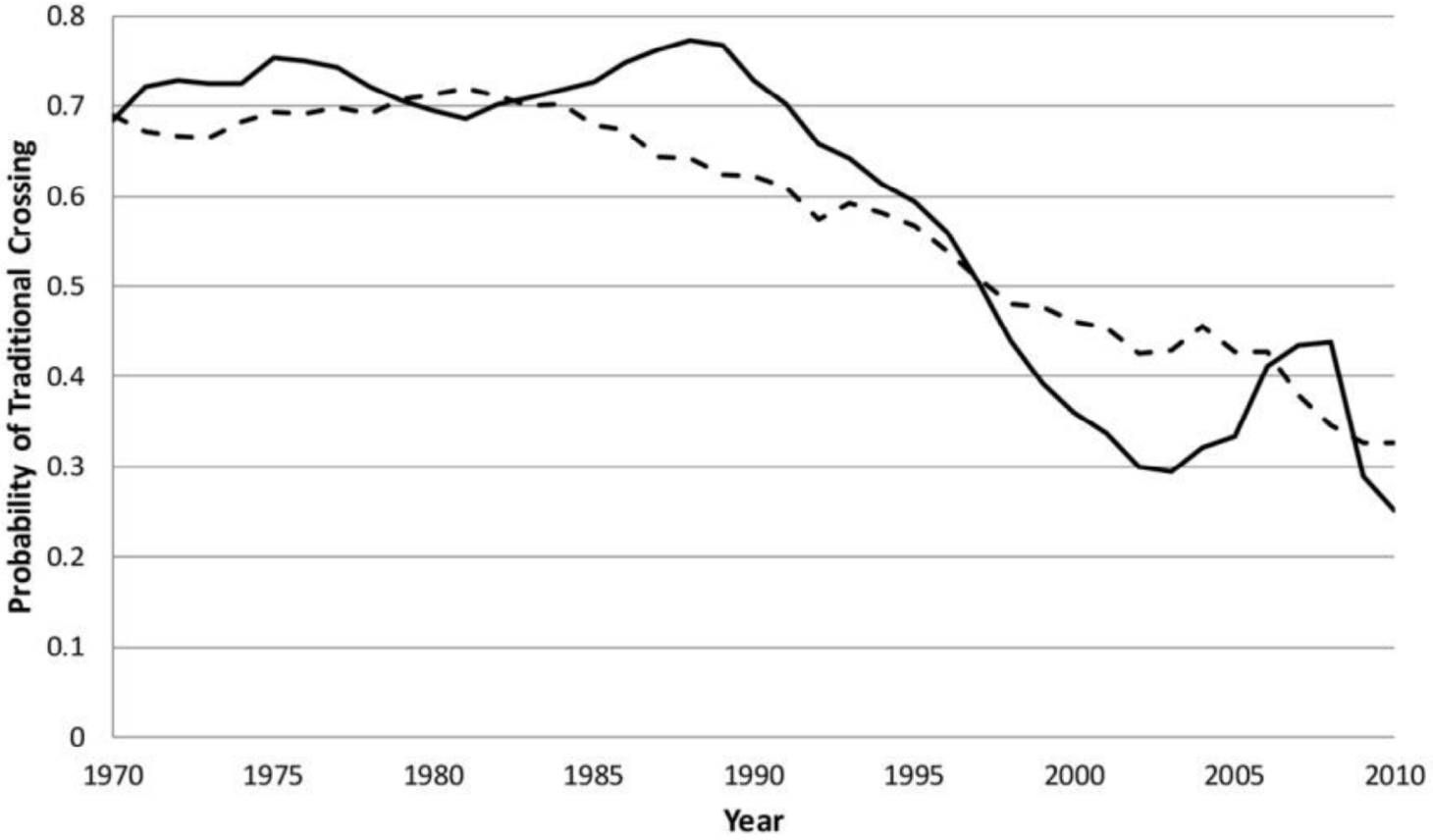


FIG. 2.—Observed probability (*solid line*) of crossing at a traditional location and probability predicted (*dashed line*) by Border Patrol budget.

Source: Massey, Durand, Pren 2016, p.1572.

Used a coyote

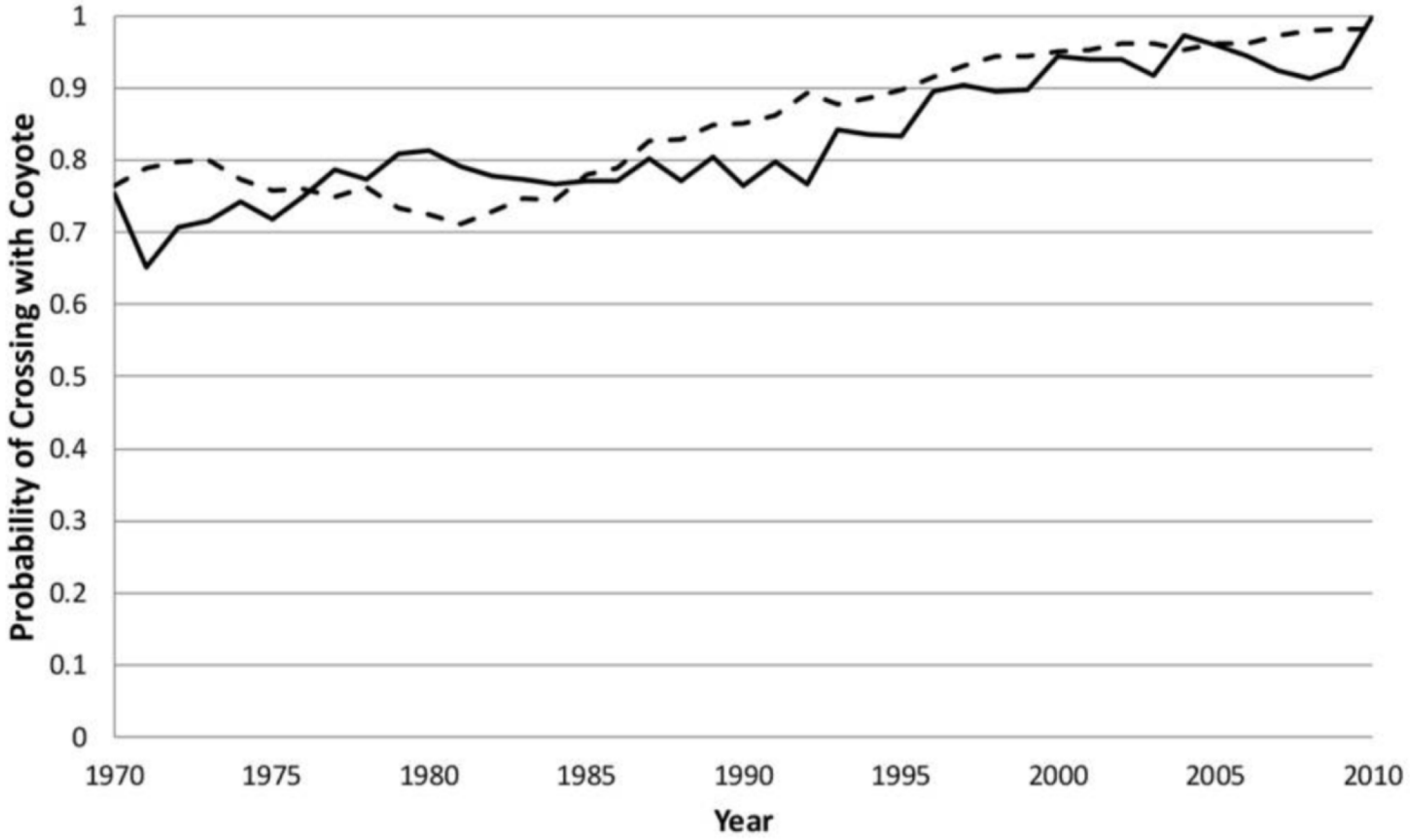


FIG. 3.—Observed probability (*solid line*) of crossing at with a coyote and probability predicted (*dashed line*) by Border Patrol budget.

Source: Massey, Durand, Pren 2016, p.1576.

Crossing cost

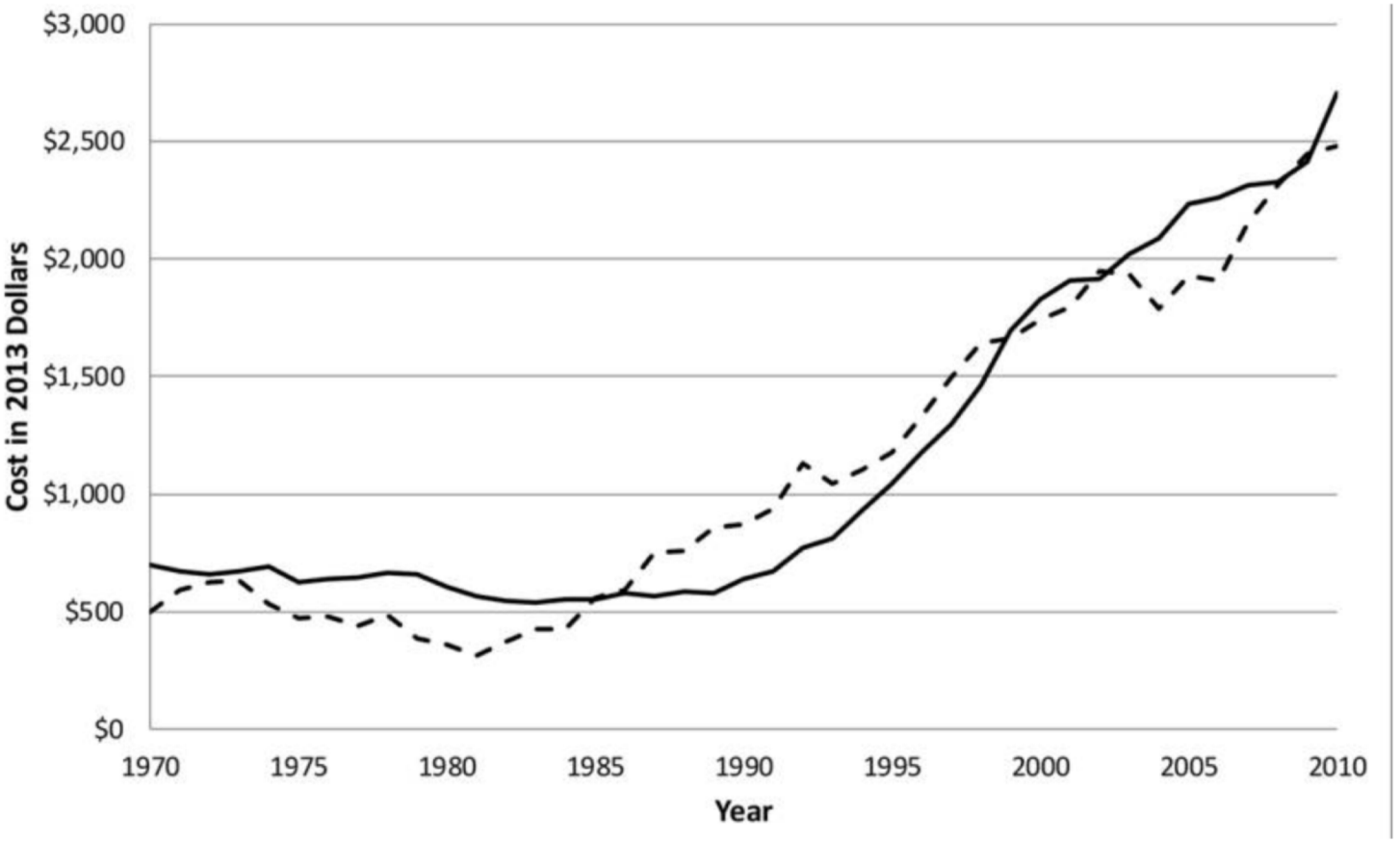


FIG. 4.—Observed trends (*solid line*) in coyote cost and cost predicted (*dashed line*) from Border Patrol budget and place of crossing.

Source: Massey, Durand, Pren 2016, p.1577.

Apprehended and eventual entry

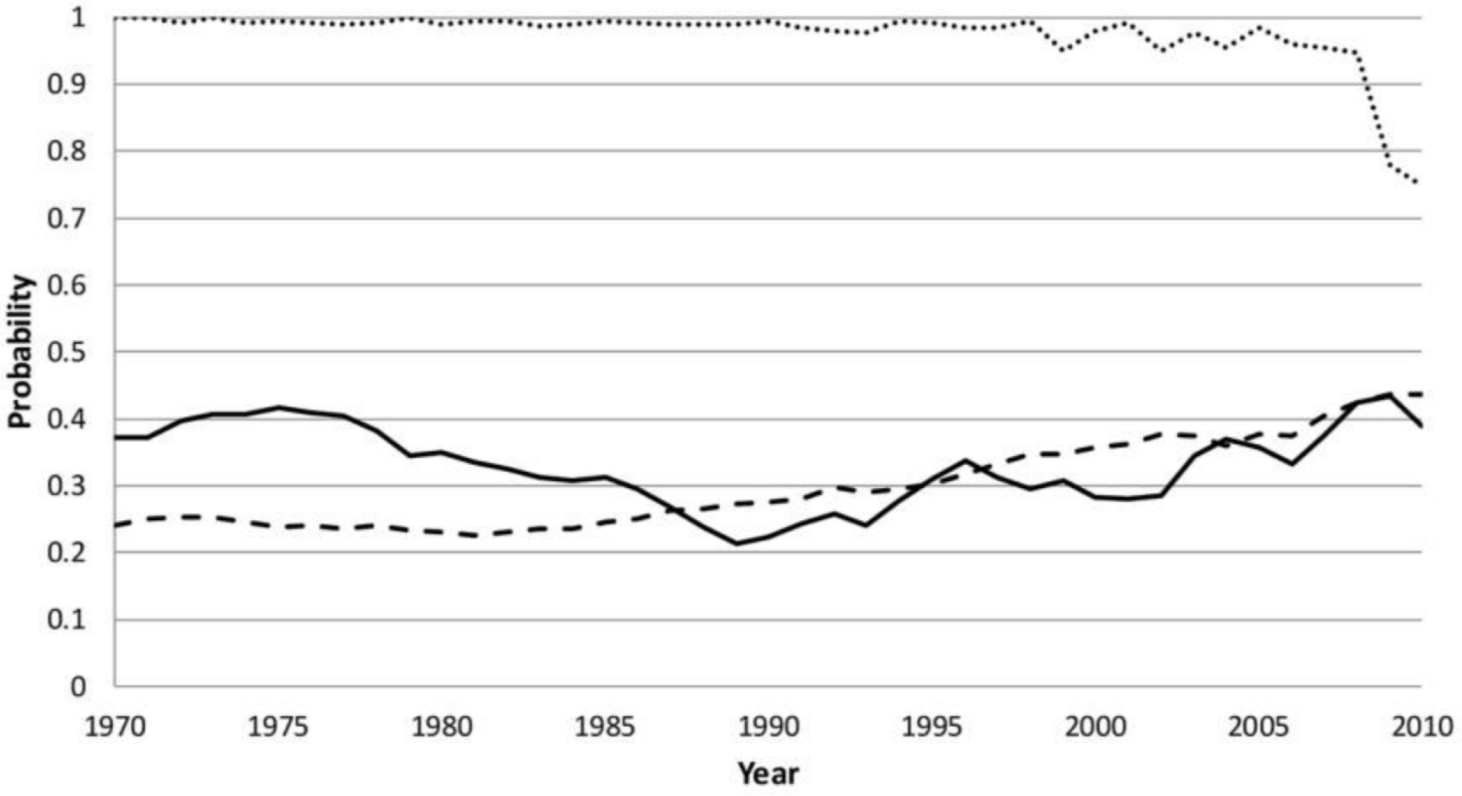


FIG. 5.—Observed probabilities of apprehension (*solid line*) on first attempt and eventual entry (*dotted line*) and apprehension probability predicted (*dashed line*) from trend in Border Patrol budget.

Source: Massey, Durand, Pren 2016, p.1578.

Number of deaths

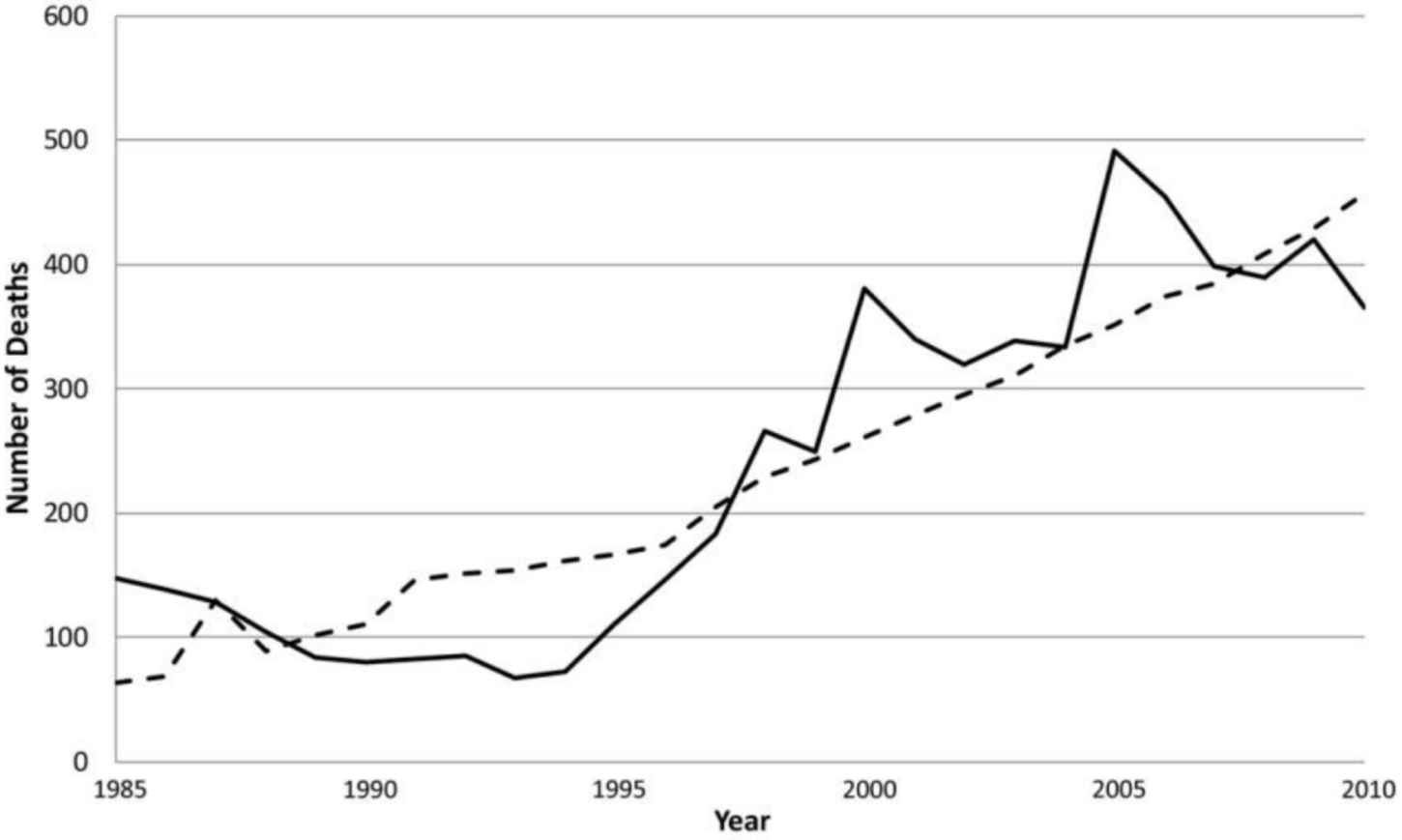


FIG. 6.—Observed deaths (*solid line*) at the border and deaths predicted (*dashed line*) by trend in the Border Patrol budget.

Source: Massey, Durand, Pren 2016, p.1580.

First undocumented migration

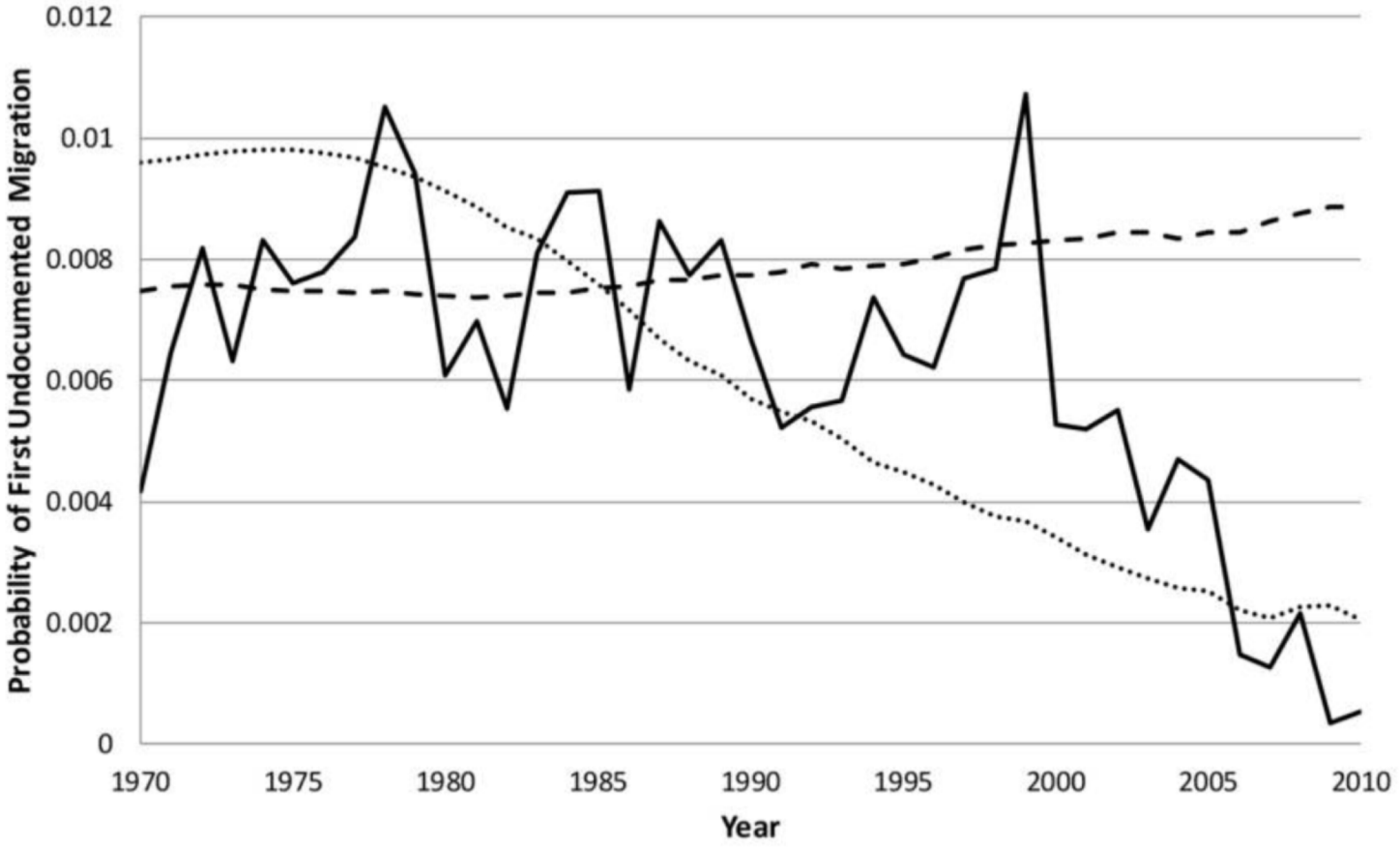


FIG. 7.—Observed probability (*solid line*) of first undocumented migration and probabilities predicted from trends in Border Patrol budget (*dashed line*) and average age (*dotted line*).

Source: Massey, Durand, Pren 2016, p.1582.

TABLE 3

EQUATIONS ESTIMATED TO PREDICT DEPARTURE AND RETURN ON FIRST AND LATER UNDOCUMENTED TRIPS TO THE UNITED STATES

	Depart on First Trip		Return from First Trip		Depart on Later Trip		Return from Later Trip	
	β (1)	SE (2)	β (3)	SE (4)	β (5)	SE (6)	β (7)	SE (8)
U.S. context:								
Log of Border Patrol instrument	.07	.08	−.53**	.18	−1.56***	.14	−.26*	.14
Rate of employment growth	.04**	.01	−.06**	.03	−.02	.02	−.06**	.02
Residence/work visas (000)	.00**	.00	.00	.00	−.00***	.00	−.00***	.00
U.S. minimum daily wage	.01**	.01	.02**	.01	.03***	.01	.02**	.01
Mexican context:								
Crude birthrate	.01	.01	−.01	.02	−.05***	.01	−.02	.02
Rate of GDP growth	.02***	.01	.01	.01	−.01	.01	.01	.01
Homicide rate	−.01	.01	.05**	.02	.02*	.01	.01	.01
Mexican minimum daily wage	−.04***	.01	−.05**	.02	.02***	.01	−.03*	.02
Demographic background:								
Age	.19***	.01	.08***	.02	.07***	.01	.08***	.02
Age^2	.00***	.00	.00***	.00	.00***	.00	.00***	.00
Female	−.84***	.07	−.23	.15	−.38**	.13	−.52**	.18
Married	−.19***	.04	.53***	.08	.15**	.05	.36***	.08
No. of minors in household	−.04***	.01	−.03	.02	.04***	.01	−.01	.01
Human capital:								
Labor force experience	.00	.00	−.01	.01	−.01**	.00	.02**	.01
Education	−.01*	.00	−.03**	.01	−.04***	.01	−.03***	.01
Cumulative U.S. experience	. . .		. . .		−.02***	.00	−.01***	.00
No. of previous U.S. trips	. . .		. . .		.17***	.01	−.12***	.01
Unskilled occupation	.05	.03	−.21**	.07	−.21***	.04	.27***	.05
Skilled occupation	−.39***	.06	−.55**	.22	−.80***	.16	−.34	.21

Source: Massey, Durand, Pren 2016, p.1584–1585.

TABLE 3

EQUATIONS ESTIMATED TO PREDICT DEPARTURE AND RETURN ON FIRST AND LATER UNDOCUMENTED TRIPS TO THE UNITED STATES

	Depart on First Trip		Return from First Trip		Depart on Later Trip		Return from Later Trip	
	β (1)	SE (2)	β (3)	SE (4)	β (5)	SE (6)	β (7)	SE (8)
Social capital:								
Parent a U.S. migrant	.37***	.05	−.16*	.09	.00	.04	−.23***	.06
No. of U.S. migrant siblings	.04***	.01	−.08**	.03	−.02	.01	−.05**	.02
Spouse a U.S. migrant	−.40**	.11	−1.11***	.15	−.86***	.07	−.93***	.12
No. of U.S. migrant children	.18***	.04	−.05	.06	−.23***	.02	.00	.03
No. of U.S.-born children	−2.05***	.27	. . .		−.44***	.06	−.48***	.13
Proportion U.S. migrants in community	.02***	.00	.00	.00	.01***	.00	−.01**	.00
Physical capital:								
Land	−.15**	.06	−.20*	.11	−.07	.06	−.08	.07
Home	−.32***	.04	.20**	.08	−.09**	.04	−.10*	.06
Business	−.42***	.06	.18	.11	.10	.07	.08	.09
Region of origin:								
Historical	.33***	.04	.11	.08	.37***	.07	−.17**	.08
Community size:								
Small city (10,000–99,999)	.58***	.05	.22**	.11	.62***	.09	.02	.12
Town (2,501–9,999)	.50***	.05	.01	.10	.60***	.09	.10	.12
Rural village (≤2500)	.70***	.06	.13	.11	.59***	.10	−.15	.13
Intercept	−8.12***	.96	.15	2.10	6.61***	1.46	.09	1.67
Likelihood ratio	5,037.28***		389.75***		6,996.45***		2,197.97***	
Wald	3,361.14***		344.37***		3,649.39***		1,286.25***	
Total no. of person-years	641,587		5,159		43,103		12,402	

$^{+}P < .10$.

* $P < .05$.

** $P < .01$.

*** $P < .001$.

Source: Massey, Durand, Pren 2016, p.1584–1585.

Return after undocumented trip

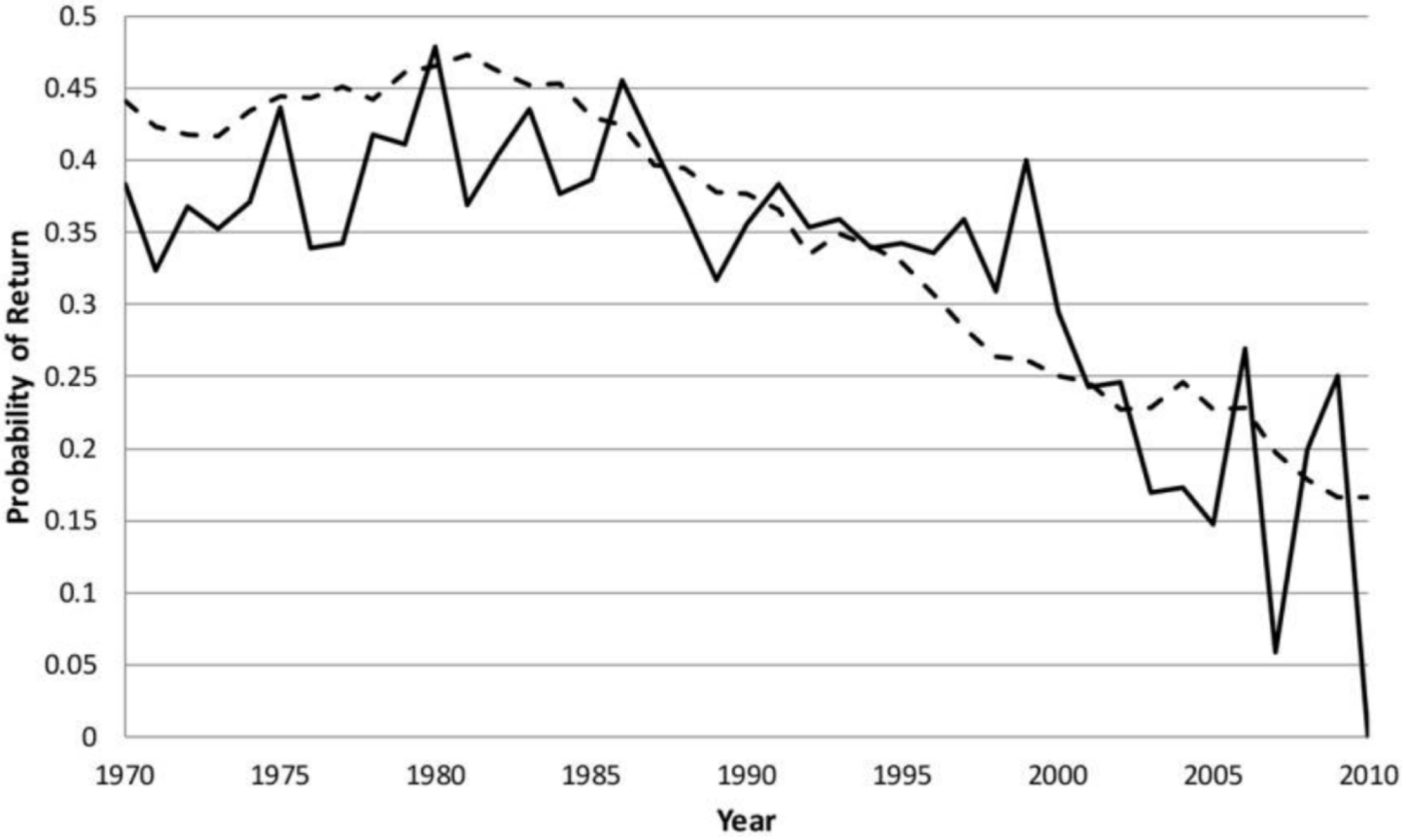


FIG. 8.—Observed probability (*solid line*) of return within 12 months of first undocumented trip and probability predicted (*dashed line*) from Border Patrol budget.

Source: Massey, Durand, Pren 2016, p.1587.

Undocumented migrants

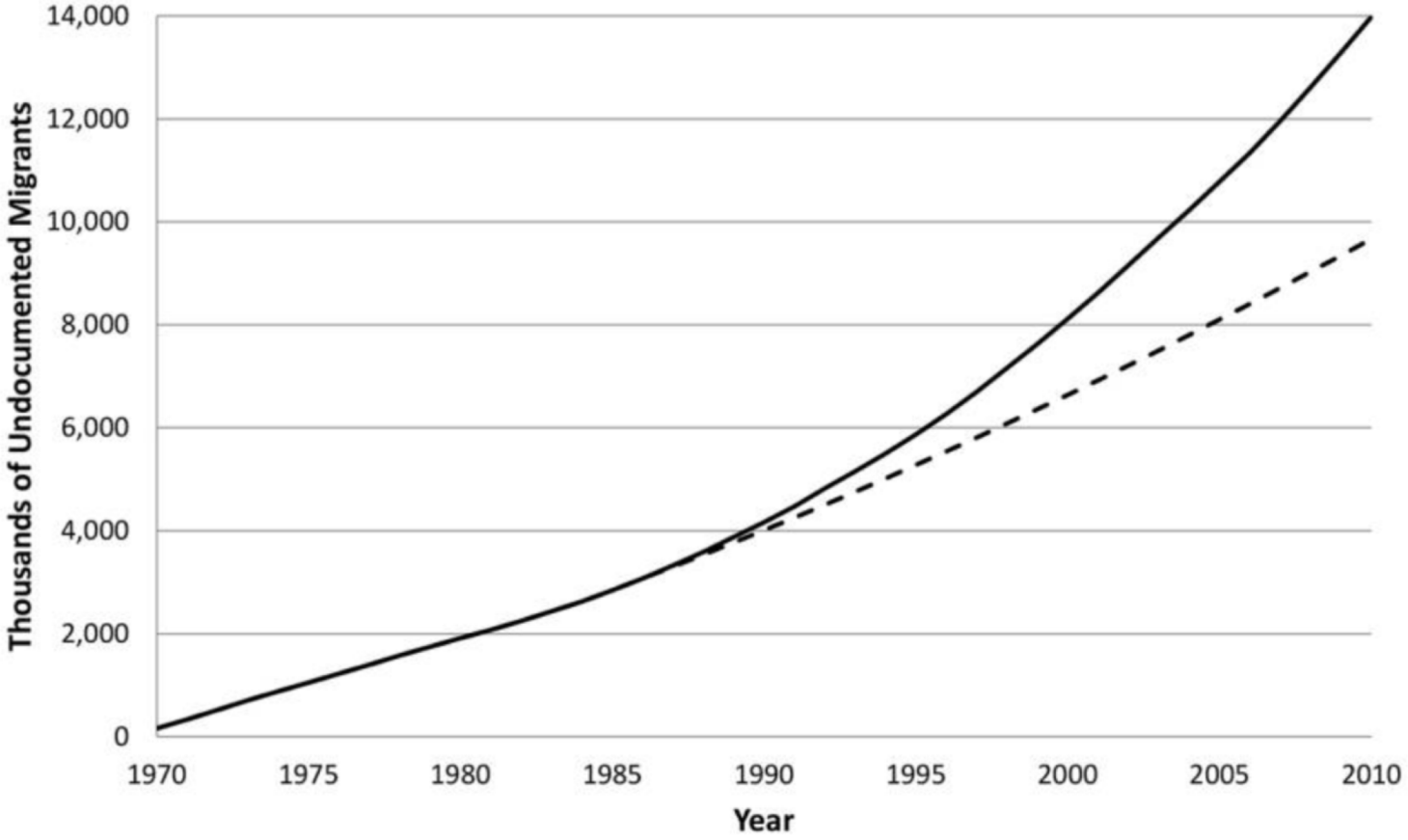
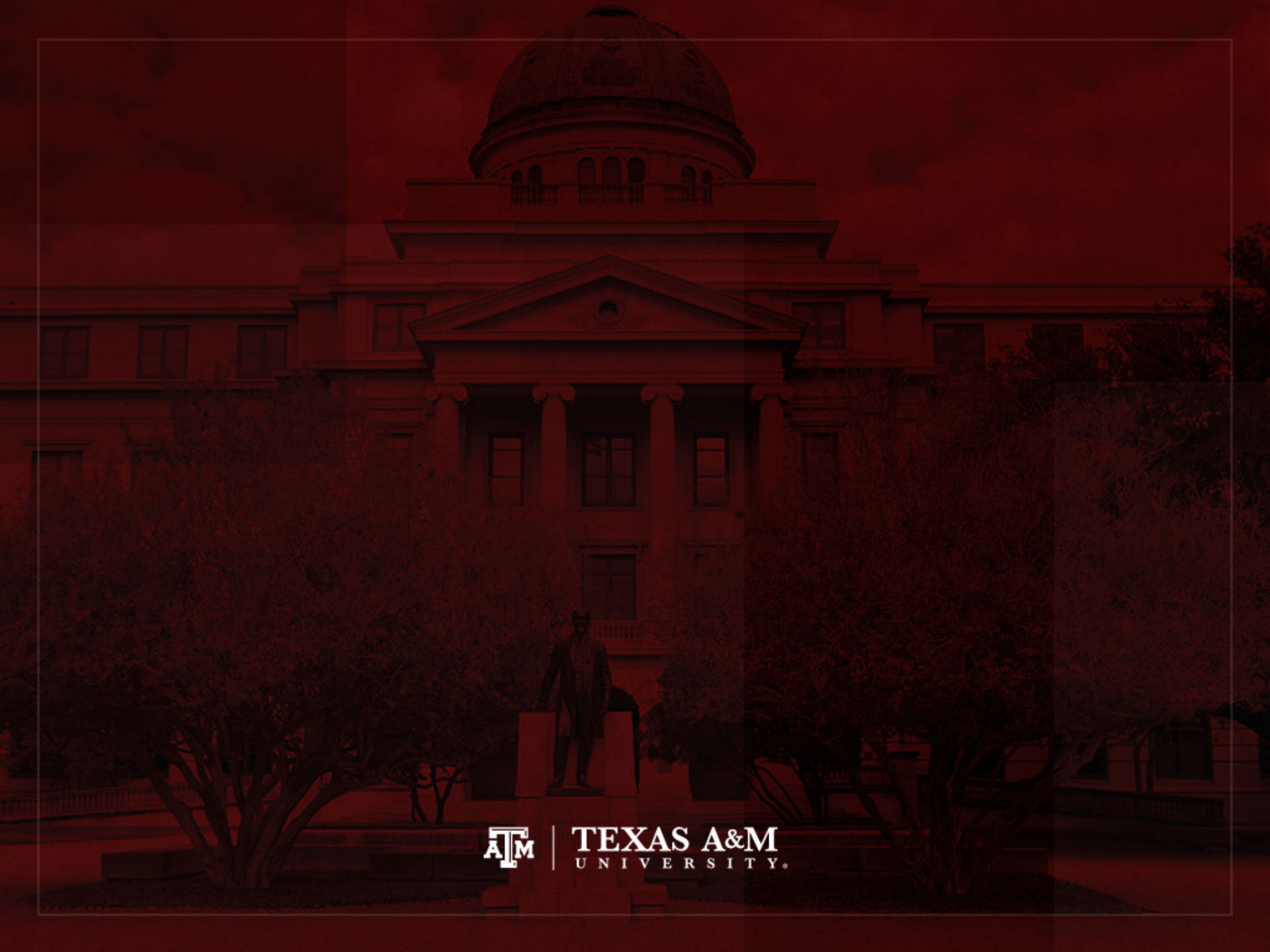


FIG. 9.—Simulated size of undocumented population under two scenarios: observed Border Patrol budget (*solid line*) and budget fixed at 1986 level (*dashed line*).

Source: Massey, Durand, Pren 2016, p.1593.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Policies should consider attitudes

- Successful immigration policies need to address political issues and public attitudes/perceptions
  - Not only humanitarian and economic interests
- Full consideration of this complex issue requires
  - Understanding of changes in immigration landscape over time
  - Comprehensive immigration reform

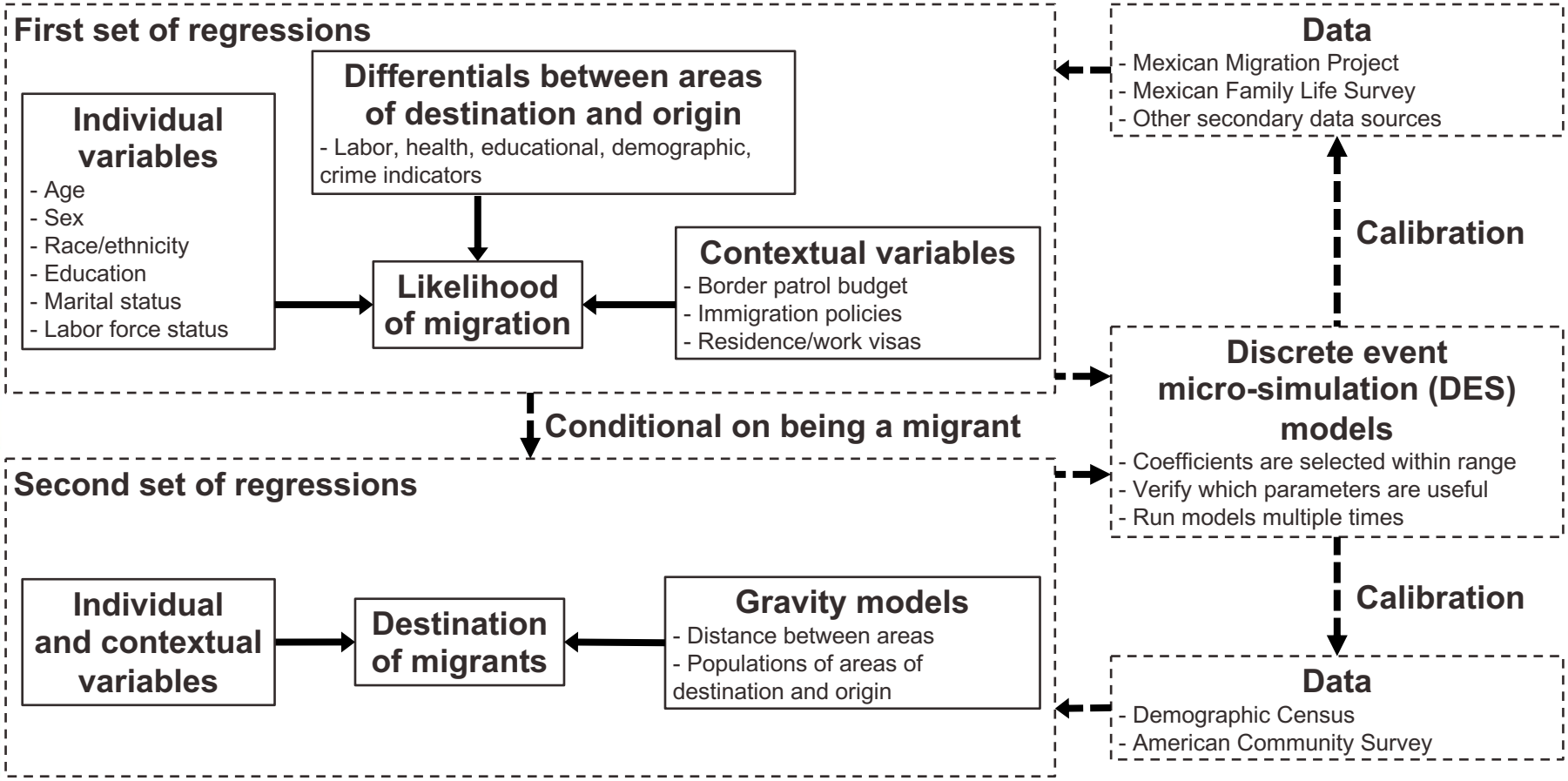
Polarized policy debate

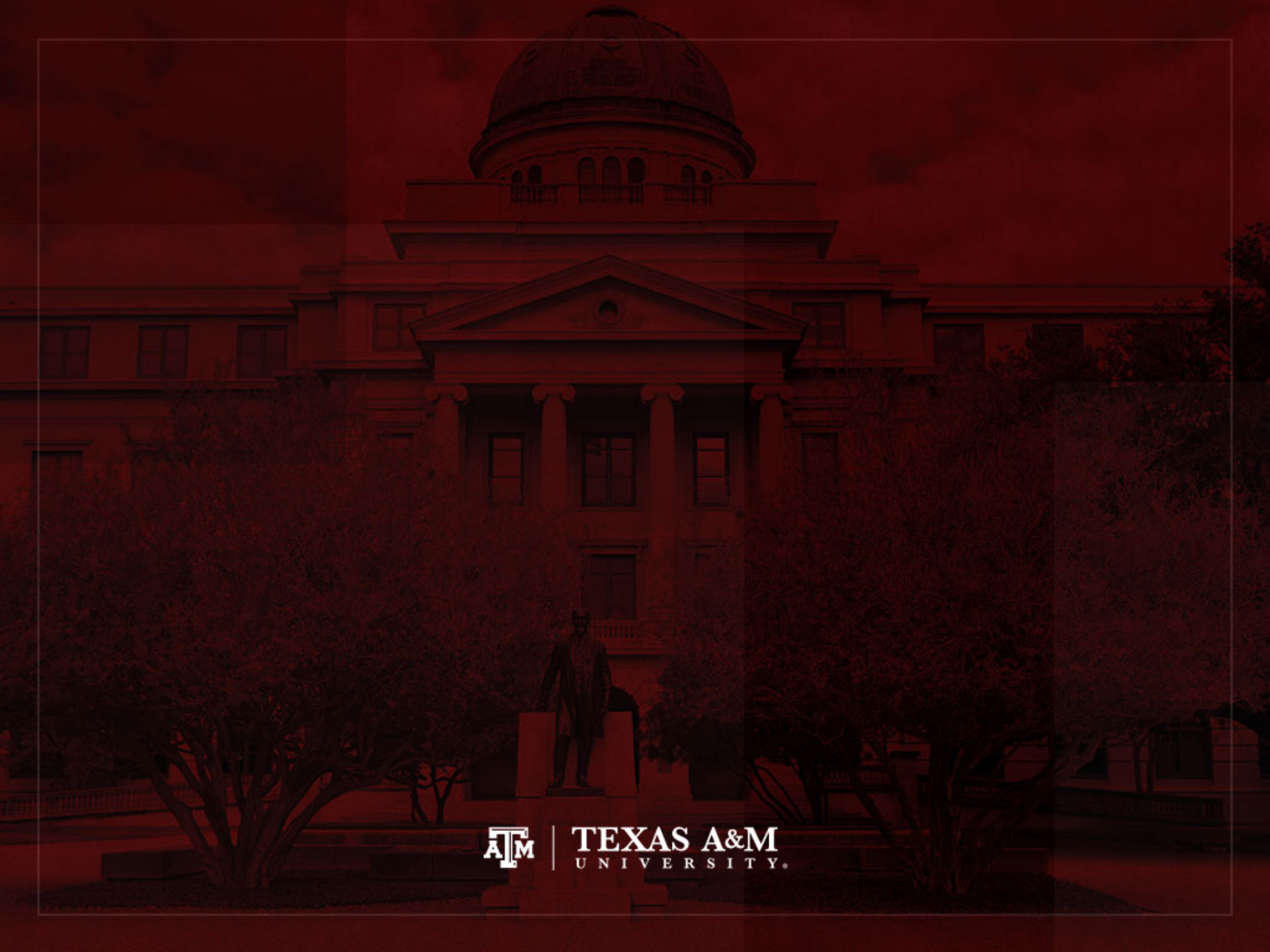
- Present discussions focus on **unauthorized immigrants** and range from deporting all such persons and building a wall along the southern border of the United States to granting full amnesty to those without criminal records
- Policy proposals regarding **legal immigration** include opening doors for all visa applicants, implementing a labor market driven points-based system as in Canada or, alternatively, implementing more restrictive country-based policies
- Although a polarized immigration debate makes for interesting political debates, sustainable policy solutions must address **comprehensive impacts of immigration**, taking diverse societal priorities and needs into account

Policy scenarios

- Develop **policy simulations** to inform policymakers on the impacts of various incremental immigration policy options, as well as comprehensive immigration reform
  - **Review of immigration research** to pinpoint which factors influence immigration, potential outcomes of specific policies, and which policy issues should be included in the scenarios
  - **Craft a conceptual model** to illustrate the causal links between policies and outcomes
    - How various factors affect immigration flow and, in turn, how immigration stock and flow can affect a range of different sectors (e.g., border security, education, health, employment, or labor)
  - Provide a set of policy simulations (**agent-based models**)
    - Varying immigration policy options to model how changes in one policy area could reverberate in distinct ways across multiple sectors: age distribution of the U.S. population, education systems, health services, labor markets, inequality, border security, national security, and the criminal justice system

Model international migration to the U.S.

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Migrants from Honduras, hoping to reach the United States to seek asylum, run from tear gas released by US Customs and Border Protection near the fence between Mexico and the US in Tijuana.

Source: By Kim Kyung-Hoon/REUTERS; CNN, November 25, 2018 (https://www.cnn.com/2018/11/25/americas/gallery/migrant-border-1125/index.html).

Asylum procedures in the U.S.

- People who request protection at a U.S. entry point must be referred to an asylum officer for a screening interview
  - More than 75% of applicants pass this “credible-fear interview”
  - Migrant families are likely to be placed on buses to Texas, where they will remain in detention centers for mothers and children
  - Adult men are likely to be detained in any number of facilities across the country that hold undocumented immigrants

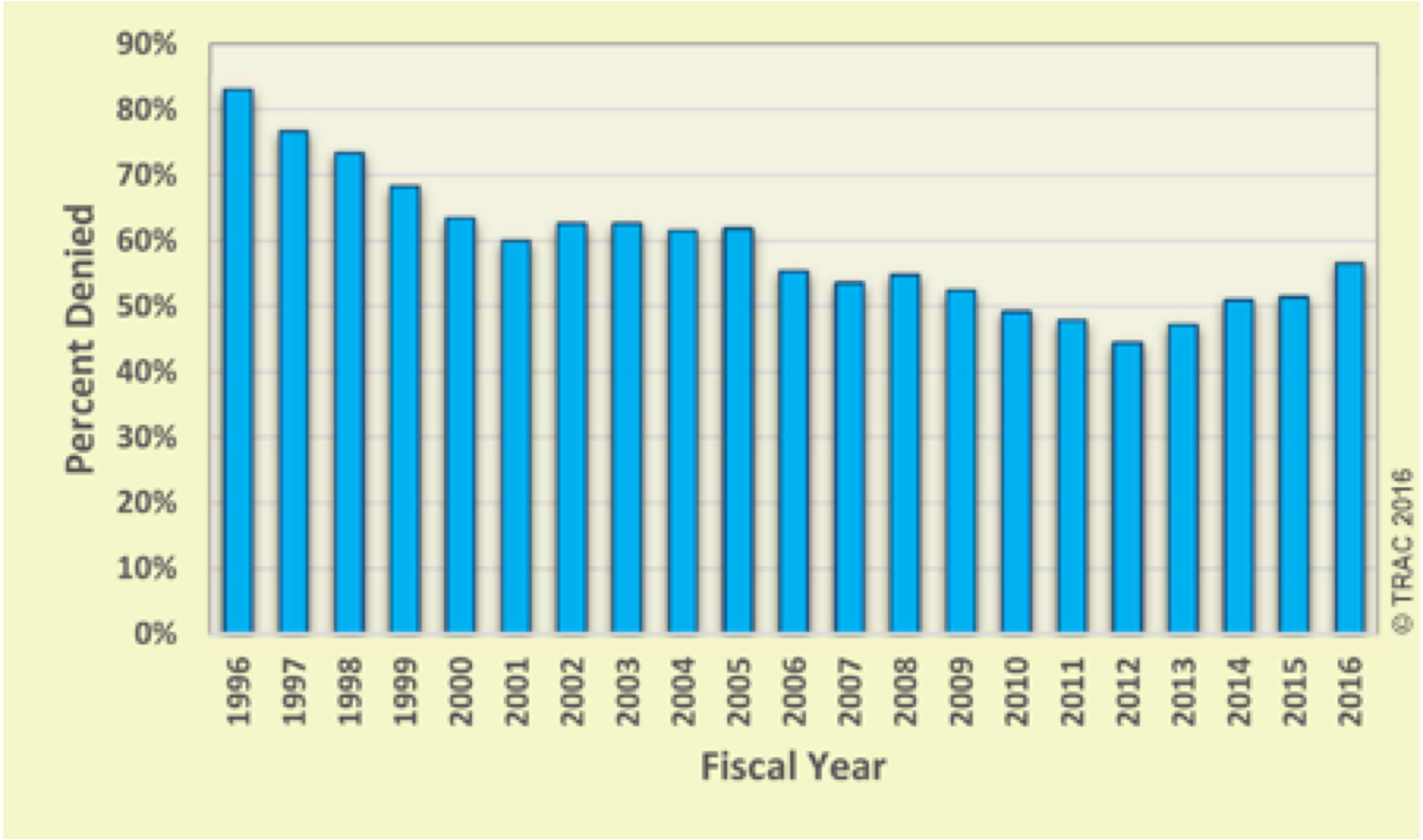
Source: The New York Times, April 29, 2018 (https://nyti.ms/2FvdiNW).

Immigration judge phase

- If applicant passes the interview, the person must then present his or her case before an immigration judge
  - This process can take several months or longer
  - Migrants often are allowed to travel to the interior of the country
  - They stay with relatives or friends while their cases run their course
  - They are typically fitted with ankle monitors
  - In recent months, migrant advocates say, the federal administration has kept many migrants seeking asylum in detention

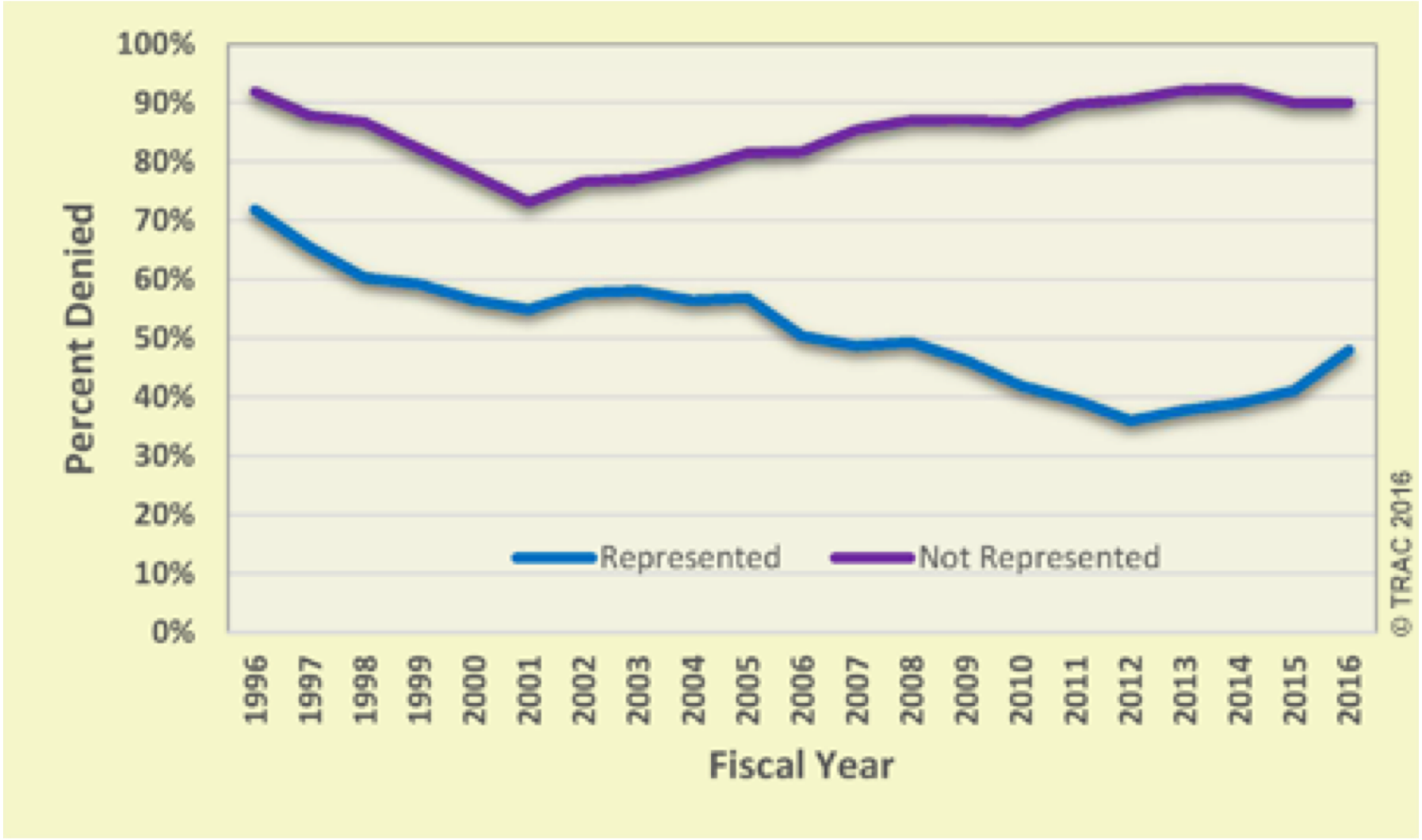
Source: The New York Times, April 29, 2018 (https://nyti.ms/2FvdiNW).

Asylum denial rates in the U.S.



Source: TRAC Immigration (http://trac.syr.edu/immigration/reports/448/).

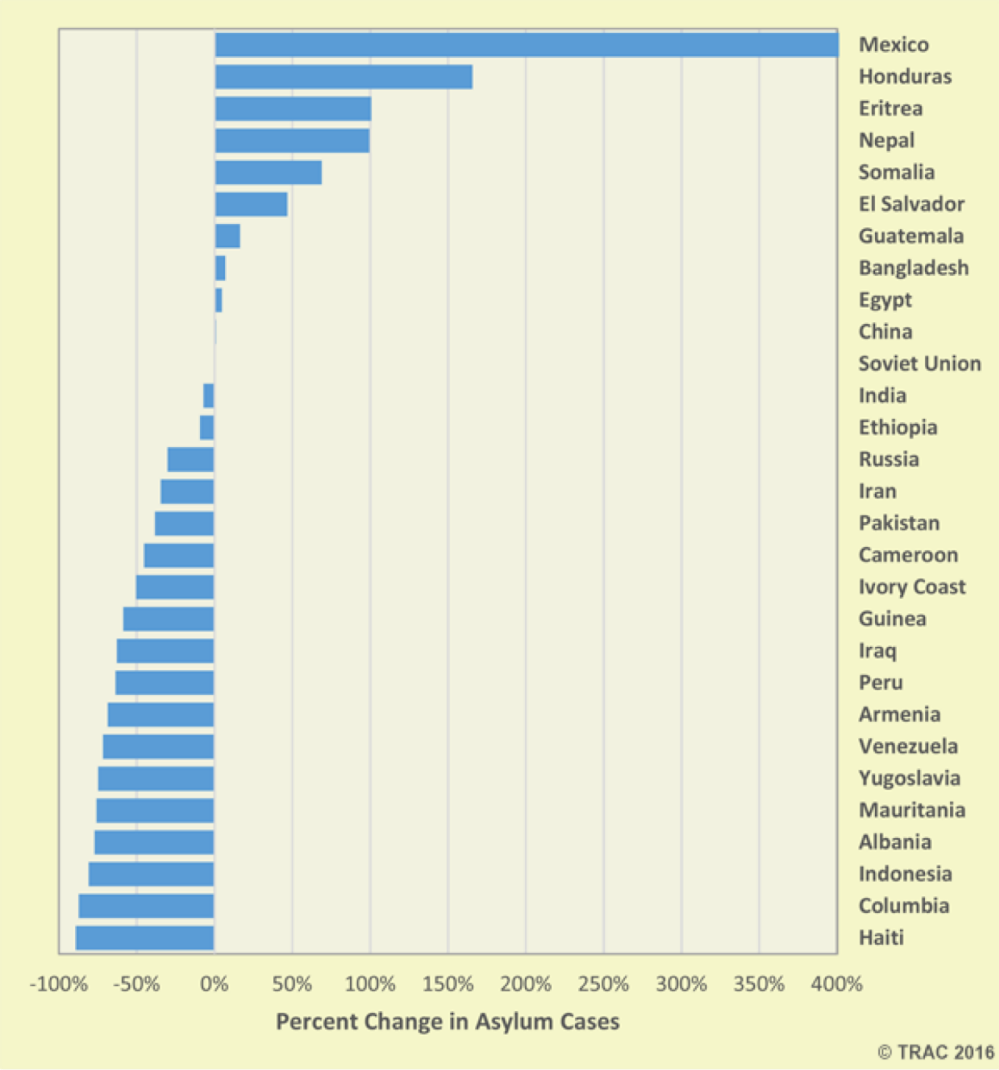
Asylum denial rates by representation



- Having an attorney continued to be almost a necessity for winning asylum in Immigration Court

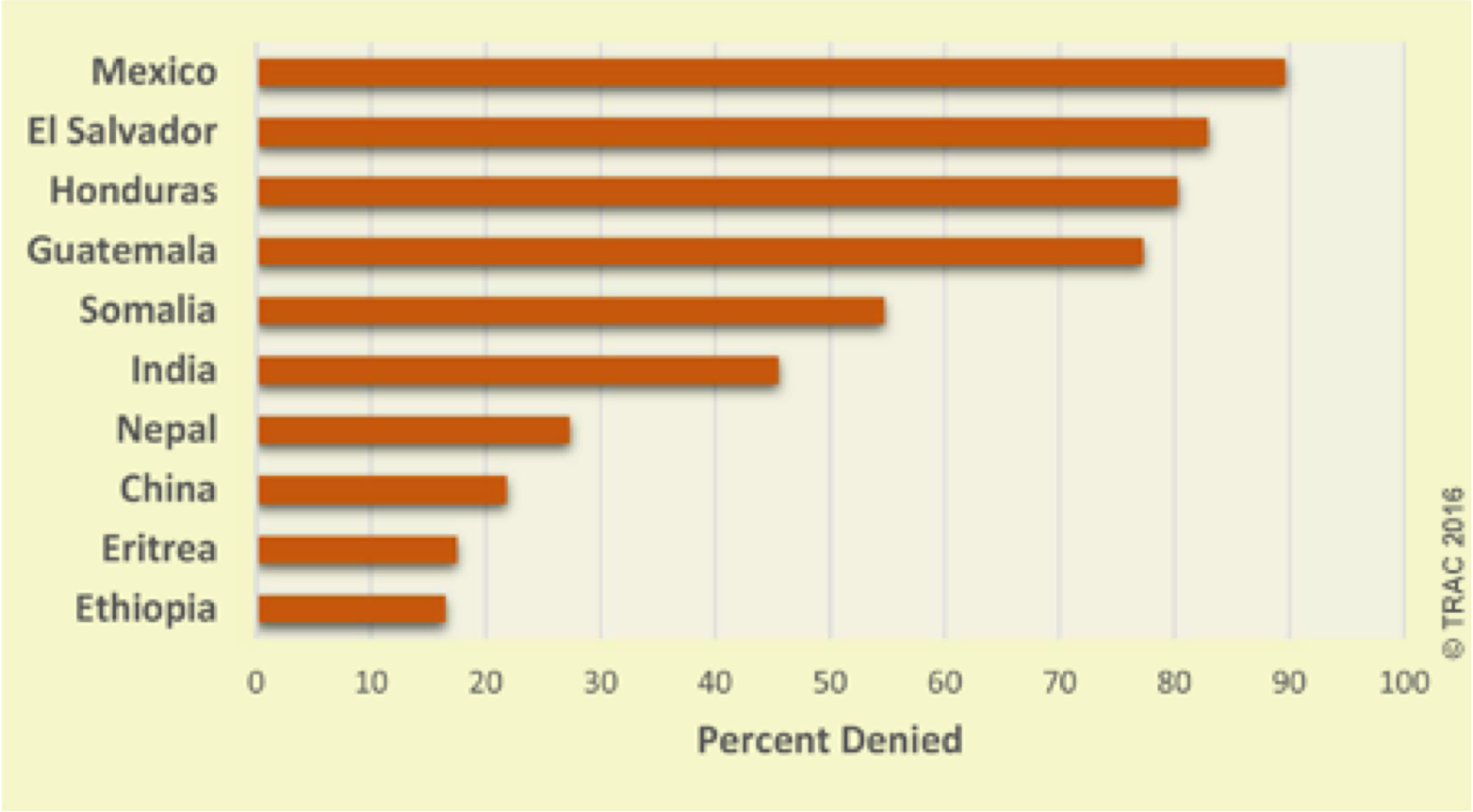
Source: TRAC Immigration (http://trac.syr.edu/immigration/reports/448/).

Changes in asylum seekers (FY2005–FY2010) vs. (FY2011–FY2016)

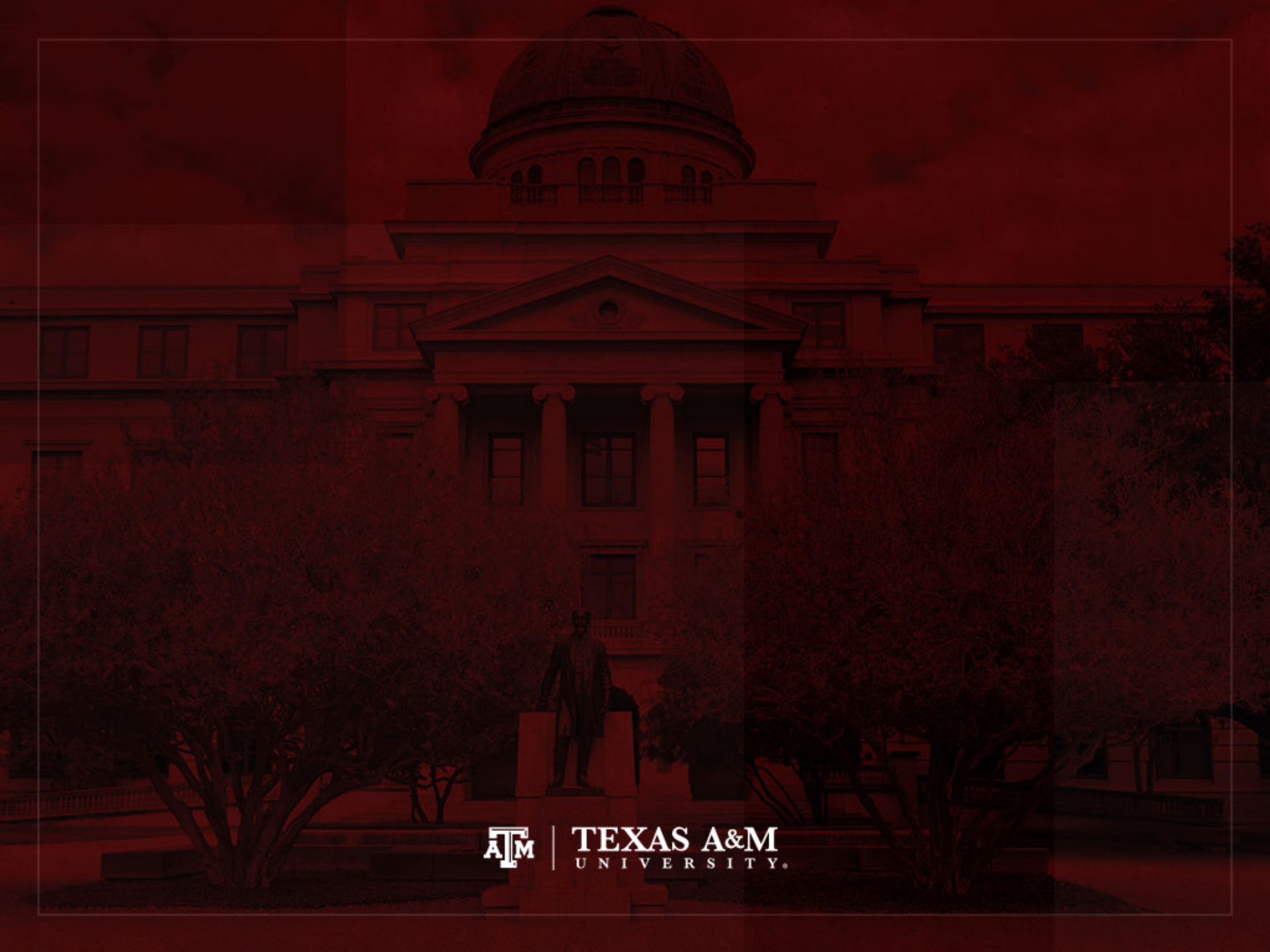


Source: TRAC Immigration (http://trac.syr.edu/immigration/reports/448/).

Asylum denial rates for top ten nationalities, 2011–2016



Source: TRAC Immigration (http://trac.syr.edu/immigration/reports/448/).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Syrian refugee crisis

- Since the Syrian civil war began in March 2011 (UNOCHA 2018)
  - Over 6.1 million people have been internally displaced
  - 5.6 million Syrians have fled the country, as of February 2018
- By March 2018, the United Nations High Commissioner for Refugees (UNHCR) estimates the number of refugees and asylum seekers to be almost (UNHCR 2018b)
  - 3.6 million in Turkey
  - 1 million in Lebanon
  - 700,000 in Jordan
  - 250,000 in Iraq
  - 130,000 in Egypt
  - 35,000 in other North African countries.
- Out of this total group of Syrian refugees, close to 1 million have requested asylum in different countries within the European Union (EUI 2016)

Current response to the crisis

- The response to the refugee crisis has focused largely on providing humanitarian assistance for refugees
  - International aid response has failed to keep up with the rising need of Syrian refugees (MSF 2013; OXFAM 2016b)

- The Syrian conflict has already lasted for more than seven years
  - There is no short-term solution in sight
  - A strategy that addresses the evolving long-term issues of refugees in their host countries is needed

Severity of refugee situation

- UNHCR indicates that the severity of the refugee situation is defined by (UNHCR 2004)
  - Displacement duration
  - Daily life conditions
  - Socioeconomic integration of refugees in the host country

- Therefore, it is imperative that host countries establish a long-term strategy that helps integrate refugees into their economies and societies

European response

- Some improvements have been made, but the Europe's admission of Syrian refugees remains low
- Greece and Bulgaria are the closest and most accessible to refugees
  - Allegations of forced removal and mistreatment
- UK response has been to contain the crisis in Syria and to make minimal efforts to increase admission
- Containment of crisis to Syrian region is unviable
  - Neighboring countries are overwhelmed

EU-Turkey agreement (March 18, 2016)

- New irregular migrants will be returned to Turkey
- For every Syrian returned to Turkey from Greece, another Syrian will be resettled from Turkey to EU
- Turkey will prevent new routes of irregular migration
- EU will increase resettlement of refugees residing in Turkey
- Accelerate visa liberalization for Turkish citizens to EU
- Financial support for Turkey's refugee population
- €3 billion in 2016 and another €3 billion by 2018
- Improve humanitarian conditions inside Syria

Criticism of EU-Turkey agreement

- Agreement violates long-standing international prohibitions on collective expulsion
- Leaders changed the discourse of large-scale mechanism to send back irregular migrants
- Current speech indicates the need to implement a process that respects individual asylum rights
- Governments hope that message about agreement will deter arrivals without having to test its legality

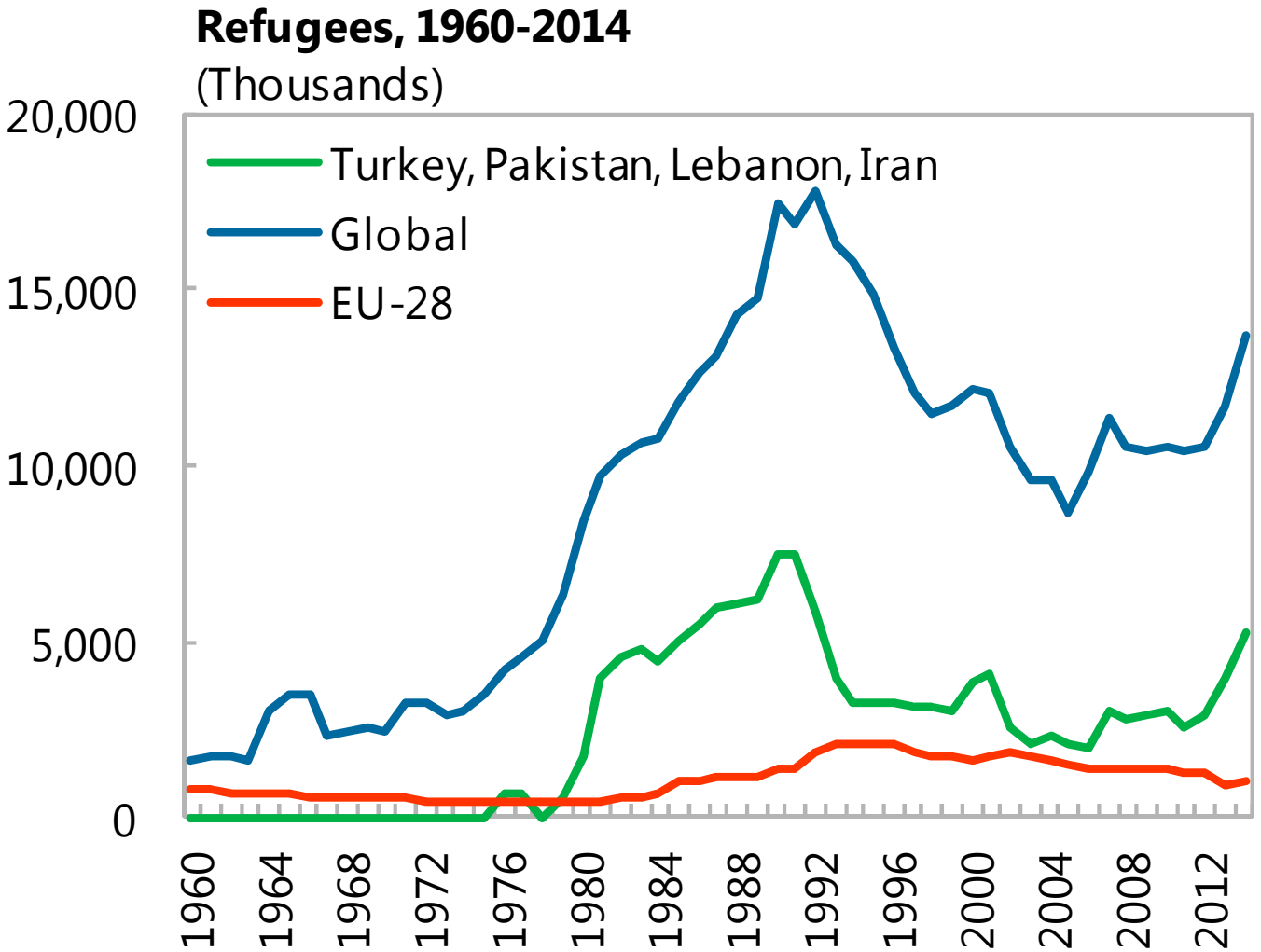
Data on refugees

- UNHCR refugee registration database and household surveys
- UNHCR MENA Region
- UNHCR Data for Jordan
- UNICEF Jordan
- World Bank MENA Region team
- Oxfam: livelihoods of Syrian refugees in Lebanon
- Norwegian Refugee Council and Harvard Law School
- Syrian Refugee Health Access Survey in Jordan, Lebanon
- IMF, The Refugee Surge in Europe: Economic Challenges
- REACH - Informing more Effective Humanitarian Action
- United Nations Data

Data on natives and others

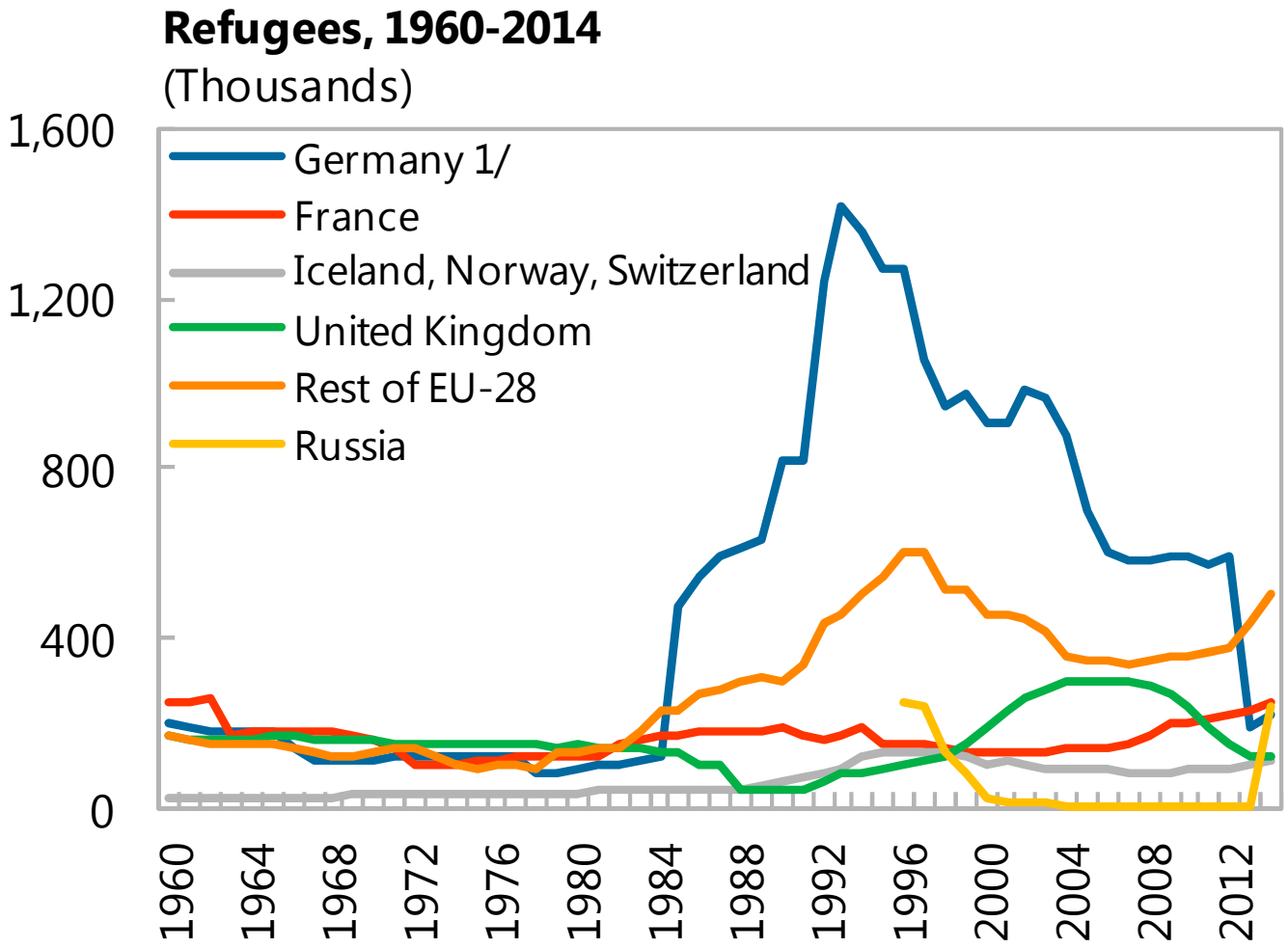
- Surveys from European Foundation (Eurofound)
  - 2004–2013 European Company Survey
  - 2003–2012 European Quality of Life Survey
  - 1990–2015 European Working Conditions Survey
- European Social Survey (since 2001, every 2 years)
- Eurostat of the European Commission
- 2015 Jordanian Population Census
- Migrant Integration Policy Index (MIPEX) Database
- OECD Migration Database
- World Bank Migration and remittances data
- Global Attitudes Surveys

Of about 14 million refugees worldwide, only 1 million live in the EU



Source: Aiyar et al. 2016.

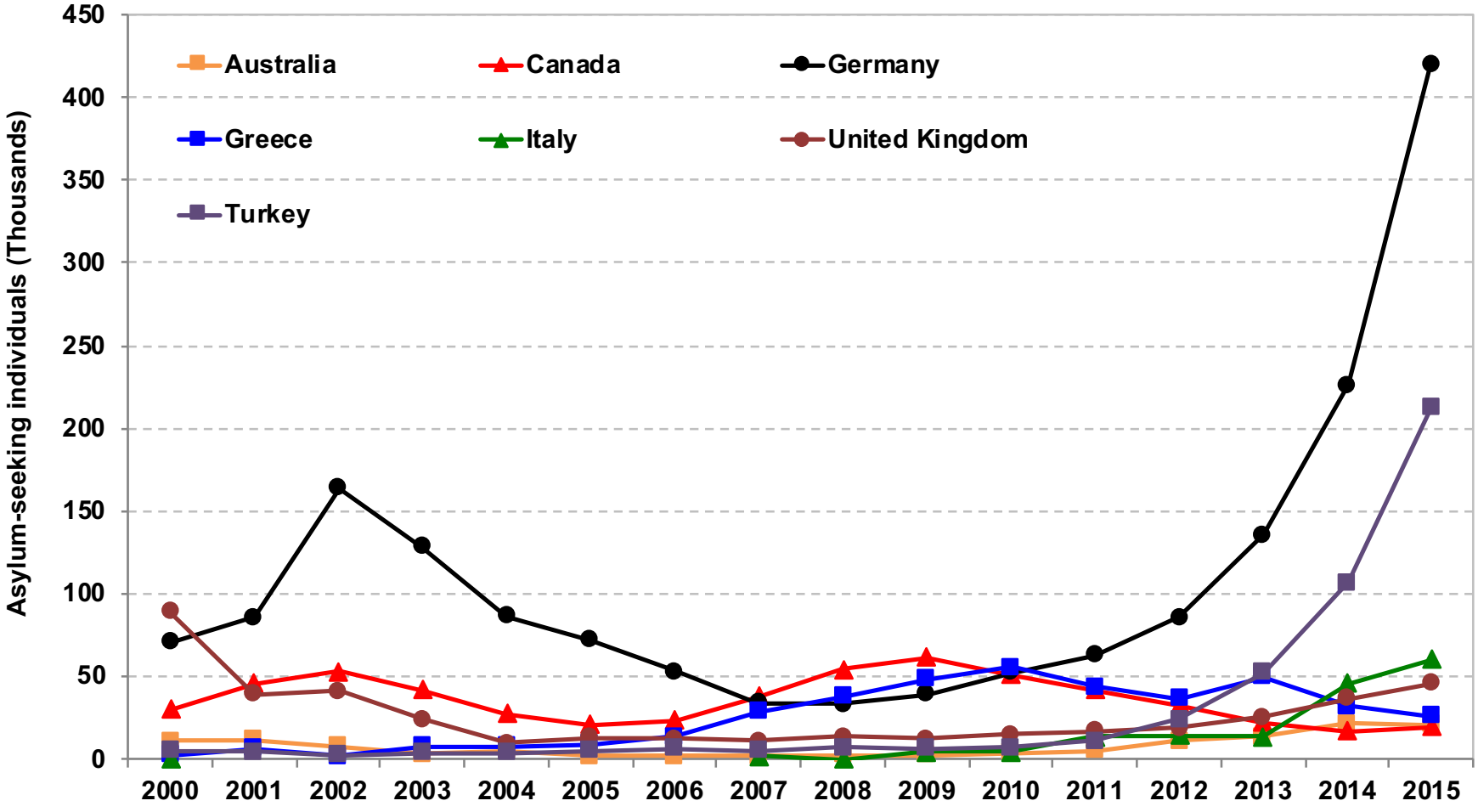
The number of refugees living in European countries now is still low compared to the 1990s



1/ Due to a national change in definition, the number of refugees in Germany was reduced in 2013.

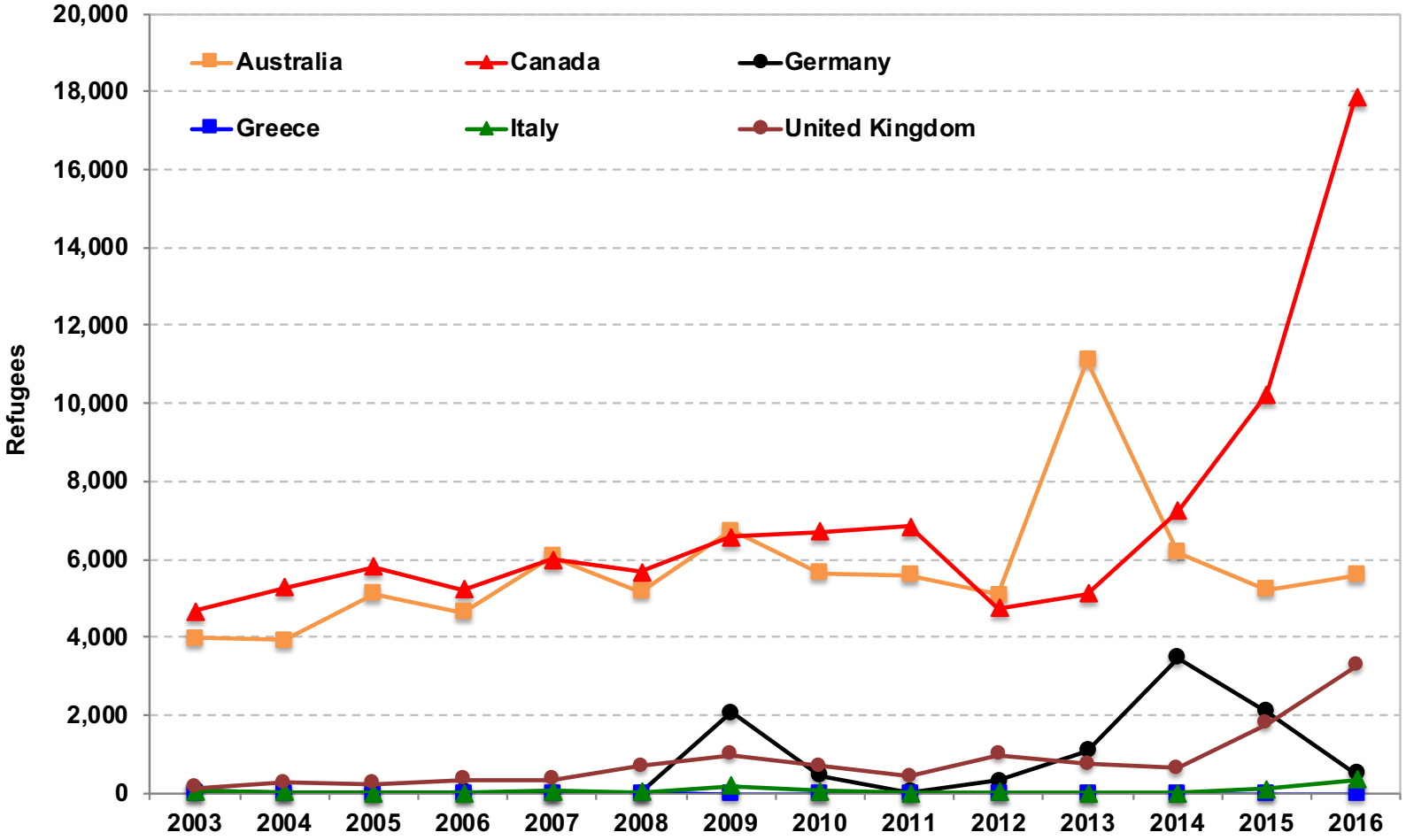
Source: Aiyar et al. 2016.

Asylum-seeking individuals



Source: UNHCR – Population Statistics Reference Database.

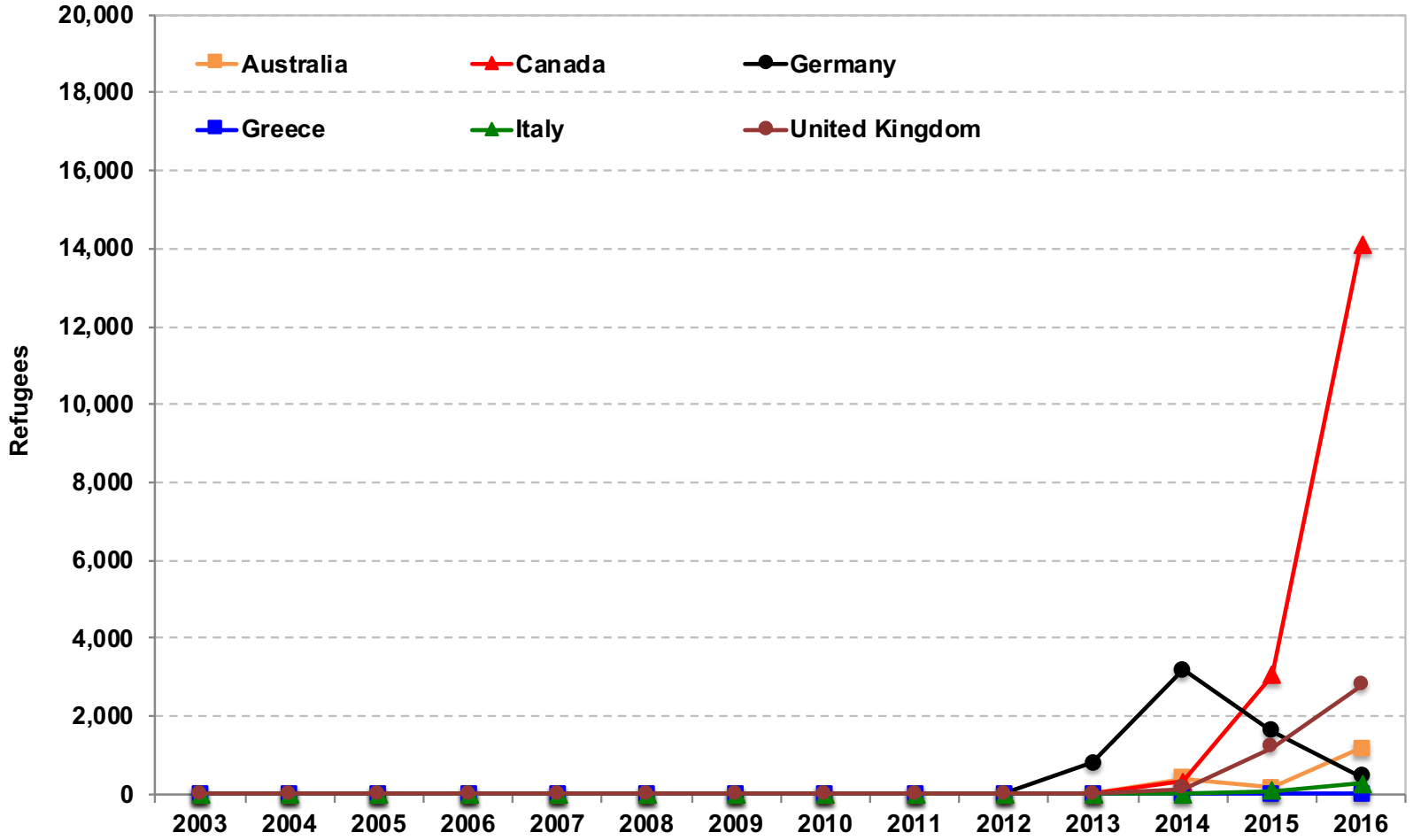
Refugees departed for resettlement



Resettlement can be an important option for refugees, since they can be transferred from an asylum country to another country that approves to host them, and where they might get settled permanently (UNHCR, 2018a)

Source: UNHCR – http://www.unhcr.org/en-us/resettlement-data.html.

Syrian refugees departed for resettlement



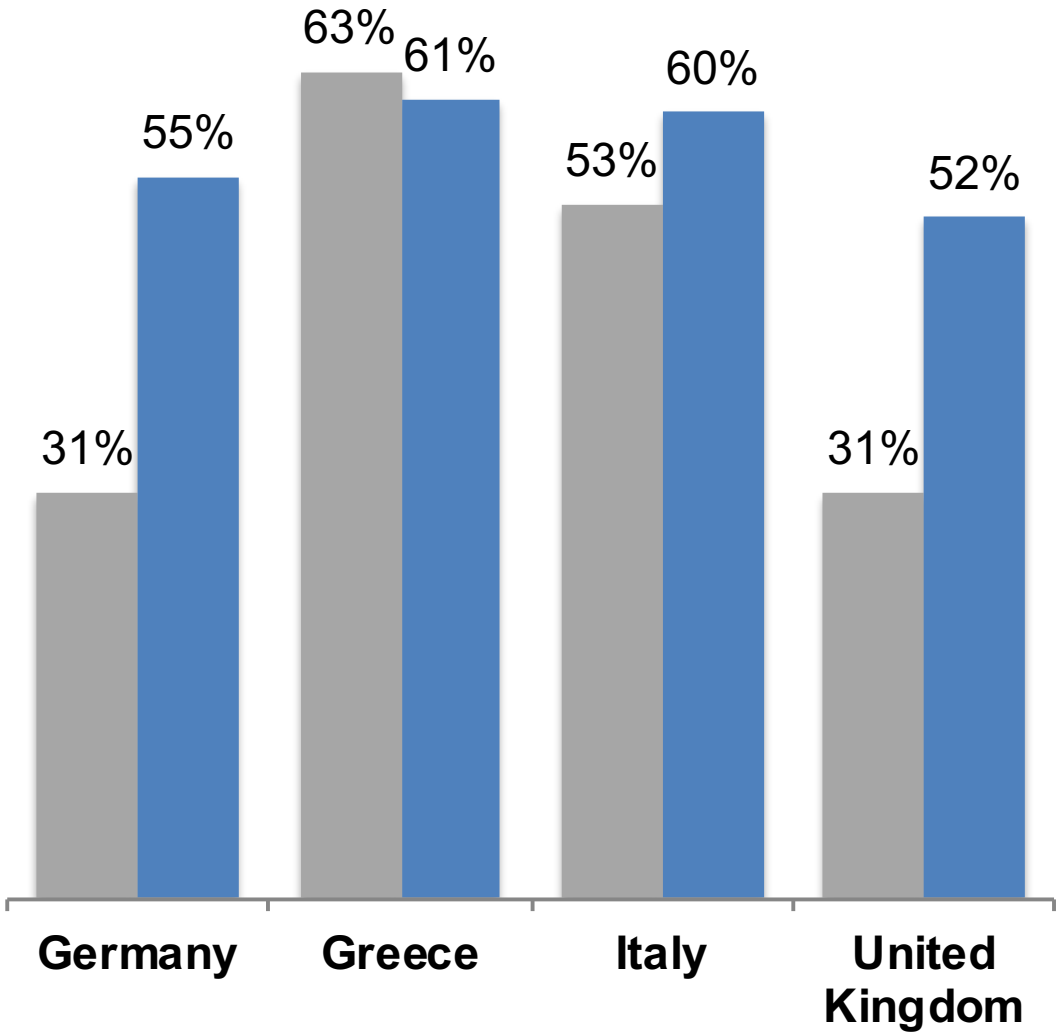
Number of Syrian refugees resettled to countries above is smaller than refugees living in the region (e.g., Turkey, Lebanon, Jordan, Iraq, Egypt) and those who fled but do not have a formal refugee status (Ostrand, 2015)

Source: UNHCR – http://www.unhcr.org/en-us/resettlement-data.html.

Previous recommendations

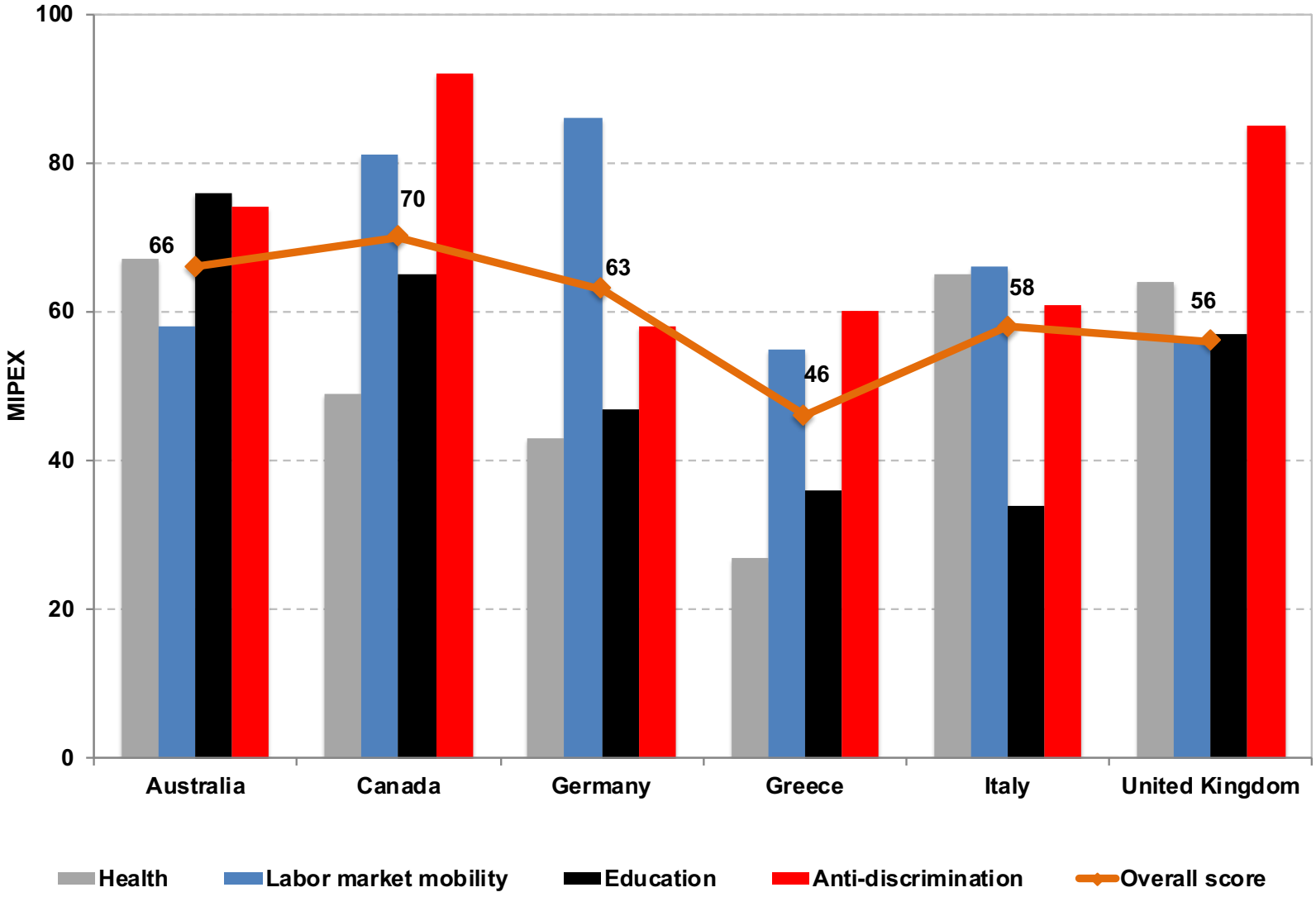
- Europe should implement a comprehensive plan of action built on existing laws and policies (Orchard et al. 2014)
  - Activate a regional humanitarian admission and temporary protection regime
  - Expand resettlement programs
  - Develop alternative legal routes for refugees
  - Combat anti-immigrant sentiment...

Europeans who agreed with specific statements, 2016



Source: Global Attitudes Survey.

Migration Integration Policy Index, 2014



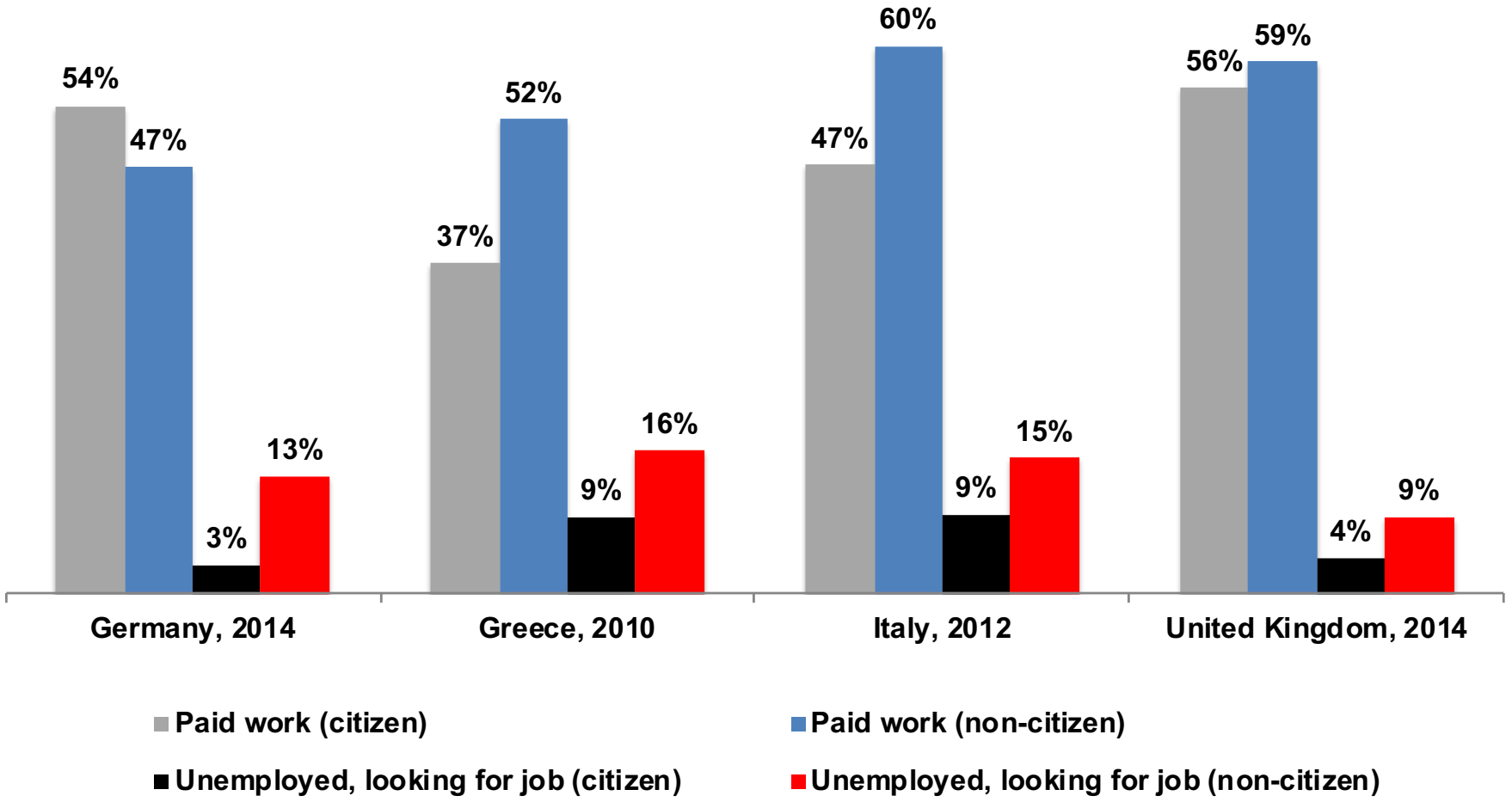
Source: Migration Integration Policy Index (MIPEX) – http://www.mipex.eu.

Economic aspects of refugees

- Short-term macroeconomic effects
  - Modest increase in GDP growth
  - Expansion in labor supply
  - Concentrated in Germany, Sweden, Austria
- Medium and long-term growth
  - Lower employment rate and wages than natives, but effects diminish over time
  - Depends on refugee integration into labor market
    - Language
    - Transferable job qualifications
    - Barriers to job search
    - Legal work constraints during asylum application

Source: Aiyar et al. 2016.

Activity performed during the last 7 days



Source: European Social Survey (ESS).

EU Regional Trust Fund

- EU is the leading donor in the international response to the Syrian crisis with over €6.1 billion (by 2016)
- Trust Fund addresses longer term resilience needs of Syrian refugees in Jordan, Lebanon, Turkey, and Iraq
- Provide education, training, health care, water, sanitation, hygiene, infrastructure, economic recovery
- Incentivize work permits in neighboring countries
- Implementation of a trade initiative to apply lower taxes for manufactured products exported to EU
- World Bank is also providing interest-free loans

Policies to integrate refugees

- Minimize restrictions on working
- Wage subsidies to private employers
- Temporary exceptions to minimum wages
- Ease self-employment (access to credit)
- Facilitate skill recognition
- Reduce restrictions on geographical mobility
- Adverse effects on wages and employment of natives are limited and temporary
- If refugees work, they pay taxes and contribute to social security, offsetting effects of population aging

Source: Aiyar et al. 2016.

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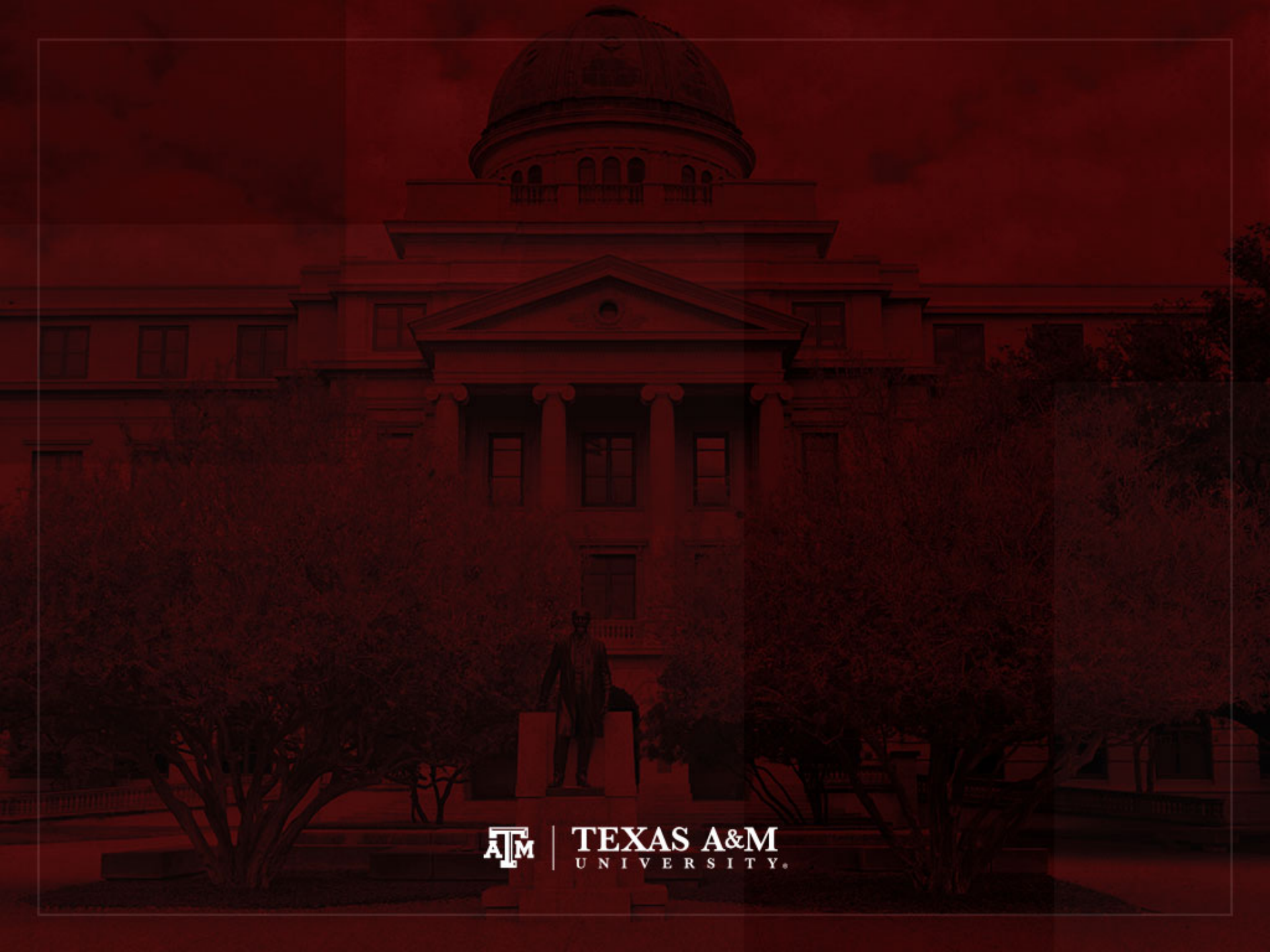
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